# REGULAR BOARD MEETING GONZALES COUNTY UNDERGROUND WATER CONSERVATION DISTRICT MEETING OF THE BOARD OF DIRECTORS

The Directors of the Gonzales County Underground Water Conservation District will meet in a public session immediately following the public hearing on January 09, 2024, scheduled at 5:30 p.m. at the Gonzales County Underground Water Conservation District Office located at 522 Saint Matthew Street, Gonzales, Texas.

**Note:** Members of the public wishing to comment <u>must</u> attend the meeting in-person. However, any person may view or listen to the meeting via audio and video conference call. No participation or public comments will be allowed via video or conference call. The Audio and Video Conference Opens 5 minutes before the 5:30 p.m. beginning of the meeting.

January 09, 2024, GCUWCD Public Hearing Draft Management Plan and Regular Board Meeting

Jan 9, 2024, 5:30 – 7:00 PM (America/Chicago)

Please join my meeting from your computer, tablet or smartphone.

https://meet.goto.com/678068109

You can also dial in using your phone.

Access Code: 678-068-109

United States (Toll Free): 1 877 309 2073

United States: <u>+1 (571) 317-3129</u>

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### The agenda is as follows:

1. Call to Order.

2. Public Comments. Limit to 3 minutes per person.

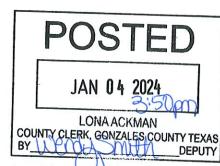
3. Consent Agenda (Note: These items may be considered and approved by one motion of the Board.) Directors may request to have any consent item removed from the consent agenda for consideration and possible action as a separate agenda item):

- a. Approval of minutes of December 12, 2023 Regular Board Meeting.
- b. Approval of the Financial Report.
- c. Approval of District Manager, Administrative Staff, Board Member, Field Technician, and Mitigation Manager Expenses.
- d. Approval of Manager's Report (monthly report, transporter usage, drought index).
- e. Approval of Well Mitigation Manager's Report (well mitigation progress).
- f. Approval of Field Technician's Report (well registrations, water levels, water quality).
- 4. Discuss and possibly take action on any item removed from Consent Agenda.
- 5. Discuss and possibly take action on approval of the GCUCWD Management Plan resolution.
- 6. Discuss and possibly take action on a resolution to add general manager to have bank access to the Randolph Brooks Federal Credit Union accounts.
- 7. Discuss and possibly take action on scheduling a workshop of GCUWCD Rules amendments and calling of a public hearing.
- 8. Discuss and possibly take action on Judge Stephen Ables, hearing examiner's proposal for decision regarding party status.
- 9. Discuss and possibly take action on a permit amendment request for Canyon Regional Water Authority in the Carrizo Aquifer.
- 10. Presentation of legislative/legal updates from legal counsel.
- 11. Discussion of other items of interest by the Board and direction to management based on the items set forth above.
- 12. Adjourn.

The above agenda schedule represents an estimate of the order for the indicated items and is subject to change at any time. These public meetings are available to all persons regardless of disability. If you require special assistance to attend the meeting, please call 830.672.1047 at least 24 hours in advance of the meeting to coordinate any special physical access arrangements.

At any time during the meeting and in compliance with the Texas Open Meetings Act, Chapter 551, Government Code, Vernon's Texas Codes, Annotated, the Gonzales County Underground Water Conservation District Board may meet in executive session on any of the above agenda items or other lawful items for consultation concerning attorney-client matters (§ 551.071); deliberation regarding real property (§ 551.072); deliberation regarding prospective gift (§ 551.073); personnel matters (§ 551.074); and deliberation regarding security devices (§ 551.076). Any subject discussed in executive session may be subject to action during an open meeting.

	POSTED	THIS T	HE 4th	DAY	OF JANUARY	2024 AT	O'CLOCK by	1723
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# Gonzales County Underground Water Conservation District Minutes of the Board of Directors December 12, 2023 Regular Board Meeting

The regular meeting of the Board of Directors of the Gonzales County Underground Water Conservation District (the District) was called to order. Present for the meeting were directors: Mr. Bruce Tieken, Mr. Barry Miller, Mr. Kermit Thiele, Mr. Mark Ainsworth, and Mr. Mike St. John. Other Attendees included: (See Attached List)

### Call to Order.

The President of the Board of Directors called the meeting to order at 5:30 p.m.

### Public Comment.

Public comments were made by Ms. Sally Ploeger, landowner. A recording of the board meeting has been filed at the District office and on the District's website.

Consent Agenda (Note: These items may be considered and approved by one motion of the Board. Directors may request to have any consent item removed from the consent agenda for consideration and possible action as a separate agenda item):

Approval of minutes of November 07, 2023 Draft Management Plan Workshop

Approval of minutes of November 14, 2023 Public Hearing Draft Management Plan

Approval of minutes of November 14, 2023 Regular Board Meeting

Approval of the Financial Report.

Approval of the District's bills to be paid.

Approval of the Mitigation Funds bills to be paid.

Approval of District Manager, Administrative Staff, Board Member, Field Technician, and Mitigation Manager Expenses.

Approval of Manager's Report (monthly report, transporter usage, drought index).

Approval of Well Mitigation Manager's Report (well mitigation progress).

Approval of Field Technician's Report (well registrations, water levels, water quality).

### Discuss and possibly take action on any item removed from Consent Agenda.

A motion was made by Mr. Barry Miller to approve the Consent Agenda with the exception to remove, correct, and approve the minutes of November 07, 2023 Management Plan Workshop, November 14, 2023 Draft Management Plan, and November 14, 2023 Regular Board Meeting for correction. Mr. Mark Ainsworth seconded the motion. The motion passed unanimously.

# Discuss and possibly take action on contracting with the Gonzales County Elections Official to hold the upcoming election for Precincts #4 and #5.

A motion was made by Mr. Mike St. John to contract with the Gonzales County Elections Official for the upcoming elections for District's #4 and #5. Mr. Kermit Thiele seconded the motion. The motion passed unanimously.

# Discussion of other items of interest by the Board and direction to management based on the items set forth above.

No action was taken on this item.

## Adjourn:

A motion was made by Mr. Thiele to adjourn the meeting, and Mr. St. John seconded the motion. The motion passed unanimously. The meeting adjourned at 5:48 p.m.

Approved By:

January 09, 2024 HS

### Gonzales County Underground Water Conservation District Investment Report January 09, 2024

		Jai	1uary 09, 2024	,			
CD Information - District	Funds						
			Purchase				
Account	Place	Purchase Date	Value	Interest Rate	Maturity Date	As of	Amount
CD #11	Sage Capital Bank	8/4/2023	\$152,818.77	5.15%	2/4/2025	12/31/2023	\$173,090.80
CD #365	Randolph Brooks FCU	3/28/2023	\$271,523.86	4.50%	9/28/2024	12/31/2023	\$271,589.47
CD #49	Sage Capital Bank	8/14/2023	\$250,000.00	5.15%	8/14/2024	12/31/2023	\$274,761.91
					otal CD's to Date	,,	\$719,442.18
Market Comparisons							
	Tex Pool			5.36%		1/5/2024	
	6 Mo. Treasury Yield			5.25%		1/5/2024	
Banking Information - Dis	strict Funds						
Account	Place					As of	Amount
#59 Money Market	Sage Capital Bank					12/31/2023	\$1,440,340.31
#61 Operating	Sage Capital Bank					12/31/2023	\$18,192.31
#356 Savings	Randolph Brooks					12/31/2023	\$1.00
			. , , , , , , , , , , , , , , , , , , ,	T	otal Cash to Date		\$1,458,533.62
Banking Information - We	estern Mitigation Fund						<b>41,100,000.02</b>
Account	Place					As of	Amount
#35 Money Market	Sage Capital Bank					12/31/2023	\$185,757.89
#70 Operating	Sage Capital Bank					12/31/2023	\$2,499.59
				Т	otal Cash to Date		\$188,257.48
Banking Information - Ea	stern Mitigation Fund						
Account	Place					As of	Amount
#64 Money Market	Sage Capital Bank					12/31/2023	\$277,509.02
#98 Operating	Sage Capital Bank					12/31/2023	\$42,500.69

Weighted Average Maturity (WAM)

\$2,686,242.99

\$320,009.71

Total Cash to Date

Using the Current Date and Maturity Date: Weighted Average Maturity (WAM) =

The overall sum of each security's par amount multiplied by its number of days to maturity, divided by the total of all investments

			Reprting				
Security Description	Investment Amount	CD Start Date	Period Date	Mat. Date	Mat. in Days (DTM)	WAM	CD Term
Sage Capital CD #11	\$173,090.80	8/4/2023	12/31/2023	2/4/2025	401	96.477	18 mo
Randolph Brooks CD #365	\$271,589.47	3/28/2023	12/31/2023	9/28/2024	272	102,680	18 mo
Sage Capital CD #49	\$274,761.91	8/14/2023	12/31/2023	8/14/2024	227	86.693	12 mo
CD Total	\$719,442.18					285.850	
#59 Money Market	\$1,440,340.31				1	0.732	
#61 Operating	\$18,192.31				1	0.009	
#365 Savings	\$1.00				1	0.000	
#35 Money Market	\$185,757.89				1	0.094	
#70 Operating	\$2,499.59				1	0.001	
#64 Money Market	\$277,509.02				1	0.141	
#98 Operating	\$42,500.69				1	0.022	
Fund Total	\$1,966,800.81					1.000	
Grand Totals	\$2,686,242.99				WAM	286.850	

The portfolio of the Gonzales County Underground Water Conservation District is believed to be in compliance with the District's Board approved Investment Policy, State law, and the Investment Strategy.

Signed: Layra Martin-Preston, Investment Officer

Dated: 01 05 2024

# GCUWCD BILLS TO BE PAID January 09, 2024

GVTC (Local & Long Distance & Internet)-Paid	\$279.23
City of Gonzales (Utilites)-Paid	\$138.42
Ricoh (credit balance)	-\$330.56
Ricoh (Copier Rental)-Paid	\$455.97
Daniel B. Stephens & Associates, Inc.	\$5,170.87
FedEx (Daniel B. Stephens & Associates, Inc.)	-\$160.02
Intuit (Quickbooks monthly fee)-Paid	\$58.46
ESRI (refund check)	-\$1,108.25
Gonzales Chamber of Commerce & Agriculture	\$125.00
Caldwell County (election/draft management plan postings)	\$21.00
La Bella Tavola (Employee Appreciation Dinner)-Paid	\$344.18
USPS(postage)	\$74.56
Synergisdic, LLC	\$1,578.00
McElroy Sullivan Miller & Weber LLP	\$4,611.00
Lockhart Post-Register	\$418.52
TOTAL	\$11,676.38

# GCUWCD WMF BILLS TO BE PAID January 09, 2024

	•

TOTAL \$0.00

# GCUWCD EMF BILLS TO BE PAID January 09, 2024

**TOTAL** \$0.00

# Gonzales County Underground Water Conservation District Expense Report

Laura M. Martin

			Beginning	Ending	
Nature of Trip/Date	From	으	Mileage	Mileage	<b>Total Miles</b>
12/19 Caldwell County	Office	Lockhart	85818	85853	35
			85853	88838	35
					0
					0
					0
				Total Miles	20
				Current Rate X	0.655
			Mileage X Rate	Subtotal	\$45.85
Telephone					\$70.00
Caldwell County Notice Posting					\$3.00
Period Covered December 1-31, 2023 Approved By: Date: January 09, 2024				Total Due	\$118.85

# RECEIVED DEC 1 9 2023



### Caldwell County

Teresa Rodriguez, County Clerk 1703 S. Colorado St. Box 1 Lockhart, TX 78644 512-398-1804

Receipt: 23-7673

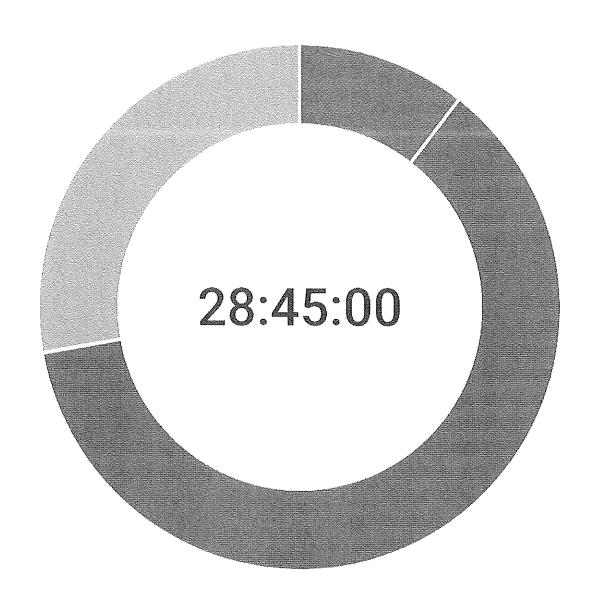
Product	Name	Extended
POSTING	POSTING	\$3.00
	Pages	1
Recording		\$2.00
Courthouse Security		\$1.00
Total		\$3.00
Tender (CASH)		\$3.00
Paid By	GONZALES COUNTY DISTRICT	



# Grouped by project

Total: 28:45:00

Billable: 28:45:00



Financial Reports

Total: 03:00:00

Office duties

Total: 17:45:00

Permit Total: 08:00:00

# Gonzales County Underground Water Conservation District Mitigation Fund Expense Report

Link Benson

			Beginning	Ending	
Nature of Trip/Date	From	То	Mileage	Mileage	Total Miles
12/4 Parker well	Home	Ottine	126,972	126,995	23
12/13/ Parker well	Home	Ottine	127,131	127,154	23
12/18 Loya location	Home	Cactus Corral	127,250	127,278	28
12/21 Wagener's Well Service	Home	Nixon	127,347	127,409	62
				Total Miles	136
				Current Rate X	0.655
Expenses				Mileage Subtotal	\$89.08
Phone					\$70.00
Decemer 1-31, 2023				Total Due	\$159.08
Approved By:					
<b>Date</b> : Janurary 09, 2024					

4471.E05.058 - TAPLE BENZON SS71.E0S.0EB TINK BENZON 7786.939.3677 пик в. Аириемз £060.£77.308 LINDA A. BENSON

Read bill & payment info, news & offers

## NOTIFICATION

AutoPay was charged to your MASTERCARD ending in 2564 on Dec 19, 2023.

Bill total

Αφοιτίσουτεπέ

4280.14

Pind a store

Make a store appointment

# Gonzales County Underground Water Conservation District Field Technician Expense Report

James Benedict

Nature of Trip/Date	From	То	Beginning Mileage	Ending Mileage	Total Miles
12/12 Inspection of Bell Drilling/ Durst well	Home	CR 283	59,451	59,468	17
12/13 Inspection of Moy Drilling/Ballard well Home	Home	SH 97	59,512	59,553	4
12/13 Inspection of well near Leesville	Home	Hwy 80	59,553	59,625	72
12/19 Inspection of Moy Drilling/Ballard well	Home	SH 97	59,760	59,798	38
12/21 Insepction of Moy Drilling/Ballard well Home	Ноте	SH 97	59,798	59,836	38
12/21 Final inspection of Moy Drilling/Ballard well	Ноте	SH 97	59,836	59,874	38
				Total Miles	244
				Current Rate X	0.655
				Mileage Subtotal	\$159.82
Expenses					
Period Covered: December 1-31 2023 Approved By: Date:January 14, 2024				Total Due	\$159.82

# Gonzales County Underground Water Conservation District Administrative Assistant Expense Report

# Haley Stakes

COND.					
Nature of Trip/Date	From	То	Beginning Mileage	Ending Mileage	Total Miles
Post 1 for					
Place on the Ballot for District #4 & #5 )	Home	CCJC	168,929	168,989	09
			1		
Notice)	Home	CCJC	169,010	169,070	09
				Total Miles	120
				Current Rate X	0.655
				Mileage Subtotal	\$78.60
Expenses					
USPS (certified mail)				THE CONTRACT OF THE CONTRACT O	\$8.56
Period Covered: December 1-31, 2023 Approved By: Date: January 09, 2024	-			Total Due	\$87.16

# Gonzales County Underground Water Conservation District Manager's Report December 2023

On December 18<sup>th</sup> I was deposed by Mr. Larry Dunbar representative of Water Protection Association (WPA). Then I was deposed by Mr. Ted Boriack. A transcription and a recording will be available at the district office when complete.

On December 19<sup>th</sup> I went to Lockhart to the Caldwell County Appraisal District to post notice of public hearing for the management plan.

Throughout the month of December, I checked emails, provided support to administrative staff, and completed necessary board meeting documentations. Some of this work was completed in the office, the majority was from home.

SSLGC's December production was about ac-ft which is about % of the monthly allowable production.

CRWA's December production was about 556 ac-ft which is about 90% of the monthly allowable production.

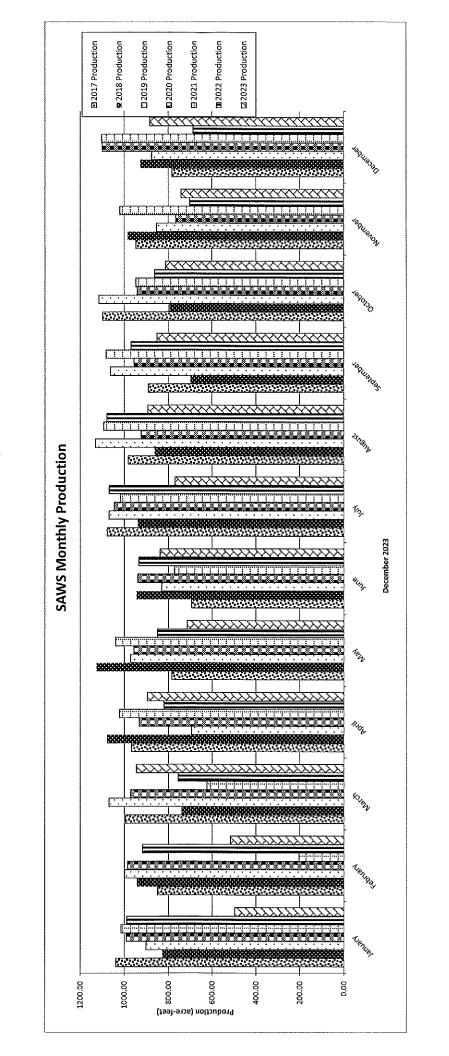
SAWS December production was about 883 ac-ft which is about 91% of the monthly allowable production.

AQUA's November production was about 44 ac-ft which is about 11% of the monthly allowable production.

GBRA's December production was about 8 ac-ft which is 1% of the monthly allowable production.

The Palmer Drought Index, as of December 26, 2023, indicates that the District is currently under D1 & D2, moderate to severe drought conditions.

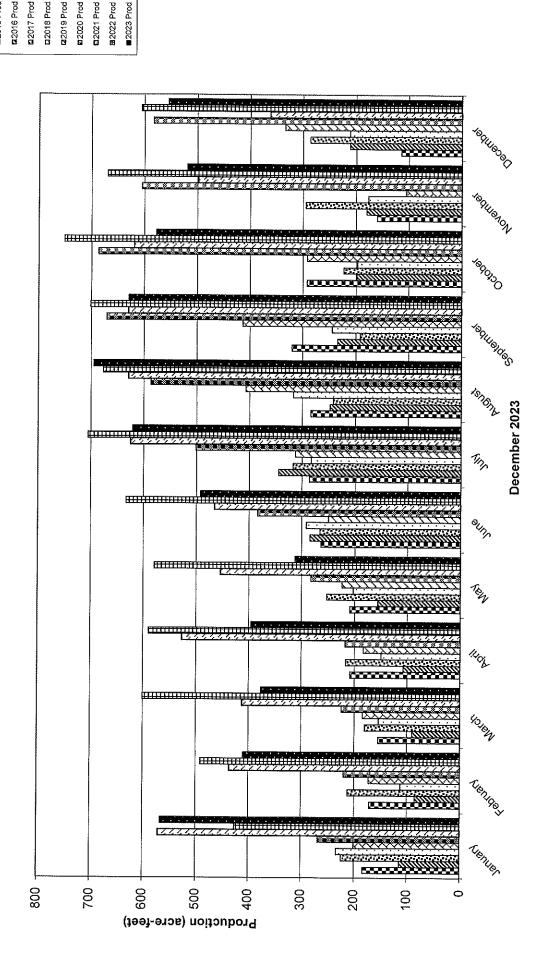
Well WG-6         Well WG-7         Well WG-8           Meter         Usage         Meter         Usage           4,074,058         173,589         4,233,418
26,247
28,234 229,079
48,057
34.228
291,476
322,464
350.018
168 382 631
24,978
412,292
442,981
473,278
25,355
17,067
283,567
870,23 (2012)
% of prod. for year



\* gallons in thousands

Canyon Regional Water Authority Wells Ranch Water Meter Reading - Usage 2023

Model #151   Mod	Note		0200	:	0000		P028	çc	700d		2023 P086		788		1 189		L 190		L.191		L192	D
Participa Well   Camp World	Mailton Well   Coatab Havin C		Well #12		Well #		Well	<b>\$</b>	Well #1		Well #8		Well #5		Well #	က	Well #	4	Well #	#5	Well #	16
Molecy   Losage   Losage   Molecy   Losage   Molecy   Losage   Molecy   Losage   Molecy   Losage   L	Moder   Usage   Usage   Moder   Usage   Usag		Bultrap We	튭	Coastal Fie	II Well	Camp Hot	ise Well	Tommy's We		hicken Hot	JSe	Littlefield	-	Bond W	est	Christian	West	Bond	East	Christian	ı East
1,197,388	1,197,388   1,157   1,386,451   1,386,451   1,386,451   1,586,457   1,586,45	Date		Isage	Meter	Usage	Meter	Usage		9			.53.			Jsage	Meter	Usage	Meter	Usage	Meter	Usage
1,205,681   14,767   1,398,338   17,444   1,586,047   1,566,047	1.255.68   1.386.30   1.7444   1.286.30   1.7446   1.566.047   1.566.047   2.145   1.566.047   2.145   1.566.047   2.145   1.566.047   2.145	an	1,197,368		1,386,451	-	1,923,007		1,566,047	-C	53,068	ľ	55,453	9	95,629		772,506		1,342,880		341,413	
1,205,681   2,306,302   1,367   1,401,622   1,568,477   1,5184	1,205,681   1,386,338   1,38			14,757						2,141	2	3,113	2			2,966		22,718		42,776		10,155
1,122,089   1,130	1,12,1,7,18   1,12,18   1,12,18	ep			1,398,338		1,938,191		1,556,047	4C)			- 11	- 10	13,127		788,506	11.	1,401,650	- 1: - 1: - 1: - 1:	351,245	
1,121,2770   1,142,230   1,245,370   1,146,373   1,245,370   1,2	1,122, 100   1,12, 110   1,			8,313		11,887		15.184		( ) :		3,084	2			17,498		16,000		16,770		9,832
1,223,080   1,0302   1,2503   1,2503   1,2503   1,2503   1,2503   1,2503   1,2503   1,2503   1,2503   1,2503   1,2503   1,2503   1,2503   1,220,0891   1,220,0891   1,220,0891   1,220,0891   1,220,0891   1,220,0891   1,422,742   1,250,047   1,250,047   1,220,0891   1,220,0891   1,446,173   1,	1,223,080   7,007   1,225,081   1,225,08	larch	1.212.778		1.410.923		1,954,878		1,556,047	40					33,115		807,567		1,403,532		363,440	
1,223,080   1,330   1,423,239   1,351,232   1,355,047   1,555,04	1,223,080   1,0302   1,223,222   1,223,080   1,223,090   1,223,0			7,097		12,585		16.68								19,988		19,061		1,882		12,195
1,200,891   1,402,742   1,505,002   1,505,002   1,505,004   1,50	1,200,891   1,402,742   1,505,002   1,505,002   1,505,002   1,505,004   1,50	iia	1 223 080		1.423.239		1.972.332		1,556,047	40	- 1	Ξ.		•	50,825		827,186	1	1,403,549		374,705	
91         7,814         4,22,742         9,600         4,64         4,556,047         6 10,510         4,750         4,750         76,083         15,202         46,551         1,403,549         1,403,549         384,191           33         1,446,373         9,600         1,446,373         1,446,373         1,566,047         0         622,420         1,750         960,544         1,206         77,386         24,862         24,862         1,466,264         1,466,405         22,286         1,466,264         22,286         1,466,264         22,286         1,466,264         24,862         1,466,264	1,230,891   1,432,742   1,465,773   1,466,773   1,566,047   1,566,047   1,566,047   1,406,784   1,40			10.302		12,316		17,45		:				100		17,710				17		11,265
1,242,063   1,461,343   1,461,343   1,461,443   1,46	1,242,063   1,446,373   1,44	ľav	1.230.891		1,432,742		1,985,602	-	1,556,047	9				ĺ	66,033		845,518		1,403,549		384,191	
1,242,063   1,446,373   1,563   1,556,047   1,556,04	1,242,063   1,446,373   1,46	,		7.811	,	9.503		13.270		0						15,208		18,332		0		9,486
1,254,803   1,461,543   1,444,484   1,523,67   1,541,643   1,541	1.254803   1.461,443   1.561,047   1.564,047   1.566	nne	1 242 053		1 446.373		2.003.685		1,556,047	ω	3		į.	13.	87,395		870,380		1,426,405		397,625	
1,254,803   1,461,543   1,461,543   1,461,543   1,466,647   1,566,047   1,56	1,254,803   1,461,543   1,441,543   1,44			11 162		13.631		18.083			10			111		21,362				22,856		13,434
1,277,500   1,277,500   1,517,00   1,517,00   1,516,047   1,516,	1,275,500   1,481,676   1,560,47   2,047,463   1,560,47   2,047,463   1,560,47   2,047,463   1,560,47   2,047,463   1,560,47   2,047,463   1,560,47   2,047,463   1,560,47   2,047,463   1,560,47   2,047,463   1,560,47   2,047,463   1,560,47   2,047,463   1,560,47   2,044,463   1,560,47   2,044,463   1,560,47   2,044,463   1,560,47   2,044,463   1,560,47   2,044,463   2,044,463   2,047,4	2	1.254.803		1.461.543		2,024,798		1,556,047	ம				1	11,159		895,939		1,466,264		413,981	
1,272,500   1,481,676   2,047,463   2,047,474   2,04	1,272,500   1,087   1,087   1,087   1,087   1,086,047   1,086,047   1,086,047   1,086,047   1,086,047   1,086,047   1,086,047   1,086,047   1,086,047   1,086,047   1,086,47	,		12.750	-	15.170	•	21.113								23,764		25,559		39,859		16,356
1,289,086   1,499,733   20,132   20,037   1,560,047   25,571   1,036,477   27,262   26,354   26,077   1,549,288   2,067,717	1,289,086   1,599,733   2,067,717   2,0268   1,556,047   1,036,477   2,0268   1,556,047   2,0264   2,667   2,067,717   2,0264   2,667   2,067,717   2,0264   2,067,717   2,0264   2,067,717   2,0264   2,067,717   2,0264	bn	1,272,500		1,481,676		2,047,463	•	1,556,047	ω	- 3		10,032		37,513		922,016	1 1	1,510,072		430,778	
86         16,586         1,499,733         1,556,047         10,36,477         10,36,477         863,450         946,782         24,766         1,549,288         445,149           70         16,586         1,518,886         1,556,047         10,36,477         10,36,477         26,445         863,450         946,782         24,766         1,581,989         455,149           70         1,518,886         1,518,886         1,518,886         1,518,886         1,518,886         1,518,886         1,518,886         1,518,98	86         1,596,733         1,556,047         1,556,047         702,447         1,036,477         26,445         863,450         26,937         946,782         1,549,288         45,149         45,149           70         16,586         1,616,886         1,556,047         20,274         1,036,477         26,445         26,937         26,937         24,766         1,549,288         45,149	•		17,697		20.133		22,665					닉	100		26,354				43,808		16,797
16.586         18.057         20.254         20.254         0         19.093         26,445         26,445         26,937         26,445         26,937         26,476         26,937         24,766         39,216         39,216         459,320           70         14,484         1,516,886         1,556,047         0         1,656,047         0         1,658,457         22,301         1,586,751         21,890         1,587,090         37,802	70         16.586         18.057         20.3264         18.057         26,445 <th>ept</th> <td>1,289,086</td> <td></td> <td>1,499,733</td> <td>:</td> <td>2,067,717</td> <td></td> <td>1,556,047</td> <td>7</td> <td></td> <td><u> </u></td> <td></td> <td></td> <td>63,450</td> <td></td> <td>946,782</td> <td></td> <td>1,549,288</td> <td></td> <td>445,149</td> <td></td>	ept	1,289,086		1,499,733	:	2,067,717		1,556,047	7		<u> </u>			63,450		946,782		1,549,288		445,149	
70         4,66,886         1,516,886         1,556,047         721,275         1,058,410         885,751         968,672         1,587,090         459,320           53         14,484         1,516,886         1,556,047         738,510         1,077,843         20,301         968,672         1,587,090         459,320           53         12,883         1,532,367         1,556,047         7         738,510         1,077,843         965,48         987,830         1,520,980         772,973           93         1,548,628         1,548,628         1,556,047         7         756,844         7         1,077,843         966,01         1,007,130         1,656,880         35,900           13,740         1,548,628         1,568,635         2,588         1,68,77         2,0934         2,0909         1,007,130         1,656,880         35,900           14758         1526,24         680,15         14,51         696.30         800.54         717,49         717,49         789,75         966.01           14th sillowal browning from the local current means and states of current means and states of current means and states of current means and states and s	70         1,516,886         1,516,886         1,556,047         721,275         1,058,410         385,751         968,672         1,587,090         459,320           53         14,484         1,516,886         1,556,047         738,510         1,077,843         21,933         22,301         968,672         1,587,090         37,802         459,320           53         12,883         1,532,367         1,566,047         738,510         7,784         1,077,843         905,548         21,890         1,620,980         37,802         472,973           93         13,740         1,548,628         1,548,628         1,548,628         1,628,457         1,007,130         19,158         33,890         472,973           147582         1,548,628         1,548,628         1,558,636         2,568,457         20,934         2,007,909         19,158         33,890         472,973           147582         1,578         1,588,638         2,568         2,588         1,588,77         20,934         2,573         35,900         487,382           14,758         3,55,53         3,004         1,577,489         2,174         2,174         2,174         2,174         2,174         2,174         2,174         2,174         2,174         2			16,586		18,057		20,254						6,445		25,937		24,766		39,216		14,371
53         14,484         77,183         19,573         1,656,047         738,510         1,077,843         22,301         22,301         21,890         37,802         37,8	53         14,484         17,183         19,573         19,573         18,828         22,307         22,307         21,890         37,802         37,802           53         1532,367         1,556,047         1,556,047         738,510         1,077,843         96,548         987,830         1,620,980         37,802         472,973           93         12,883         1,548,628         1,548,628         1,558,635         2,588         1,688,777         1,098,777         1,007,130         19,158         1,656,880         33,890           93         13,740         1,548,628         1,568,635         2,588         18,334         1,098,777         20,934         1,007,130         19,300         16,56,880         35,900           14758         251,23         680,15         4729         2,2688         26,095         26,095         26,095         19,300         19,300         36,077         19,300         19,300         36,077         10,300         19,300         36,077         10,300         19,300         36,077         10,300         10,300         36,077         10,300         10,300         36,077         10,300         10,300         36,077         10,300         10,300         10,300         10,300         10,300	ct	1,303,570		1,516,886		2,087,290		1,556,047	~	- 13		58,410	<b>~</b> ;	85,751	100 100 100 100 100 100 100 100 100 100	968,672		1,587,090		459,320	
63         1,532,367         1,556,047         738,510         1,077,843         905,548         987,830         1,620,980         472,973           12,883         12,883         1,548,628         1,558,635	63         1,532,367         1,556,047         1,556,047         738,510         1,077,843         905,548         987,830         1,620,980         472,973           93         12,883         12,886         1,558,635         2,123,585         1,558,635         2,588         1,077,843         1,007,130         19,158         1,656,880         33,890         472,973           93         13,740         1,548,628         1,568,635         2,588         18,846         1,558,635         2,588         18,334         1,008,777         20,934         1,007,130         19,300         16,56,880         35,900         17,538         1,007,130         19,300         19,300         1,656,880         35,900         17,538         1,007,130         19,300         1,656,880         35,900         1,007,130         19,300         19,300         1,656,880         35,900         1,007,130         19,300         19,300         1,656,880         35,900         1,007,130         19,300         1,656,880         35,900         1,007,130         19,300         1,656,880         35,900         1,656,880         35,900         1,656,880         35,900         1,656,880         35,900         1,656,880         35,900         1,656,880         35,900         1,656,880         36,00			14,484		17,153		19,573			40			1,933		22,301		21,890		37,802		14,171
12,883         15,481         17,649         0         17,235         19,433         19,797         19,156         33,890         33,890           93         1,548,628         2,123,585         1,558,635         2,588         7,56,844         1,098,777         4,098,777         10,737         10,737         16,566,880         487,382           13,740         1,576,134         1,656,134         2,588         18,334         2,5083         2,5093         19,300         19,300         35,900           14,758         452,91         556,124         680,15         4,31         696,30         800,54         717,49         7,89,75         966,01           1thly allowable from transment with allowable from the for current of solid in Action of the four current of the four current at the contract of the four current of the four current at the current at the contract of the four current at the current at the current of the current at the current at the current of the current at the current	12,883         15,486         17,648         17,558,635         0         17,235         19,433         19,797         19,797         19,158         33,890         33,890           93         15,48,628         2,123,585         18,646         1,558,635         2,588         18,334         20,934         20,909         1,007,130         1,656,880         35,900         487,382           147582         17,7621         2,21629         4729         2,26889         260858         2,33794         257,342         31,4776         1           Addiction in AC/FT         555.53         90.04         14,51         696.30         800.54         7,17,49         7,17,49         7,89,75         966.01         2           atthly allowable for current mo.         Percentage of yearly production         83.08         83.08         83.08         83.08         84.54         14,54         7,17,49         7,17,49         7,89,75         966.01         2	<u>6</u>	1,316,453		1,532,367		2,104,939		1,556,047	7		•			105,548		987,830		1,620,980		472,973	
93 13,746   1,548,628   2,123,585   18,646   1,558,635   756,844   1,098,777   926,457   1,007,130   1,656,880   487,382   13,740   15,740   16,261   1,656,880	93         13,740         1,548,628         2,123,585         15,68,635         756,844         1,098,777         926,457         10,077,130         1,656,880         487,382           13,740         15,740         16,261         18,646         15,646         2,588         7,0934         20,934         20,909         19,300         15,350         487,382           14,752         22,1629         4729         226889         260858         260858         233794         257342         35,900         35,900         487,786         1           Aduction in AC/FT         555.53         90.04         14,51         696.30         800.54         717.49         789,75         966.01         25,000           withly allowable for current mo.         Percentrage of yearly production         83.08 <th></th> <td></td> <td>12,883</td> <td></td> <td>15,481</td> <td></td> <td></td> <td></td> <td>0</td> <td></td> <td></td> <td></td> <td>9,433</td> <td></td> <td></td> <td></td> <td>19,158</td> <td></td> <td>33,890</td> <td></td> <td>13,653</td>			12,883		15,481				0				9,433				19,158		33,890		13,653
13,740         16,261         18,646         2,588         18,334         20,934         20,909         19,300         35,900           147582         17762         226889         260858         233794         257342         314776         1           Aduction in ACIFT         555.53         680.15         44.51         696.30         800.54         717.49         789.75         966.01           nthly allowable for current mo.         90.04         83.08         83.08	13,740         16,261         18,646         2,588         18,334         20,934         20,909         19,300         35,900           147582         179621         221629         4729         226889         260858         233794         257342         314776         1           452.91         651.24         680.15         14,51         696.30         800.54         717.49         789.75         966.01         4           Aduction in AC/FT         555.53         90.04         14,51         696.30         800.54         717.49         789.75         966.01         4           Athly allowable for current mo.         Percentage of yearly production         83.08         83.08	)ec			1.548.628		2,123,585	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	1,558,635	7	- ::		98,777	***	26,457		,007,130		1,656,880		487,382	
147582         179621         221629         4729         226889         260858         233794         257342         314776         1           Aduction in ACIFT         555.53         90.04         680.15         696.01         966.01         1           nthly allowable for current mo.         90.04         83.08         83.08         83.08         83.08	147582         179621         221629         4729         226889         260858         233794         257342         314776         1           452.91         452.91         660.15         14.51         696.30         800.54         717.49         789.75         966.01           arthly allowable for current mo.         90.04         83.08         83.08         83.08			13.740		16,261				2,588	*	3,334	7	0,934				19,300		35,900		14,409
452.91 551.24 680.15 (4.51 696.30 800.54 717.49 789.75 966.01 fully allowable for current mo. 90.04 83.08	452.91         551.24         680.15         14.51         696.30         800.54         717.49         789.75         966.01           oduction in AC/FT         555.53         90.04         90.04         14.51         696.30         800.54         717.49         789.75         966.01           of this in a contraction in Acids and in a contraction in Acids (148.04)         Percentage of yearly production in Acids (148.04)         83.08         83.08	Total Ga	llons*	147582		179621		221629		4729	22	6889	Ř	30858		233794		257342		314776		156124
duction in AC/FT 555.53 Thiy allowable for current mo. 90.04	555.53 90.04 Percentage of yearly production	Fotal AC	Ħ	452.91		551.24		680.15		14.51	6	96.30	0	00.54		717.49		789.75		966.01		479.13
1thly allowable for current mo. 90.04	nthly allowable for current mo. 90.04  Fercentage of yearly production	Surrent	Month Production it	n AC/FT		555.53																
Darrentage of vessily hondiction	6148.04 Percentage of yearly production	Percenta	see of monthly allow	vable for cu	irrent mo.		90.04															
	TOION TO THE CONTROL OF THE CONTROL			LA 0 C.F.		Supplemental Control			80 60													



# AQUA Water Supply Corporation Meter Reading - Usage 2023

		Fees		241.00		261.56	F	162.57		310.86		284.06		280.68		317.74		312.93		309.93		325.91		300.56						es 407 70	6 - 10 - 20 - 20 - 20 - 20 - 20 - 20 - 20
		Transported		0.00	3.00	0.00	↔	0.00		0.00		0.00		0.00		0.00	4 - 3 - 5	0.00		0.00		0.00		क	6	<b>9</b>					lotal Donars
	Hinton Well	Usage Trans	00.0		0.00		0.00		0.00		0.00		0.00		0.00		0.00		0.00		0.00						0	0.00		Ì	
		Meter U	0.00		0.00		0.00		0.00		0.00		0.00		0.00		0.00		0.00		0.00									0	Č.S.
		Transported		6,925.26		10,444.24		6,500.55		8,061.69		5,574.16		5,498.16		6,225.20		6,293.59		6,335.85		6,738.00		6,032.45						•	prod.
F256	Delhi #2	Usage Tra	8,002.00		11,650.00		8,076.00		8,900.00		6,412.00		6,769.00		7,591.00		7,802.00		7,474.00		7,549.00		6,769.00				86,994	266.97		10.50	Percentage of yearly prod.
		Meter	860,502,000		872,152,000		880,228,000		889,128,000		895,540,000		902,909,000		909,900,000		917,702,000		925,176,000		932,725,000		939,494,000						43.79	. ·	
		Transported		2,714.54		18.11		2.33		4,372.52		5,788.19		5,729.09		6,484.59		6,223.49		6,061.28		6,298.50		5,989.85						nonth	
F255	Delhi #1	Usage	3,136.60		20.20		2.90		4,827.20		6,658.20		7,053.30		7,907.30		7,715.10		7,715.01		7,056.60		6,721.20				58,814	180.49		le for current r	447.47
		Meter	692,110,400		692,130,600		692,133,500		696,960,700		703,618,900		710,672,200		718,579,500		726,294,600		733,444,700		740,501,300		747,222,500						Current Month Production in AC/FT	Percentage of monthly allowable for current month	or year
	Date		January	•	February		March		April		May		June		July	•	August		September	•	October		November	-	December		Total Gallons*	Total AC/FT	<b>Current Month</b>	Percentage of	Total AC/FT for year

35

4

45

20

9

55

25

5

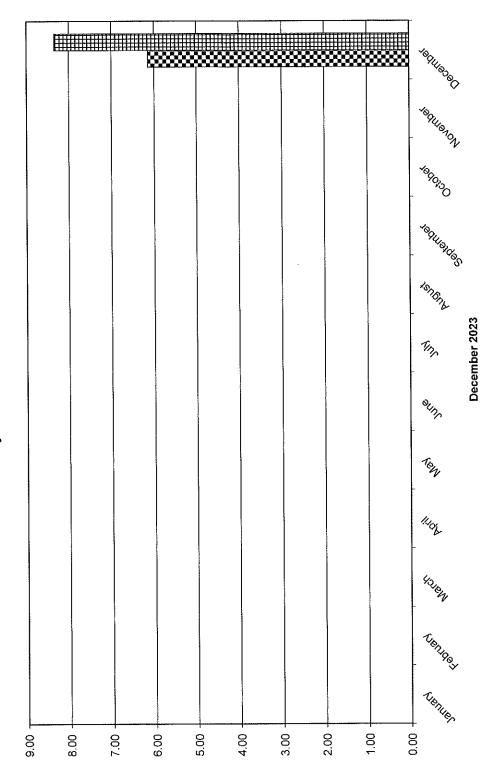
9

November 2023

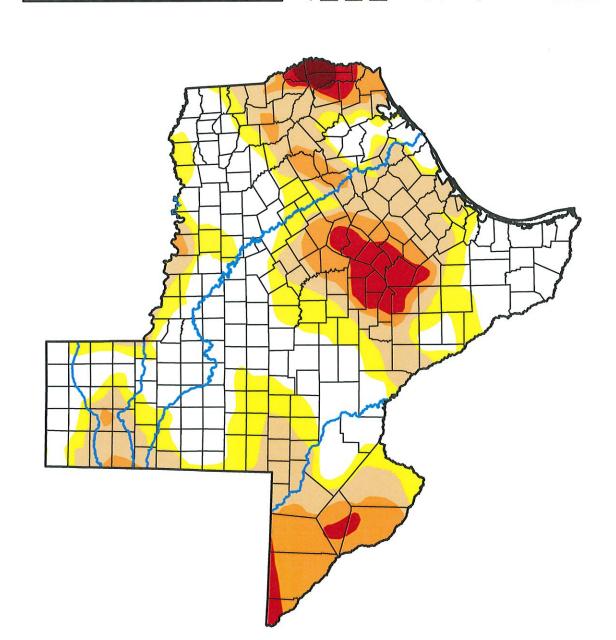
# Gudalupe-Blanco River Authority Meter Reading - Usage 2023

	P059 Well #1	99	P061 Well #3	9 ==	8 =	90. =1	P065 Well #	
Date	Meter Usage 0	Meter Usage 0	Meter Usage 0	Meter Usage   0	Meter Usage	Meter Usage 0	Meter Usage	B/W
	0			0	0		0	0
Feb	0	0		0	0	0	0	9
Mar	0	0		0	0	0	0	
	0	0	•	0	0		0	0
	0			0	0	•	0	0
May	0	0	0	0	0	0	0	0
June	0	0		0	0	0	0	
		O		0			0	0
only	0		o	0	0		<u> </u>	0
Aug	0	0		0	0	0	0	C
Sent				0		0		
7	0			0	0		0	0
Oct	0	0		0	0	0		0
≥ N		0	586,005	0	0	0	3,500	
	0	0	586	0	0		4	0
ာ ပ			1,008,750	O			1,/10,000	
Fotal	ıs*							
<b>Total</b>	Total ac/ft		4.89	0.00	0.00	0.00	9.79	<u>.</u>
Curre	Current Mo. Production in ac/ft	34 8.34 8.34						
% OT I	owable		0.07	70 0				
otal	lotal ac/it for yr	% or prod. for year	I. Of year	0.0				

**GBRA Monthly Production** 



# U.S. Drought Monitor **Texas**



# December 26, 2023

(Released Thursday, Dec. 28, 2023)

Valid 7 a.m. EST

Drought Conditions (Percent Area)

		10.00				
	None	D0-D4	D0-D4 D1-D4 D2-D4 D3-D4	D2-D4	D3-D4	D4
Current	40.22	59.78	39.21	17.38	5.68	0.68
Last Week 12-19-2023	35.24	64.76	42.68	18.20	6.47	0.86
3 Months Ago 09-26-2023	3.03	26.96	80.64	59.66	38.06	12.68
Start of Calendar Year 01-03-2023	28.84	71.16	49.90	26.60	7.41	1.60
Start of Water Year 09-26-2023	3.03	96.97	80.64	59.66	38.06	12.68
One Year Ago 12-27-2022	27.57	72.43	48.59	25.88	7.13	1.24

# Intensity:

None

D0 Abnormally Dry

D1 Moderate Drought

D3 Extreme Drought

D2 Severe Drought

D4 Exceptional Drought

Local conditions may vary. For more information on the Drought Monitor, go to https://droughtmonitor.unl.edu/About.aspx The Drought Monitor focuses on broad-scale conditions.

# Author:

Rocky Bilotta NCEI/NOAA









droughtmonitor.unl.edu

# Gonzales County Underground Water Conservation District Mitigation Fund Manager's Report December 2023

On December 4<sup>th</sup>, I went to Ottine to meet Wagener's Well Service at the Parker well to discuss options on well.

On December 13th, I went to Ottine to the Parker well for review.

On December 18<sup>th</sup>, I went to Cactus Corral and went to the Loya location to see about plugging a well and discussed options.

On December 21<sup>st</sup>, I went to Nixon to meet Wagener's Well Service to discuss possible mitigation work to be done.



# Gonzales County Underground Water Conservation District Field Technician Report December 2023

On December 12<sup>th</sup>, I attempted to inspect a new driller, Bell Drilling, and a new well in the Johnson Farms Subdivision of CR 283. The well was already complete. Mr. Bell indicated he had tried to call the office before drilling, but never reached anyone. After going over the well details with him, it appeared the well was drilled and completed properly, and in compliance with District rules. He is to send us a drillers report.

On December 13<sup>th</sup>, I made a first attempt to inspect the Moy Drilling/Ballard well on SH 97. The gate was locked, and the drilling had not started as notified. Later that day Josh Moy reported seeing a small drilling rig (maybe water) on Hwy 80, just south of Leesville. I drove there to check it out, and it was an oil rig. It was a small driller out of Luling.

On December 19<sup>th</sup>, I made a second attempt to inspect the Moy/Ballard well on SH 97. The gate was locked, and there was no activity.

On December 21st, I inspected the Moy/Ballard well on SH 97.

On December 21st, I made a final inspection on the Moy/Ballard well on SH 97.



# Gonzales County Underground Water Conservation District

## Board Resolution 2024-01-09a

# Resolution Adopting the 2024 Management Plan

WHEREAS, §§36.1071 and 36.1073, Water Code, require the Gonzales County Underground Water Conservation District to develop and adopt a Management Plan that addresses the following management goals, as applicable:

- (1) providing the most efficient use of groundwater;
- (2) controlling and preventing waste of groundwater;
- (3) controlling and preventing subsidence;
- (4) addressing conjunctive surface water management issues;
- (5) addressing natural resource issues;
- (6) addressing drought conditions;
- (7) addressing conservation, recharge enhancement, rainwater harvesting, precipitation enhancement, or brush control, where appropriate and cost-effective; and
- (8) addressing the desired future conditions adopted by the district;

WHEREAS, §36.1072(e), Water Code, requires each groundwater conservation district to review and re-adopt the Management Plan at least every five years; and

WHEREAS, after providing notice and holding a public hearing, the Board of Directors of the Gonzales County Underground Water Conservation District has developed a Management Plan in accordance with the statutory requirements and utilizing the best available science, attached hereto, and incorporated herein for purposes.

# NOW THEREFORE, BE IT RESOLVED:

1) The Board of Directors of the Gonzales County Underground Water Conservation District do hereby adopt the attached 2024 Management Plan pursuant to §36.1071, Water Code.

Management Plan with the Texas Water Development Board for certification as administratively complete.
3) The General Manager is hereby authorized to take any and all reasonable action necessary for the implementation of this resolution.
This Resolution shall become effective on
Adopted this 09 <sup>th</sup> day of January, 2024.
Bruce Tieken, President
Gonzales County Underground Water Conservation District

Gonzales County Underground Water Conservation District

Barry Miller, Secretary

2) The General Manager is hereby ordered to file the adopted

# **Gonzales County Underground Water Conservation District**

Board Resolution 2024-01-09b Resolution for General Manager access to bank information.

WHEREAS, Gonzales County Underground Water Conservation District has authorized Mrs. Laura Martin as General Manager to;

BE IT RESOLVED that Ms. Martin has authority to access and request bank account information at Randolph Brooks Federal Credit Union for reporting purposes.

This Resolution shall become effective on January 09, 2024.

President, Bruce Tieken
Gonzales County Underground Water Conservation District
Vice-President, Kermit Thiele
Gonzales County Underground Water Conservation District
Secretary, Barry Miller
Gonzales County Underground Water Conservation District
Director, Mark Ainsworth
Gonzales County Underground Water Conservation District
Director, Mike St. John
Gonzales County Underground Water Conservation District

# PROPOSAL FOR DECISION PRELIMINARY HEARING PARTY STATUS CRWA PERMIT AMENDMENT

Board of Directors
Gonzales County Underground Water Conservation District
522 Saint Matthew Street
P.O. Box 1919
Gonzales, TX 78629

RE: APPLICATION OF THE CANYON REGIONAL WATER AUTHORITY TO AMEND OPERATING PERMIT NO. 11-16-01 AND EXPORT PERMIT NO. 11-09-01 - HEARING EXAMINER'S PROPOSAL FOR DECISION REGARDING PARTY STATUS

Dear Mr. Tieken and Members of the Board:

Pursuant to your request, on November 8, 2023, I conducted a preliminary hearing to consider the requests for contested case hearing filed in the above-referenced matter. Pursuant to the District's Rule 25.C.5., I have prepared the attached Proposal for Decision, which includes Findings of Fact, Conclusions of Law, and Ordering Provisions for your consideration. It is my recommendation that the District's Board of Directors adopt the attached Proposal for Decision, including the Findings of Fact, Conclusions of Law, and Ordering Provisions. By copy of this letter, I am providing the attached document to the representatives of the Canyon Regional Water Authority and the persons who requested a contested case hearing in this matter, and to the District's General Manager and General Counsel.

ry: Judge Stephen B Ables,

Hearing Examiner 700 Main St., Second

Floor

Kerrville TX 78028-5327 Email: sables@co.kerr.tx.us

cc: (w attachment)

Trish Erlinger Carls, via email to <a href="mailto:tearls@tcarlslaw.com">tearls@tcarlslaw.com</a>
Ted Boriack, via email to <a href="mailto:tearls@tcarlslaw.com">tearry Dunbar, via email to:tearls@tcarls@tcarlslaw.com</a>
Greg@ry M. Ellis, via email to <a href="mailto:greg@GMEllis.law">Greg@GMEllis.law</a>

Laura Martin, General Manager, GCUWCD, via email to generalmanager@gcuwcd.org

APPLICATION OF THE	§	
CANYON REGIONAL WATER	§	BEFORE THE
AUTHORITY TO AMEND	§	GONZALES COUNTY
<b>OPERATING PERMIT NO. 11-16-01</b>	§	UNDERGROUND WATER
AND EXPORT PERMIT NO. 11-09-01	§	CONSERVATION DISTRICT

# PROPOSAL FOR DECISION REGARDING REQUESTS FOR CONTESTED CASE HEARING

### I. INTRODUCTION AND PROCEDURAL BACKGROUND

On November 8, 2023 Judge Stephen B. Ables (the "Hearing Examiner"), per referral by the Board of Directors of the Gonzales County Underground Water Conservation District (the "District"), held a preliminary hearing via videoconference concerning the requests for a contested case hearing filed by Ted Boriack, Mary Ann Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association in the matter of the applications filed with the District by Canyon Regional Water Authority ("CRWA" or "Applicant") to amend Operating Permit No. 11-16-01 and Export Permit No. 11-09-01 (collectively, the "Applications") to increase the production rate in CRWA's "Well 14-Christian West" from 495 gallons per minute (gpm) to 1,065 gpm, resulting in a corresponding increase in CRWA's operating and export authorizations of 920.05 acre-feet/year, and a total groundwater production and export authorization of 8,320.05 acre-feet/year from CRWA's Carrizo Aquifer wells in the District.

At the preliminary hearing, attorney Trish Erlinger Carls appeared for CRWA, Ted Boriack appeared on his own behalf (*pro se*), and attorney Larry Dunbar appeared for Mary Ann Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association. (Ted Boriack, Mary Ann

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Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association are sometimes

referred to collectively herein as "the Requestors.")

The Hearing Examiner evaluated all information provided by the Applicant and the

Requestors under the requirements of applicable law and the District Rules. The Hearing

Examiner considered the Requestors' written hearing requests and CRWA's written response to the

hearing requests. No written replies to CRWA's response were filed by any of the Requestors. The

Requestors did not call any witnesses. The Hearing Examiner also considered the oral arguments

and information presented at the preliminary hearing by Mr. Boriack, Mr. Dunbar, and Ms. Carls.

The determination of whether a hearing request should be granted is not a contested case hearing.

II. SUMMARY

As is summarized in the Findings of Fact and Conclusions of Law below, the record at the

preliminary hearing showed that the Applications would result in less than 2 feet of additional

drawdown over a 50-year period in the Carrizo Aquifer at the properties of the Requestors, and the

likely impact of the granting of these Applications on the interests of the Requestors would be no

different than on the general public. Thus, none of the Requestors demonstrated a "personal

justiciable interest" in the Applications that is not common to the general public sufficient to confer

standing to request a contested case hearing. Therefore, these requests for a contested case hearing

and party status should be denied.

III. FINDINGS OF FACT

1. On March 27, 2023, Canyon Regional Water Authority ("CRWA" or "Applicant")

submitted applications to amend Operating Permit No. 11-16-01 and Export Permit No.

PROPOSAL FOR DECISION

11-09-01 (collectively, the "Applications") to increase the production rate in CRWA's

"Well 14-Christian West" from 495 gallons per minute (gpm) to 1,065 gpm, resulting in a

corresponding increase in CRWA's operating and export authorizations of 920.05 acre-

feet/year, for a total groundwater production and export authorization of 8,320.05 acre-

feet/year from CRWA's Carrizo Aquifer wells in the District.

2. The Applications were declared administratively complete on July 27, 2023 by the

District's General Manager<sup>1</sup> in accordance with District Rule 24.C.

3. Following mailed and published notice, the District's Board of Directors held a public

hearing on the Applications on September 12, 2023.

4. Per District Rule 25.B.1, requests for contested case hearing on the Applications were due

on September 12, 2023.

5. The following persons timely submitted requests for contested case hearing on the

Applications:

Ted Boriack

Mary Ann Menning

Sally Ploeger

Mark Ploeger

Mark Ploeger, as representative of the "Water Protection Association" <sup>2</sup>

6. At the conclusion of the September 12, 2023 public hearing, pursuant to District Rule

25.C.5, the District's Board of Directors referred the contested case hearing requests listed

above to the Honorable Judge Stephen B. Ables ("Hearing Examiner") for consideration at

a preliminary hearing.

7. In his Order No. 1, the Hearing Examiner set the date of the preliminary hearing on the

requests for contested case hearings for November 8, 2023 and, consistent with the

<sup>1</sup> See CRWA Reply Brief, at Exhibit A (Administrative Completeness Letter).

<sup>2</sup> Ted Boriack, Mary Ann Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association are sometimes

referred to collectively herein as "the Requestors."

deadlines specified in District Rule 25.C., established Monday, October 30, 2023 as the

deadline for the Applicant to file its brief in response to the requests for contested case

hearing and November 3, 2023 as the deadline for filing of the requestors' reply briefs.

8. CRWA filed a brief in response to the requests for contested case hearing on October 30,

2023.

9. No written reply briefs were filed by any Requestor.

10. The preliminary hearing was held by the Hearing Examiner via videoconference on

November 8, 2023.

11. At the preliminary hearing, attorney Trish Erlinger Carls appeared for CRWA, Ted Boriack

appeared on his own behalf (pro se), and attorney Larry Dunbar appeared for Mary Ann

Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association.

12. No person or entity contested the Hearing Examiner's jurisdiction to convene the

preliminary hearing to receive and consider the pleadings or evidence and make a

recommendation on whether any of the requests for contested case hearing should be

granted or denied.

13. Mr. Boriack's September 12, 2023 contested case hearing request was not accompanied by

an affidavit or a certificate of service.<sup>3</sup>

14. Mr. Boriack's September 12, 2023 contested case hearing request did not state with

specificity where his property is located within the District or relative to CRWA Well 14-

Christian West.4

<sup>3</sup> See CRWA Reply Brief, at Exhibit B (Boriack CCH Request).

<sup>4</sup> *Id*.

15. Mr. Boriack's September 12, 2023 contested case hearing request did state that he had a domestic water well, but did not state with specificity where his domestic water well is

located within the District or relative to CRWA Well 14-Christian West.<sup>5</sup>

16. Mr. Boriack's September 12, 2023 contested case hearing request did not state in which

aquifer his well was completed or the depth of the water well pump.<sup>6</sup>

17. The September 11, 2023 contested case hearing request submitted on behalf of Mary Ann

Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association was not

accompanied by a certificate of service.<sup>7</sup>

18. The September 11, 2023 contested case hearing request submitted on behalf of Mary Ann

Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association did not state

with specificity where any of their properties are located in the District.<sup>8</sup>

19. The September 11, 2023 contested case hearing request submitted on behalf of Mary Ann

Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association did state that

they had wells in the "western portion of the District," but did not state with specificity

where their wells are located in the District or relative to CRWA Well 14-Christian West.<sup>9</sup>

20. The September 11, 2023 contested case hearing request submitted on behalf of Mary Ann

Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association did not state

the number of wells they own in the District. 10

<sup>5</sup> *Id*.

6 Id

<sup>7</sup> See CRWA Reply Brief, at Exhibit E (Dunbar Letter).

<sup>8</sup> *Id*.

<sup>9</sup> *Id*.

<sup>10</sup> *Id*.

21. The September 11, 2023 contested case hearing request submitted on behalf of Mary Ann

Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association did not state

the aquifers in which their wells are completed or the depths of their water well pumps. 11

22. The September 11, 2023 contested case hearing request submitted on behalf of Mary Ann

Menning, Sally Ploeger, Mark Ploeger, and the Water Protection Association did not state

the purpose or quantity of their use of groundwater. 12

23. No additional sworn testimony was offered by any of the Requestors at the preliminary

hearing.

24. The evidence provided at the preliminary hearing by CRWA showed where the Requestors'

properties are located, how many wells they own, what aquifer they are located in, and the

distance from the CRWA well proposed to have increased pumpage under the Applications.

Some of these wells are in the Carrizo Aquifer.

25. The primary issues at the preliminary hearing were whether any of the Requestors stated a

sufficient basis upon which they were entitled to a contested case hearing by determining

whether any of them had a "personal justiciable interest" in the Applications within the

meaning of applicable law and the District Rules, not common to the general public, such

that they had standing and were entitled to participate as a party in a contested case hearing

on the Applications, and if so, what contested issues should be submitted for determination

in a contested case hearing.

26. CRWA presented the following Well Summary at the preliminary hearing, which was not

disputed by any Requestor:

11 Id.

12 Id.

			Distance from Well 14-Christian West		
District ID	Owner	Aquifer	Feet	Miles	
H063	Boriack	Queen City	161,739	30.6	
H064	Boriack	Queen City	161,104	30.5	
H065	Boriack	Queen City	160,044	30.3	
B006	Ploeger	Sparta	96,183	18.2	
B007	Ploeger	Sparta	96,582	18.3	
B008	Ploeger	Unknown	95,294	18.0	
E115	Ploeger	Carrizo	43,403	8.2	
E117	Ploeger	Carrizo	46,208	8.8	
F165	Ploeger	Unknown	47,626	9.0	
F167	Ploeger	Unknown	43,532	8.2	
F168	Ploeger	Unknown	45,752	8.7	
F169	Ploeger	Unknown	47,292	9.0	
1940	Menning	Queen City	42,706	8.1	
J233	Ploeger	Carrizo	86,034	16.3	
O052	Ploeger	Queen City	45,168	8.6	
P018	Ploeger	Carrizo	42,821	8.1	
S008	Menning	Unknown	106,919	20.2	
S009	Menning	Queen City	44,921	8.5	

- 27. The record at the preliminary hearing showed that all wells owned by the Requestors range from 8 to 30 miles away from CRWA's Well 14-Christian West.<sup>13</sup>
- 28. The record at the preliminary hearing showed that all wells owned by the Requestors are either not in the Carrizo Aquifer, or are in the Carrizo Aquifer<sup>14</sup> but are located in areas of

<sup>14</sup> *Id.* 

<sup>&</sup>lt;sup>13</sup> See CRWA Reply Brief, at Exhibit C (October 30, 2023 Affidavit of Michael Keester, R.W. Harden & Associates, Inc., including Attachments 1, 2 and 3)

the District<sup>15</sup> so distant from CRWA Well 14-Christian West that they were determined by

the District's expert to experience an average increased drawdown in the Carrizo Aquifer

over a 50-year period of less than 2 feet resulting from approval of the Applications. <sup>16</sup> The

modeled drawdown simulations for the Carrizo Aquifer due to the Applications performed

by CRWA's expert, R.W. Harden & Associates, Inc., showed similar drawdown results.<sup>17</sup>

9. The Hearing Examiner reviewed the applicable law, the District Rules, the written hearing

requests filed by the Requestors, the Applicant's reply brief, and the information and

arguments presented at the preliminary hearing.

30. No Requestor showed that they had, or imminently will have, a concrete and particularized

injury resulting from granting the Applications that is any different from that on the general

public.

IV. CONCLUSIONS OF LAW

1. The Hearing Examiner was authorized to conduct a preliminary hearing to hear evidence,

consider arguments, and make a recommendation to the Board as to whether the requests

for contested case hearing on the Applications filed by Ted Boriack, Mary Ann Menning,

Sally Ploeger, Mark Ploeger, or the Water Protection Association should be granted.

2. The persons requesting a contested case hearing bear the burden of proof that they have

standing.

3. The Texas Supreme Court has stated that, to have standing, "[a requestor must] establish a

concrete and particularized injury in fact, not common to the general public, that is (1)

15 Id.

<sup>16</sup> See CRWA Reply Brief, at Exhibit D (July 19, 2023 Memo to Laura Martin, General Manager, GCUWCD from Neil Blandford, PG and Todd Umstot, DBS&A. CRWA's consultant came to a similar conclusion, as detailed in the Application.)

<sup>17</sup> See Applications.

actual or imminent; (2) fairly traceable to the issuance of the permit as proposed, and (3) likely to be redressed by a favorable decision on its complaint..." *Texas Com'n. on Envtl. Quality v. City of Waco*, 413 S.W.3d 409, at 417 (Tex. 2013).

- 4. Texas Water Code § 36.415(b)(2) and (3) requires groundwater districts to establish rules that:
  - (2) <u>limit participation in a hearing</u> on a contested application to persons who have a personal justiciable interest related to a legal right, duty, privilege, power, or economic interest that is within a district's regulatory authority and affected by a permit or permit amendment application, <u>not including persons who have an interest common to members of the public</u>... (emphasis added); and
  - (3) establish the deadline for a person who may participate under Subdivision (2) to file in the manner required by the district a protest and request for a contested case hearing (emphasis added).
- 5. District Rule 25.B provides, in pertinent part, that requests for contested case hearing must comply with the following requirements:
  - "B. Requests for Contested Case Hearing
  - 1. . . . [A] request for a contested case hearing or a protest against an application must be in writing and be filed before the end of the public hearing on that application.
  - 2. A contested case hearing request must substantially comply with the following:
    - a. Give the name, address, daytime telephone number, and fax number, of the person filing the request. If the request is made by a corporation, partnership, or other business entity, the request must identify the entity and one person by name who shall be responsible for receiving all official communications and documents for the entity;
    - b. State the basis upon which the person is entitled to a contested case hearing;
    - c. State the issues the requestor or protestant wishes to contest;
    - d. State whether the person requesting the contested case hearing is the applicant for that permit or an applicant for or holder of another groundwater withdrawal permit.
    - e. Request a contested case hearing;
    - f. Provide any other information requested in the notice of proposed action and technical summary; and

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- g. Be verified by an affidavit.
- 3. Where a request for a contested case hearing is filed by a person other than the applicant, a copy of the request must be served on the applicant at or before the time the request is filed. The request shall include a certificate indicating the date and manner of service and the name and address of all persons served."
- 6. District Rule 25.D.2. provides that requests for a contested case hearing be evaluated to determine whether the requestor:
  - Does not have a personal justiciable interest related to the application and deny the hearing request; or
  - Has a personal justiciable interest relating to the application and schedule the application to a contested case hearing."

#### 7. District Rule 25.D.6. provides that:

"In making a determination of whether a person has a personal justiciable interest, the General Manager, presiding officer, or Board shall consider, at a minimum, the following factors:

- a. Likely impact of the regulated activity on the health and safety of the person and on the use of property of the person;
- b. The distance between the regulated activity and the person's property;
- c. Whether a reasonable relationship exists between the interest claimed and the regulated activity;
- d. Likely impact of the regulated activity on the use of groundwater or other natural resources of the person."
- Ted Boriack did not demonstrate that he has a personal justiciable interest in the Applications that is not common to the general public.
- 9. Mary Ann Menning did not demonstrate that she has a personal justiciable interest in the Applications that is not common to the general public.
- 10. Sally Ploeger did not demonstrate that she has a personal justiciable interest in the Applications that is not common to the general public.
- 11. Mark Ploeger did not demonstrate that he has a personal justiciable interest in the Applications that is not common to the general public.

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12. The Water Protection Association did not demonstrate that it (or any of its members) has a personal justiciable interest in the Applications.

13. Because no person who requested a contested case hearing demonstrated standing, then there are no issues to be considered at a contested case hearing, the Applications are uncontested and the District's Board of Directors is authorized by District Rule 24.D.8 to take final action on the Applications.

#### V. ORDERING PROVISIONS

- 1. The foregoing Findings of Fact and Conclusions of Law are hereby found to be true and correct and are incorporated into this Order by this reference.
- 2. Ted Boriack's request for a contested case hearing is DENIED.
- Mary Ann Menning's request for a contested case hearing is DENIED.
- Sally Ploeger's request for a contested case hearing is DENIED.
- Mark Ploeger's request for a contested case hearing is DENIED. 5.
- 6. The Water Protection Association's request for a contested case hearing is DENIED.

ISSUED:	_,20
	GONZALES COUNTY UNDERGROUND WATER CONSERVATION DISTRICT
A CENTENIO CHE.	By:Bruce Tieken, Board President
ATTEST:	
By:Barry Miller, Secretary-Treasurer	_
("Approvals as to Fe	orm" follow on separate pages

and may be signed in multiple counterparts)

APPROVED AS TO FORM:	
By: Tatricia (Flinger Carls Patricia Erlinger Carls Attorney for Canyon Regional Water Authority	
Date: December 13, 2023	
APPROVED AS TO FORM:	
By: Lawrence Dunbar	
Lawerence G. Dunbar Attorney for Mark Ploeger, Sally Ploeger, Mary Ann Menning, and the Water Protection Association	
Date: Dec. 11, 2023	
APPROVED AS TO FORM:	
By:	
Ted Boriack (Pro Se)	
Date:	
APPROVED AS TO FORM:	
By:	
Gregory M. Ellis Attorney for Gonzales County Underground Water Conservation District	
Date:	

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By:	
Patricia Erlinger Carls Attorney for Canyon Regional Water Authority	
Date:	
APPROVED AS TO FORM:	
By: Lawrence Dunbar	
Lawerence G. Dunbar Attorney for Mark Ploeger, Sally Ploeger, Mary Association	Ann Menning, and the Water Protection
Date:Dec. 11, 2023	
APPROVED AS TO FORM:  By: Ted Boriack (Pro Se)	
Date:	-
APPROVED AS TO FORM:	
By: 12/12/23  By: 12/12/23	

PROPOSAL FOR DECISION Version: 12.11.2023

APPROVED AS TO FORM:

#### RECEIVED DEC 1 2 2023

Version approval date: 12/11/2023

APPROVED AS TO FORM:

Laura Martin Preston, General Manager

Gonzales County Underground Water Conservation District

Date: 12 15 2023

PROPOSAL FOR DECISION Version: 12.11,2023

# CRWA RESPONSE TO PROTESTANTS' REQUEST FOR CONTESTED CASE

APPLICATION OF THE	§	
CANYON REGIONAL WATER	§	BEFORE THE
AUTHORITY TO AMEND	Š	GONZALES COUNTY
OPERATING PERMIT NO. 11-16-01	8	UNDERGROUND WATER
AND EXPORT PERMIT NO. 11-09-01	8	CONSERVATION DISTRICT

### APPLICANT CANYON REGIONAL WATER AUTHORITY'S RESPONSE TO PROTESTANTS' REQUESTS FOR CONTESTED CASE HEARINGS

#### TO THE HONORABLE JUDGE ABLES:

The Canyon Regional Water Authority ("Applicant" or "CRWA"), pursuant to the Gonzales County Underground Water Conservation District ("District") Rule 25.C.3, files this response to hearing requests made to the District for a contested case hearing on its applications to amend Operating Permit No. 11-16-01 and Export Permit No. 11-09-01 (collectively, the "Applications"), and would respectfully show the following:

#### I. CRWA BACKGROUND

CRWA is a political subdivision of the State of Texas originally created by the Texas Legislature in 1989. It is governed by a board of trustees consisting of representatives of each of its eleven (11) member entities, which are water supply corporations, cities, and special districts. CRWA was created to, among other things, purchase, own, hold, lease, and otherwise acquire sources of potable water supply and to sell potable water to local governments, water supply corporations, and other persons in the State of Texas. Its current municipal member entities are the cities of Cibolo, Converse, La Vernia, and Marion. Its current special utility district (SUD)

<sup>&</sup>lt;sup>1</sup> An Act relating to the creation, administration, powers, duties, operation, financing, and annexation authority of the Canyon Regional Water Authority; authorizing the issuance of bonds, providing the power of eminent domain," 71<sup>st</sup> Tex. Leg. R.S., Chapter 670 (1989) (S.B. No. 1735), as amended by H.B. 1818, 73<sup>rd</sup> Tex. Leg. R.S. Ch. 236 (1993), and H.B. No. 3818, 76<sup>th</sup> Tex. Leg. R.S. Ch. 1142 (1999),

members are County Line SUD, Crystal Clear SUD, East Central SUD, Green Valley SUD, and Maxwell SUD. Its current water supply corporation (WSC) member entities are Martindale WSC and Springs Hill WSC. Collectively, the member entities provide retail public water service to an approximately 900-square mile area situated east of IH-35 between the cities of San Antonio<sup>2</sup> and Kyle.

CRWA owns and operates an interconnected wellfield consisting of fifteen (15) groundwater wells located on the historic "Wells Ranch," which straddles the Guadalupe and Gonzales county lines. It is also split jurisdictionally between the Guadalupe County Groundwater Conservation District and the Gonzales County Underground Water Conservation District. The wells in Guadalupe County and the wells in Gonzales County are collectively referred to by CRWA the "Wells Ranch Project."

The CRWA Wells Ranch Project well that is the subject of the Applications is referred to by CRWA as "Well 14-Christian West." Well 14-Christian West is currently permitted by the District to produce water at a rate of 495 gallons per minute (gpm) from the Carrizo Aquifer, but CRWA's ten-year operating history data shows that Well 14-Christian West is a productive artesian well capable of producing water at a rate 1,065 gpm while remaining in compliance with the District's spacing and allocation rules. The increased rate of production can be accomplished by upgrading the current pumping equipment — no other significant modifications are needed. The increased pumping rate equates to a production increase of 920.05 acre-feet/year. If the permit amendments are issued, CRWA will produce and export a total of 8,320.05 acre-feet/year from its ten (10) Carrizo Aquifer wells in the District, all of which will be used for public water supply purposes by CRWA's member entities and their respective retail customers.

<sup>&</sup>lt;sup>2</sup> San Antonio Water System and the City of San Marcos are wholesale customers of CRWA but are not member entities.

#### II. APPLICATION HISTORY AND PROCEDURAL BACKGROUND

CRWA submitted the Applications to the District on March 27, 2023. The District determined that the Applications were administratively complete on July 27, 2023.<sup>3</sup> Of its own volition, at the District's August 8, 2023 Board meeting, CRWA provided an overview of the Applications at a workshop for benefit of the District Board and the public. The formal public hearing was held on September 12, 2023, notice of which was mailed to neighboring property owners on August 2, 2023 and published in the *Gonzales Inquirer* and the *Lockhart-Post Register* on August 10, 2023. Requests for contested case hearings were required to be filed before the end of the September 12, 2023 public hearing on the Applications.<sup>4</sup> The following persons submitted requests for contested case hearing:

Ted Boriack
Mary Ann Menning
Sally Ploeger
Mark Ploeger
Mark Ploeger, as representative of the "Water Protection Association"

The District referred the hearing requests to Judge Stephen B. Ables (the "Hearing Examiner"). The Hearing Examiner's Order No. 1 set the date of the preliminary hearing at which he will consider the requests for contested case hearing for November 8, 2023, and established Monday, October 30, 2023 as the deadline for filing of the Applicant's brief in response to the requests for contested case hearing. This brief is timely filed.

<sup>&</sup>lt;sup>3</sup> See EXHIBIT A, Administrative Completeness Letter.

<sup>&</sup>lt;sup>4</sup> District Rule 25.B.1.

#### III. APPLICABLE LAWS AND RULES

#### A. State Law – Individual Standing

A person's right to appear before a court, or agency, or participate in a contested case hearing is grounded in Art. I, §19 of the Texas Constitution which provides that, "No citizen shall be deprived of life, liberty, property, privileges or immunities, or in any manner disenfranchised, except by the due course of the law of the land." In determining whether a procedural due process violation has occurred, Texas courts apply a two-part analysis: (1) whether the claimant has a property interest that is entitled to procedural due-process protection; and (2) if so, what process is due. Due process is flexible and calls only for those procedural protections demanded by the circumstances<sup>5</sup> with the minimum requirements being notice and an opportunity to be heard at a meaningful time and in a meaningful manner.<sup>6</sup>

The constitutional right of due process presupposes that one has a cause of action that the court, agency, or hearing examiner can address. This is the concept of standing. As a general rule of Texas law, to have standing, unless it is conferred by statute, a person must demonstrate that he or she possesses an interest in a conflict distinct from that of the general public, such that the defendant's actions have caused the person some particular injury. The injury to a litigant must be actual, not general or hypothetical, and distinct from that sustained by the public at large. In 1984, the Texas Supreme Court articulated the concept as follows:

"In order for any person to maintain a suit it is necessary that he have standing to litigate the matters in issue. Standing consists of some interest peculiar to the person individually and not as a member of the general public. [citations omitted]

<sup>&</sup>lt;sup>5</sup> In Re M-I L.L.C., 505 S.W.3d 569, 575-577 (Tex. 2016).

<sup>&</sup>lt;sup>6</sup> University of Texas Medical School at Houston v. Than, 901 S.W.2d 926, 930 (Tex. 1995).

<sup>&</sup>lt;sup>7</sup> S. Tex. Water Authority v. Lomas, 223 S.W.3d 304, 307 (Tex. 2007); Brown v. Todd, 53 S.W.3d 297, 302 (Tex. 2001).

<sup>&</sup>lt;sup>8</sup> *Id.* 

This general rule of standing is applied in all cases absent a statutory exception to the contrary."9

Jurisprudence on judicial standing is currently governed by the Texas Supreme Court's opinion in the case of Texas Association of Business v Texas Air Control Board. In that case, the Court reasoned that the separation of powers doctrine prohibited courts from issuing advisory opinions because such is the function of the executive rather than the judicial department. An opinion issued in a case brought by a party without standing is advisory because rather than remedying an actual or imminent harm, the judgment addresses only a hypothetical injury. Texas courts have no jurisdiction to render such opinions. If

The Court also found that, under federal law, standing is an aspect of the U.S. Constitution's Article III limitation of the judicial power to "cases and controversies." To comport with Article III, a federal court may hear a case only when the litigant has been threatened with or has sustained an injury. Under the Texas Constitution, standing is implicit in the open courts provision of Article 1, § 13 of the Texas Constitution, which contemplates access to the courts only for those litigants suffering an injury. Specifically, the open courts provision provides:

"All courts shall be open, and every person for an <u>injury</u> [emphasis added by the Court] done him, in his lands, goods, person or reputation, shall have remedy by due course of law."<sup>13</sup>

Thus, <u>injury</u> is a requirement for access to the courts. As the Texas Supreme Court has clearly articulated, "In Texas, the standing doctrine requires a concrete injury to the plaintiff and a real

<sup>13</sup> Tex. Const. Art. I § 13 (emphasis added).

<sup>&</sup>lt;sup>9</sup> Hunt v. Bass, 664 S.W.2d 323, 324 (Tex. 1984); and cases cited therein.

<sup>&</sup>lt;sup>10</sup> Tex. Ass'n of Bus. v. Tex. Air Control Bd., 852 S.W.2d 440 (Tex. 1993).

<sup>11</sup> Tex. Ass'n of Bus., 852 S.W.2d at 444.

<sup>12 13</sup> 

controversy between the parties that will be resolved by the court."<sup>14</sup> Thus, lack of standing deprives a court of subject matter jurisdiction because standing is an element of such jurisdiction.<sup>15</sup>

In determining whether the plaintiff has adequately alleged a concrete injury sufficient to invoke standing, courts will look solely to the plaintiff's pleadings. <sup>16</sup> Because the determination is made by looking solely at the plaintiff's pleadings, "A plaintiff does not lack standing simply because he cannot prevail on the merits of his claim; he lacks standing because his claim of injury is too slight for a court to afford redress." <sup>17</sup> Texas' standing test parallels the federal test for standing, and Texas courts often looks to federal standing law for guidance. In that regard, the United States Supreme Court has articulated three elements of the standing test:

"First, the plaintiff must have suffered an "injury in fact"—an invasion of a legally protected interest which is (a) concrete and particularized, and (b) "actual or imminent, not 'conjectural' or 'hypothetical." Second, there must be a causal connection between the injury and the conduct complained of—the injury has to be "fairly . . . trace[able] to the challenged action of the defendant, and not . . . th[e] result [of] the independent action of some third party not before the court." Third, it must be "likely," as opposed to merely "speculative," that the injury will be "redressed by a favorable decision." <sup>18</sup>

The foregoing discussion of standing in the courts provides an essential background for understanding the principles of the rights of an interested person to obtain a hearing, participate as a party, and obtain judicial review of an administrative agency decision. However, standing before an administrative agency may be expanded or limited by the legislature and agency rules. The seminal cases on this point involve the Texas Commission on Environmental Quality (TCEQ).

<sup>&</sup>lt;sup>14</sup> Heckman v. Williamson Cty., 369 S.W.3d 137, 154 (Tex. 2012); see also Brown v. Todd, 53 S.W.3d 297, 305 (Tex. 2001).

<sup>15</sup> Texas Ass'n of Bus., 852 S.W.2d at 444-445.

<sup>16</sup> Texas Ass'n of Bus., 852 S.W.2d at 446.

<sup>&</sup>lt;sup>17</sup> DaimlerChrysler Corp. v. Inman, 252 S.W.3d 299, 305 (Tex. 2008) (emphasis added).

<sup>&</sup>lt;sup>18</sup> Lujan v. Defenders of Wildlife, 504 U.S. 555, 560–561 (1992) (citations omitted); see also Heckman, 369 S.W.3d at 154–155 (quoting same).

The first case, Texas Commission in Environmental Quality v. City of Waco, 19 involved an application for a Concentrated Animal Feedlot Operation (CAFO) permit from the TCEQ for the disposal of animal waste at such facilities. The Texas Water Code generally extends the right to a contested case hearing in a permit application to a TCEQ commissioner, the TCEQ's executive director, and to an "affected person, when authorized by law" upon request.20 However, another provision of the Texas Water Code<sup>21</sup> exempts certain actions from this general grant, including applications to renew or amend certain permits (including CAFO permits) if the applicant is not "applying to increase significantly the quantity of waste authorized to be discharged, or change materially the pattern or place of discharge." The City of Waco had filed a request for contested case hearing asserting (with evidence supported by experts' affidavits) that the discharge would adversely affect the City of Waco's public drinking water supply source, which was downstream of the CAFO discharge point, and that the proposed draft permit was not sufficiently protective of that water supply. The TCEQ Executive Director argued that Texas Water Code § 26.028(d) allowed the TCEQ to find that when a proposed draft permit contains provisions that are more restrictive than the original permit, no contested case hearing is warranted. The TCEQ agreed with its Executive Director, denied the request for contested case hearing, and issued the CAFO permit. On appeal, the TCEQ prevailed at District Court, lost at the Court of Appeals, and ultimately prevailed at the Texas Supreme Court.

<sup>19</sup> City of Waco v. Tex. Comm'n on Envtl. Quality, 346 S.W.3d 781, 788 (Tex. App. – Austin 2011); overruled by Texas Com'n. on Envtl. Quality v. City of Waco, 413 S.W.3d 409 (Tex. 2013).

<sup>&</sup>lt;sup>20</sup> Texas Water Code § 5.115. The "affected person" definition in Section 5.115 of the Texas Water Code has nearly identical language to that in Texas Water Code § 36.415(b)(2) pertaining to a "personal justiciable interest." Texas Water Code § 5.115(a) provides as follows, "Sec. 5.115. PERSONS AFFECTED IN COMMISSION HEARINGS; NOTICE OF APPLICATION. (a) For the purpose of an administrative hearing held by or for the commission involving a contested case, "affected person," or "person affected," or "person who may be affected" means a person who has a personal justiciable interest related to a legal right, duty, privilege, power, or economic interest affected by the administrative hearing. An interest common to members of the general public does not qualify as a personal justiciable interest."

<sup>&</sup>lt;sup>21</sup> Texas Water Code § 26.028(d).

The Supreme Court affirmed the Court of Appeals conclusion that the affected-person definition in the Texas Water Code embodied the constitutional principles of standing:

"The court [of appeals] explained that those principles required the City to establish a concrete and particularized injury in fact, not common to the general public, that is (1) actual or imminent; (2) fairly traceable to the issuance of the permit as proposed, and (3) likely to be redressed by a favorable decision on its complaint..."

The Supreme Court did not disagree with the Court of Appeals' conclusion that the City of Waco possessed a legally protected interest in the quality of its drinking water source, based on the evidence in the City's request for a contested case hearing. However, the Texas Supreme Court concluded that one's status as an "affected person" does not ultimately determine the right to a contested case hearing. The Court found that,

"... we must account for the Commission's discretion to limit or deny public hearings on amended permits that maintain or improve the quality of any discharge and that neither increase significantly the quantity of waste authorized to be discharged nor change materially the pattern or place of discharge. Thus, even assuming the City might otherwise qualify as an affected person under the statute's definition, it may still not be entitled to a public hearing if [Texas Water Code] Section 26.028(d)'s exception reasonably applies."<sup>23</sup>

The Texas Supreme Court concluded that the TCEQ did not abuse its discretion in denying the City of Waco's request for a contested case hearing based on the statutory exception to the right to a contested case hearing and the Executive Director's showing that the statutory exception applied. The Supreme Court recognized that the City of Waco's status as an "affected person" depended on the resolution of certain fact issues that were weighed by the TCEQ staff in a proceeding that did not involve a contested case hearing but did not find that procedure lacking in due process.

<sup>&</sup>lt;sup>22</sup> City of Waco, 413 S.W.3d at 417.

<sup>&</sup>lt;sup>23</sup> City of Waco, 413 S.W.3d at 420.

The Texas Supreme Court affirmed itself in a decision arising from a second CAFO permit application issued shortly after *City of Waco*. *Texas Commission on Environmental Quality v. Bosque River Coalition*<sup>24</sup> arose from a second CAFO permit application in the North Bosque river watershed. The TCEQ denied a request for a contested case hearing by a coalition of landowners in the watershed and issued the permit. As in *City of Waco*, the issue was whether the TCEQ abused its discretion in determining that the permit as proposed by the Executive Director did not significantly increase or materially change the authorized discharge of waste, and that the Coalition was therefore not entitled to a contested case hearing per the exception to that right in the Water Code. Drawing upon its *City of Waco* opinion, the Texas Supreme Court again concluded that the application of the statute's exception to the contested case requirement did not itself require a contested case hearing, but "could instead be determined through a less formal, less expensive, and less time-consuming proceeding before the Commission." The Texas Supreme Court reversed the decision of the Court of Appeals to grant the City of Waco's request for a contested case hearing and rendered a verdict affirming the TCEQ's decision to issue the permit as recommended by the TCEQ Executive Director.

The lessons of the City of Waco and Bosque River Coalition cases are that, in an administrative proceeding, a person's right to a contested case hearing can be limited by the Legislature and the rules of the agency even when that person is an "affected person." In the instant case, this means that Texas Water Code Chapter 36 and the District Rules must be considered in evaluating requests for a contested case hearing.

25 Bosque River Coalition, 413 S.W.3d at 408.

<sup>&</sup>lt;sup>24</sup> Tex. Comm'n on Environmental Quality v. Bosque River Coalition, 413 S.W.3d 403 (Tex. 2013).

#### B. Texas Water Code Chapter 36

In Texas Water Code Chapter 36, the Legislature requires groundwater districts to establish rules for determining whether a person has standing to participate in a contested case hearing. Texas Water Code § 36.415(b)(2) and (3) requires groundwater districts to establish rules that:

- (2) limit participation in a hearing on a contested application to persons who have a personal justiciable interest related to a legal right, duty, privilege, power, or economic interest that is within a district's regulatory authority and affected by a permit or permit amendment application, not including persons who have an interest common to members of the public . . . (emphasis added); and
- (3) establish the deadline for a person who may participate under Subdivision (2) to file in the manner required by the district a protest and request for a contested case hearing (emphasis added).

Similar to the cases discussed above relating to the TCEQ, the Legislature has limited participation in a contested case hearing under Texas Water Code Chapter 36 to persons who have a "personal justiciable interest" in the application, "not including persons who have an interest common to members of the public." The Legislature has also delegated rulemaking authority to water conservation districts to implement the statute by adopting rules addressing the manner of filing the requests for contested case hearing.

#### C. The District's Rules

As directed by Texas Water Code § 36.415(b)(2) and (3), the District adopted District Rule 25, which contains the District's procedural and substantive requirements applicable to requests for contested case hearings.

<sup>&</sup>lt;sup>26</sup> The "affected person" definition in Section 5.115 of the Texas Water Code has nearly identical language to that in Texas Water Code § 36.415(b)(2) pertaining to a "personal justiciable interest." Texas Water Code § 5.115(a) provides as follows, "Sec. 5.115. PERSONS AFFECTED IN COMMISSION HEARINGS; NOTICE OF APPLICATION. (a) For the purpose of an administrative hearing held by or for the commission involving a contested case, "affected person," or "person affected," or "person who may be affected" means a person who has a personal justiciable interest related to a legal right, duty, privilege, power, or economic interest affected by the administrative hearing. An interest common to members of the general public does not qualify as a personal justiciable interest."

With regard to procedure, District Rule 25.B.1 requires requests for contested case hearings to be in writing and filed with the District before the end of the public hearing on the application. District Rule 25.B.3 requires copies of the contested case hearing request to be served on the applicant on or before the time the request is filed with the District, and to be accompanied by a certificate indicating the date and manner of service and the name and address of the persons served. District Rule 25.B.2 states that all requests for contested case hearing must substantially comply with the following requirements:

- a. Give the name, address, daytime telephone number, and fax number, of the person filing the request. If the request is made by a corporation, partnership, or other business entity, the request must identify the entity and one person by name who shall be responsible for receiving all official communications and documents for the entity;
- b. State the basis upon which the person is entitled to a contested case hearing;
- c. State the issues the requestor or protestant wishes to contest;
- d. State whether the person requesting the contested case hearing is the applicant for that permit or an applicant for or holder of another groundwater withdrawal permit.
- e. Request a contested case hearing;
- f. Provide any other information requested in the notice of proposed action and technical summary; and
- g. Be verified by an affidavit.

Substantively, the District's Rules also require a demonstration by the person requesting a contested case hearing that the person has a "personal justiciable interest" relating to the application.<sup>27</sup> In making the determination as to whether a person has a "personal justiciable interest" related to the application, District Rule 25.D.6 states that the following factors must be considered:

<sup>&</sup>lt;sup>27</sup> District Rule 25.D.2.

- 6. In making a determination of whether a person has a personal justiciable interest, the General Manager, presiding officer, or Board shall consider, at a minimum, the following factors:
  - a. Likely impact of the regulated activity on the health and safety of the person and on the use of property of the person;
  - b. The distance between the regulated activity and the person's property;
  - c. A reasonable relationship exists between the interest claimed and the regulated activity; and
  - d. Likely impact of the regulated activity on the use of groundwater or other natural resources of the person.

#### IV. ANALYSIS AND ARGUMENT

## A. Ted Boriack Has Not Demonstrated He Has Personal Justiciable Interest in the Applications, He Lacks Standing, His Request for Contested Case Hearing Should be Denied

During the public hearing on the Applications on September 12, 2023, Mr. Ted Boriack submitted an unverified letter via email to the District requesting a contested case hearing on the Applications. The request is procedurally deficient on its face. District Rule 25.B.2.g. requires that all requests for contested case hearings be verified by an affidavit. Mr. Boriack's request is accompanied only by an unsworn declaration. An unsworn declaration is not an affidavit. In addition, District Rule 25.B.3 requires requests for contested case hearing to include a certificate indicating the date and manner of service and the names and addresses of all persons served. Mr. Boriack's request is not accompanied by a certificate of service. District Rule 25.B was promulgated in direct response to the legislative directive codified at Texas Water Code § 36.415(b)(3) that groundwater district must establish rules stating the manner of filing contested case hearing requests. Mr. Boriack's request fails to meet those filing requirements. The request must be denied based on these procedural deficiencies alone.

<sup>&</sup>lt;sup>28</sup> See EXHIBIT B, Boriack CCH Request.

Mr. Boriack's request is also substantively deficient because it fails to include evidence of the basis on which Mr. Boriack is requesting a contested case hearing. Texas Water Code § 36.415(b)(2) limits "participation in a hearing on a contested application to persons who have a personal justiciable interest related to a legal right, duty, privilege, power, or economic interest that is within a district's regulatory authority and affected by a permit or permit amendment application, not including persons who have an interest common to members of the public." Nothing in Mr. Boriack's September 12, 2023 letter indicates that he has a "personal justiciable interest" "affected by the permit or permit amendment application" that is not "an interest common to members of the public."

On the topic of his "personal justiciable interest," only one of the issues raised by Mr. Boriack speaks to this issue, and the facts cut against him. Mr. Boriack asserts that he owns 300 acres of "water rights" somewhere within the boundaries of the District. He says he has an existing domestic well on his property but does not say where his property is, what aquifer his well produces from, the depth of his well, whether it is authorized by the District, any evidence of his use of the well, or any evidence demonstrating that the Applications, if granted, will have a concrete, particularized impact on his well that is any different from that on the general public. He does not address the factors listed in District Rule 25.D.6, which are required to be considered in determining whether a person has a "personal justiciable interest" in the Applications. Although Mr. Boriack speculates about a wide range of alleged adverse impacts on "farmers and ranchers," that might result from granting the Applications, he does not explain how those general concerns relate to him personally.

District records indicate that Mr. Boriack has three wells on his property – two of which are old oil and gas test wells, and one of which is an exempt domestic use well.<sup>29</sup> District records also indicate that none are completed in the Carrizo Aquifer; all three are in the shallower Queen City Aquifer.<sup>30</sup> The Queen City Aquifer is separated from the Carrizo Aquifer by the Reklaw Formation, a clay-rich aquitard.<sup>31</sup> Therefore, it is unlikely that granting the Applications will have any quantifiable impact on Mr. Boriack's health and safety or his use of his property since Mr. Boriack's wells are completed in a different, separated aquifer. Although Mr. Boriack says he "plans to install a new Carrizo water well in the future," this claim rings hollow. There is no indication that Mr. Boriack has ever attempted to register a new well, applied to the District for a permit or for authorization to rework an existing well, or provided notice of same to the District. His failure to initiate any District-required process to construct a Carrizo well shows that this interest is, at best, purely speculative and hypothetical and cannot be used as a basis for claiming a personal justiciable interest in the Applications.

District Rule 25.D.6 also requires distance to be considered when evaluating whether a person has a "personal justiciable interest." All three of Mr. Boriack's wells are in a different aquifer and located approximately 30.3 to 30.6 miles away from Well 14-Christian West. Even if Mr. Boriack had Carrizo wells, at that distance, CRWA has determined that the impact of granting the Applications would be, conservatively, a drop in water levels in the Carrizo Aquifer of less than 0.4 feet over a 50-year period. The District's geologist performed a technical review of the predicted impacts included in CRWA's Applications and concluded that the simulated drawdown

<sup>29</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

32 District Rule 25.D.6.b.

<sup>&</sup>lt;sup>31</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.; see also <a href="https://gcuwcd.org/aquifer-mechanics">https://gcuwcd.org/aquifer-mechanics</a>

<sup>&</sup>lt;sup>33</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc., at Attachment 1.

<sup>&</sup>lt;sup>34</sup> See Applications, Tab 4, available online at <a href="https://gcuwcd.org/news-detail?item">https://gcuwcd.org/news-detail?item</a> id=29075.

due to the requested increase in pumping was consistent with their findings.<sup>35</sup> The work of both CRWA's and the District's experts show that the effect of the increased pumpage on Mr. Boriack will be less than the effect on the majority of landowners/water rights holders in the entire District.

Mr. Boriack also asserts that if the District has already issued permits exceeding the "modeled available groundwater" it cannot grant CRWA's Applications. Mr. Boriack is not correct. In 2011, the Texas Legislature changed the term "managed available groundwater," which arguably acted as a cap on total permitting, to "modeled available groundwater," 36 which is not a cap on permitting and is only one of several factors a district considers in managing production on a longterm basis.37 The District is required to manage the aquifers to achieve the desired future conditions ("DFC"), not the "modeled available groundwater" ("MAG").38 The District uses actual monitoring well data to track whether it is achieving the DFC on a long-term basis.<sup>39</sup> The District's rules include as Appendix C the amount of drawdown allowed in each aquifer while still meeting the DFC.40 CRWA has reviewed the most recent monitoring well information provided by the District and determined that the DFC is not being exceeded now, nor is it expected to be as a result of granting the Applications.<sup>41</sup>

Mr. Boriack also alleges that the Applications represent a taking of personal property "from landowners in the county." Although ownership of groundwater in place is a property interest, having a property interest alone is not sufficient to establish standing. As the Texas Supreme Court explained in City of Waco, to have standing, a person must show:

<sup>35</sup> See EXHIBIT D, Memo re "Review of Groundwater Modeling for the CRWA Permit Amendment Applications," from Neil Blandford, PG and Todd Umstot, DBS&A, to Laura Martin, General Manager, GCUWCD, July 19, 2023

<sup>&</sup>lt;sup>36</sup> Acts 2011, 82nd Leg., R.S., Ch. 18 (S.B. 737), Sec. 4, eff. September 1, 2011, amending Tex. Water Code § 36.1132.

<sup>&</sup>lt;sup>37</sup> See Tex. Water Code § 36.1132(b).

<sup>&</sup>lt;sup>38</sup> See Tex. Water Code § 36.1132(a) and (b).

<sup>&</sup>lt;sup>39</sup> See data at https://gcuwcd.org/water-level.

<sup>&</sup>lt;sup>40</sup> See District Rules, Appendix C, available online at <a href="https://gcuwcd.org/rules-regulation-and-contracts">https://gcuwcd.org/rules-regulation-and-contracts</a>

<sup>41</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.; See also data at https://gcuwcd.org/water-level.

"... a concrete and particularized injury in fact, not common to the general public, that is (1) actual or imminent; (2) fairly traceable to the issuance of the permit as proposed, and (3) likely to be redressed by a favorable decision on its complaint.

Mr. Boriack has shown no concrete, actual, non-speculative injury. He has merely expressed a general concern about drawdown levels, water quality, surface water impacts, wildlife impacts, and subsidence on farmers and ranchers across the county. Mr. Boriack does not provide any information or evidence supporting his contention that those adverse effects result from the Applications or any information as to how those alleged impacts will manifest as injury to him personally.

Mr. Boriack expresses concern that the Applications did not include a "study on the local impacts, socioeconomic impacts, or environmental impacts" or consider "federal environmental law" and "EPA information." None of those factors are required to be addressed by Applications to the District for a groundwater production or transportation permit. The District has already determined that the Applications are administratively complete.<sup>43</sup> These contentions are without merit.

Finally, Mr. Boriack questions whether the additional water produced from Well 14-Christian West will be put to beneficial use and expresses a desire to have an "understanding of end users." As is clear from the Applications, Well 14-Christian West is an existing well in CRWA's Wells Ranch Project. CRWA's member entities are all public water suppliers. The water will be used by people who are customers of those public water suppliers for domestic purposes. Use of water by people for domestic purposes is a beneficial use.<sup>44</sup>

42 City of Waco, 413 S.W. 2d at 417.

<sup>44</sup> Tex. Water Code § 36.001(9)(A).

<sup>&</sup>lt;sup>43</sup> See EXHIBIT A, Letter of Administrative Completeness.

In summary, Mr. Boriack has not demonstrated that he has a "personal justiciable interest" in the Applications that is not common to the general public sufficient to confer standing and has not raised issues of fact or law that should be referred to a contested case hearing. His interest in the Applications is no different from any other landowner in Gonzales County or owner of a Queen City well, and his request for a contested case hearing and for party status should be denied.

## B. Mary Ann Menning Has Not Demonstrated She Has Personal Justiciable Interest in the Applications, She Lacks Standing, Her Request for Contested Case Hearing Should be Denied

By and through her attorney Mr. Larry Dunbar, Ms. Menning submitted a request for contested case hearing by letter dated September 11, 2023 (the "<u>Dunbar Letter</u>").<sup>45</sup> The Dunbar Letter is not accompanied by a certificate of service as required by District Rule 25.B.3 and does not offer a proper basis on which Ms. Menning is entitled to a contested case hearing as required by District Rule 25.B.2. The Dunbar Letter asserts, without any supporting evidence, that Mr. Dunbar's clients, including Ms. Menning, own land and have registered wells in the "western portion of the District." The jurisdictional boundaries of the District encompass all but the easternmost portion of Gonzales County and also include portions of Caldwell County. The Dunbar Letter does not say where Ms. Menning's property is specifically located in the District, the number of well(s) she owns, what aquifer her well(s) are in, the depth of her well(s), whether the well(s) are authorized by the District, or any evidence of the purpose or amount of groundwater she uses. The Dunbar Letter does not address the factors listed in District Rule 25.D.6, which are required to be considered in determining whether a person has a "personal justiciable interest" in the Applications. For example, the Dunbar Letter does not state the distance from Well 14-Christian West to Ms. Menning's well(s). The Dunbar Letter includes no specific evidence

<sup>45</sup> See EXHIBIT E, Dunbar Letter.

demonstrating that the Applications, if granted, will have a concrete, particularized impact on her land or well(s) that is any different from that on the general public.

Even if the Dunbar Letter had included information about Ms. Menning's property interests that allegedly will be adversely affected by the Applications, having a property interest alone is not sufficient to confer standing. As the Texas Supreme Court explained in *City of Waco*, to have standing, a person must show:

"... a concrete and particularized injury in fact, not common to the general public, that is (1) actual or imminent; (2) fairly traceable to the issuance of the permit as proposed, and (3) likely to be redressed by a favorable decision on its complaint...

The Dunbar Letter does not show that Ms. Menning has a concrete, actual, non-speculative injury. The Dunbar Letter does not provide any information supporting the assertion that any of the "issues of concern" listed in the letter will manifest as injury to Ms. Menning personally.

The only "evidence" of Ms. Menning's personal justiciable interest in the Applications included in the Dunbar Letter is a diagram marked as "Figure 1" excerpted from the Applications prepared by R.W. Harden & Associates, Inc., CRWA's hydrogeologists, showing, per District Rules, contour lines marking the additional drawdown that the model predicts will occur in the Carrizo Aquifer if the Applications are granted and if all current permit holders pump their full permitted amounts for a 50-year period.<sup>47</sup> The location of Ms. Menning's property and well(s) are not shown on "Figure 1." But even if that information was shown, what "Figure 1" demonstrates is that pumping of groundwater in Gonzales County affects most landowners equally based on their distance from Well 14-Christian West. The greatest drawdown typically occurs nearest the

<sup>47</sup> See EXHIBIT E, Dunbar Letter, page 3.

<sup>46</sup> City of Waco, 413 S.W. 2d at 417.

pumping well and decreases as distance from the pumping well increases. No requests for contested case hearing were received from landowners or well owners closest to the pumping well.

CRWA has determined that Ms. Menning's property is approximately 7.8 miles from Well 14-Christian West. CRWA has also reviewed information provided by the District showing that Ms. Menning has two exempt Queen City wells on her property that she uses for livestock purposes (District Well Ids. 1940 and S009) located approximately 8.1 and 8.5 miles from Well 14-Christian West, respectively. District records also show that Ms. Menning has one unused well on her property located approximately 20.3 miles from Well 14-Christian West in an unknown aquifer (District Well Id. S008). 49

There is no information indicating that the Applications will cause any drawdown in the Queen City Aquifer. Even if Ms. Menning had Carrizo wells, at the distance her property is from Well 14-Christian West, CRWA has determined that the predicted additional impact of granting the Applications would be a drop in water levels in the Carrizo Aquifer of less than two feet over a 50-year period.<sup>50</sup> The District's geologist estimated the decline in Carrizo Aquifer water levels in the vicinity of Ms. Menning's property to be even less – a reduction of less than 1.25 feet over the 50-year period.<sup>51</sup>

Although the Dunbar Letter lists "issues of concern," it does not provide any information about how those general issues of concern relate to Ms. Menning. Those "issues of concern" are only generally stated as being concerns about the impact of the Applications on groundwater levels in the Carrizo Aquifer and "other aquifers," the use of the water requested in the Applications,

<sup>&</sup>lt;sup>48</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

<sup>&</sup>lt;sup>49</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

<sup>&</sup>lt;sup>50</sup> See Applications, Tab 4, available online at <a href="https://gcuwcd.org/news-detail?item">https://gcuwcd.org/news-detail?item</a> id=29075.

<sup>&</sup>lt;sup>51</sup> See EXHIBIT D, Memo re "Review of Groundwater Modeling for the CRWA Permit Amendment Applications," from Neil Blandford, PG and Todd Umstot, DBS&A, to Laura Martin, General Manager, GCUWCD, July 19, 2023.

groundwater quality, impact on surface water use, environmental issues, wildlife issues, whether the project is in the Regional and State Water Plan, and whether the additional pumping will exceed the MAG or the DFC. There is no information about how any of these issues of concern affect Ms. Menning personally. The Wells Ranch Project strategy was initially approved in the 2012 State Water Plan and has continued to be included in every subsequent Plan. It is an existing project. In the Applications, CRWA is proposing to optimize production from one of the wells in that existing project. The Applications and the DBS&A Memo address the impact of the Applications on groundwater levels, concluding that the effects on landowners in the vicinity of Ms. Menning are predicted to experience a drop in water levels in the Carrizo Aquifer of less than two feet over a 50-year period. The Dunbar Letter provides no evidence indicating that there will be any effect of the Applications on the Queen City Aquifer. Nor does the Dunbar Letter include any evidence indicating any adverse effects on water quality, surface water use, environmental issues, or wildlife issues.

With regard to the effect of the Applications on the MAG and DFC, as explained above, even if the District has already issued permits in excess of the MAG, the MAG is not a cap on permitting and is only one of several factors a district considers in managing production on a long-term basis. <sup>53</sup> Another factor to be considered in issuing permits is, for example, the amount of groundwater that is actually produced under permits issued by the District. <sup>54</sup> To that point, CRWA has determined based on information provided by the District that the actual use of groundwater

<sup>52</sup> See Applications, Tab 4, available online at <a href="https://gcuwcd.org/news-detail?item\_id=29075">https://gcuwcd.org/news-detail?item\_id=29075</a>; EXHIBIT D, Memo re "Review of Groundwater Modeling for the CRWA Permit Amendment Applications," from Neil Blandford, PG and Todd Umstot, DBS&A, to Laura Martin, General Manager, GCUWCD, July 19, 2023.

<sup>&</sup>lt;sup>53</sup> Acts 2011, 82nd Leg., R.S., Ch. 18 (S.B. 737), Sec. 4, eff. September 1, 2011, amending Tex. Water Code § 36.1132. <sup>54</sup> Tex. Water Code § 36.1132(b)(4) ("In issuing permits, the district shall manage total groundwater production on a long-term basis to achieve an applicable desired future condition and consider . . . a reasonable estimate of the amount of groundwater that is actually produced under permits issued by the district.)

by permittees is only about 46% of the amount of the MAG.<sup>55</sup> The District is required to manage the aquifers to achieve the DFC, not the MAG.<sup>56</sup> The District uses actual monitoring well data to track whether it is achieving the DFC on a long-term basis.<sup>57</sup> The District Rules include as Appendix C the amount of drawdown allowed in each aquifer while still meeting the DFC.<sup>58</sup> CRWA has reviewed the most recent monitoring well information provided by the District and determined that the DFC is not being exceeded now, nor will it be as a result of granting the Applications.<sup>59</sup>

In summary, the Dunbar Letter does not demonstrate that Ms. Menning has a "personal justiciable interest" in the Applications that is not common to the general public sufficient to confer standing and has not raised issues of fact or law that should be referred to a contested case hearing. Ms. Menning's interest in the Applications is no different from any other landowner in Gonzales County or owner of a Queen City well, and her request for a contested case hearing and for party status should be denied.

# C. Sally Ploeger Has Not Demonstrated She Has Personal Justiciable Interest in the Applications, She Lacks Standing, Her Request for Contested Case Hearing Should be Denied

The Dunbar Letter also included a request by Ms. Ploeger for a contested case hearing.<sup>60</sup> The Dunbar Letter is not accompanied by a certificate of service as required by District Rule 25.B.3 and does not offer a proper basis on which Ms. Ploeger is entitled to a contested case hearing as required by District Rule 25.B.2. The Dunbar Letter asserts, without any supporting evidence, that

<sup>55</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.; See also data at https://gcuwcd.org/water-level.

<sup>&</sup>lt;sup>56</sup> Tex. Water Code § 36.1132(a) ("A district, to the extent possible, <u>shall</u> issue permits up to the point that the total volume of exempt and permitted groundwater production will achieve an applicable desired future condition under Section 36.108." (emphasis added)).

<sup>57</sup> See data at https://gcuwcd.org/water-level.

<sup>58</sup> See District Rules, Appendix C, available online at <a href="https://gcuwcd.org/rules-regulation-and-contracts">https://gcuwcd.org/rules-regulation-and-contracts</a>.

<sup>&</sup>lt;sup>59</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

<sup>60</sup> See EXHIBIT E, Dunbar Letter.

Mr. Dunbar's clients, including Ms. Ploeger, own land and have registered wells in the "western portion of the District." The jurisdictional boundaries of the District encompass all but the easternmost portion of Gonzales County and also include portions of Caldwell County. The Dunbar Letter does not say where Ms. Ploeger's property is specifically located, the number of well(s) she owns, what aquifer her well(s) are in, the depth of her well(s), whether the well(s) are authorized by the District, or any evidence of the purpose or amount of groundwater she uses. The Dunbar Letter does not address the factors listed in District Rule 25.D.6, which are required to be considered in determining whether a person has a "personal justiciable interest" in the Applications. For example, the Dunbar Letter does not state the distance from Well 14-Christian West to Ms. Ploeger's well(s). The Dunbar Letter includes no specific evidence demonstrating that the Applications, if granted, will have a concrete, particularized impact on her land or well(s) that is any different from that on the general public.

Even if the Dunbar Letter had included information about Ms. Ploeger's property interests that will allegedly be affected by the Applications, having a property interest alone is not sufficient to confer standing. As the Texas Supreme Court explained in *City of Waco*, to have standing, a person must show:

"... a concrete and particularized injury in fact, not common to the general public, that is (1) actual or imminent; (2) fairly traceable to the issuance of the permit as proposed, and (3) likely to be redressed by a favorable decision on its complaint. . "61"

The Dunbar Letter does not show that Ms. Ploeger has a concrete, actual, non-speculative injury. The Dunbar Letter does not provide any information supporting a finding that any of the "issues of concern" listed in the letter will manifest as injury to Ms. Ploeger personally.

<sup>61</sup> City of Waco, 413 S.W. 2d at 417.

The only "evidence" of Ms. Ploeger's personal justiciable interest in the Applications included in the Dunbar Letter is a diagram marked as "Figure 1" excerpted from the Applications prepared by R.W. Harden & Associates, CRWA's hydrogeologists, showing per District Rules, contour lines marking the additional drawdown that the model predicts will occur in the Carrizo Aquifer if the Applications are granted and if all current permit holders pump their full permitted amounts for a 50-year period. The location of Ms. Ploeger's property and well(s) are not shown on "Figure 1." But even if that information was shown, what "Figure 1" demonstrates is that pumping of groundwater in Gonzales County affects most landowners equally based on their distance from Well 14-Christian West. Water level drawdown reduces as distance from the pumping well increases. At the distance her property is from Well 14-Christian West, CRWA has determined that the predicted additional impact of granting the Applications would be a drop in water levels in the Carrizo Aquifer of less than two feet over a 50-year period.<sup>62</sup> The District's geologist estimated the decline in Carrizo Aquifer water levels in the vicinity of Ms. Ploeger's property to be even less – a reduction of less than 1.25 feet over the 50-year period.<sup>63</sup>

CRWA has determined that Ms. Ploeger owns several tracts of land in Gonzales County, ranging from approximately 8.1 to 19.7 miles from Well 14-Christian West. CRWA has also reviewed information provided by the District and determined that Ms. Ploeger has one exempt Carrizo well located approximately 8.8 miles from Well 14-Christian West. This well has District Id. No. E117 and is monitored by the District and records of reported usage end in 2017 or 2018.<sup>64</sup> District information also indicates that Ms. Ploeger has, or had, two other exempt wells located in

<sup>62</sup> See Applications, Tab 4, available online at <a href="https://gcuwcd.org/news-detail?item">https://gcuwcd.org/news-detail?item</a> id=29075.

<sup>63</sup> See EXHIBIT D, Memo re "Review of Groundwater Modeling for the CRWA Permit Amendment Applications," from Neil Blandford, PG and Todd Umstot, DBS&A, to Laura Martin, General Manager, GCUWCD, July 19, 2023. <sup>64</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

unknown aquifers (District Well Id. F165 and District Well Id. F169), but there is no information indicating whether those wells are currently used.

Even if all three of Ms. Ploeger's wells were in the Carrizo Aquifer and were currently in use, CRWA has determined that the Applications, if granted, are predicted to cause drawdown of less than two feet in the Carrizo Aquifer in the vicinity of Ms. Ploeger's property.<sup>65</sup> The District's geologist estimated the decline in Carrizo Aquifer water levels in the vicinity of Ms. Ploeger's property to be even less - less than 1.25 feet over the 50 year period.<sup>66</sup>

Although the Dunbar Letter lists general "issues of concern," it does not provide any information about how those general issues of concern relate to Ms. Ploeger. Those "issues of concern" are generally expressed concerns about the impact of the Applications on groundwater levels in the Carrizo Aquifer and "other aquifers," the use of the water requested in the Applications, groundwater quality, impact on surface water use, environmental issues, wildlife issues, whether the project is in the Regional and State Water Plan, and whether the additional pumping will exceed the MAG or the DFC. There is no information about how any of these issues of concern affect Ms. Ploeger personally. The Wells Ranch Project water management strategy was initially approved in the 2012 State Water Plan and has continued to be included in every subsequent Plan. It is an existing project. In the Applications, CRWA is proposing to optimize production from one of the wells in that existing project. The Applications and the DBS&A Memo address the impact of the Applications on groundwater levels, concluding that the effects on landowners in the vicinity of Ms. Ploeger are predicted to experience a drop in water levels in the Carrizo Aquifer of less than two feet over a 50-year period. The Dunbar Letter provides no

65 See Applications, Tab 4, available online at <a href="https://gcuwcd.org/news-detail?item\_id=29075">https://gcuwcd.org/news-detail?item\_id=29075</a>

<sup>&</sup>lt;sup>66</sup> See EXHIBIT D, Memo re "Review of Groundwater Modeling for the CRWA Permit Amendment Applications," from Neil Blandford, PG and Todd Umstot, DBS&A, to Laura Martin, General Manager, GCUWCD, July 19, 2023.

evidence indicating that there will be any adverse effects on water quality, surface water use, environmental issues, or wildlife issues.

With regard to the effect of the Applications on the MAG and DFC, as explained above, even if the District has already issued permits in excess of the MAG, the MAG is not a cap on permitting and is only one of several factors a district considers in managing production on a longterm basis.67 Another factor to be considered in issuing permits, for example, is the amount of groundwater that is actually produced under permits issued by the District.<sup>68</sup> To that point, CRWA has determined that the actual use of groundwater by permittees is only about 46% of the amount of the MAG.<sup>69</sup> The District is required to manage the aquifers to achieve the DFC, not the MAG.<sup>70</sup> The District uses actual monitoring well data to track whether it is achieving the DFC on a longterm basis.<sup>71</sup> The District's rules include as Appendix C the amount of drawdown allowed in each aquifer while still meeting the DFC.72 CRWA has reviewed the most recent monitoring well information provided by the District and determined that the DFC is not being exceeded now, nor will it be as a result of granting the Applications. 73

In summary, the Dunbar Letter does not demonstrate that Ms. Ploeger has a "personal justiciable interest" in the Applications that is not common to the general public sufficient to confer standing and has not raised issues of fact or law that should be referred to a contested case hearing.

<sup>67</sup> Tex. Water Code § 36.1132(a) and (b).

69 See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.; See also data at https://gcuwcd.org/water-level.

<sup>70</sup> Tex. Water Code § 36..1132(a) and (b).

<sup>68</sup> Tex. Water Code § 36.1132 (b)(4) ("In issuing permits, the district shall manage total groundwater production on a long-term basis to achieve an applicable desired future condition and consider ... a reasonable estimate of the amount of groundwater that is actually produced under permits issued by the district.)

<sup>71</sup> See data at https://gcuwcd.org/water-level.

<sup>&</sup>lt;sup>72</sup> See District Rules, Appendix C, available online at <a href="https://gcuwcd.org/rules-regulation-and-contracts">https://gcuwcd.org/rules-regulation-and-contracts</a>.

<sup>73</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

Ms. Ploeger's interest in the Applications is no different from any other landowner in Gonzales County, and her request for a contested case hearing and for party status should be denied.

### D. Mark Ploeger, Individually, Has Not Demonstrated His Personal Justiciable Interest in the Applications, He Lacks Standing, His Request for Contested Case Hearing Should be Denied

The Dunbar Letter also included a request by Mr. Ploeger for a contested case hearing individually and as a representative of the Water Protection Association.<sup>74</sup> The requests by the Water Protection Agency are separately addressed below.

The Dunbar Letter is not accompanied by a certificate of service as required by District Rule 25.B.3 and does not offer a proper basis on which Mr. Ploeger, individually, is entitled to a contested case hearing. The Dunbar Letter asserts, without any supporting evidence, that Mr. Ploeger owns land and has registered wells in the "western portion of the District." The jurisdictional boundaries of the District encompass all but the easternmost portion of Gonzales County and also include portions of Caldwell County. The Dunbar Letter does not say where Mr. Ploeger's property is specifically located, the number of well(s) he owns, what aquifer his are well(s) are in, the depth of his well(s), whether the well(s) are authorized by the District, or any evidence of the purpose or amount of groundwater he uses. The Dunbar Letter does not address the factors listed in District Rule 25.D.6, which are required to be considered in determining whether a person has a "personal justiciable interest" in the Applications. For example, the Dunbar Letter does not state the distance from Well 14-Christian West to Mr. Ploeger's well(s). The Dunbar Letter includes no specific evidence demonstrating that the Applications, if granted, will have a concrete, particularized impact on his land or well(s) that is any different from that on the general public.

<sup>&</sup>lt;sup>74</sup> See EXHIBIT E, Dunbar Letter.

Even if the Dunbar Letter had included information about Mr. Ploeger's property interests that will allegedly be affected by the Applications, having a property interest alone is not sufficient to confer standing. As the Texas Supreme Court explained in *City of Waco*, to have standing, a person must show:

"... a concrete and particularized injury in fact, not common to the general public, that is (1) actual or imminent; (2) fairly traceable to the issuance of the permit as proposed, and (3) likely to be redressed by a favorable decision on its complaint. "75

The Dunbar Letter does not show that Mr. Ploeger has a concrete, actual, non-speculative injury. The Dunbar Letter does not provide any information supporting a conclusion that any of the "issues of concern" listed in the letter will manifest as injury to Mr. Ploeger personally.

The only "evidence" of Mr. Ploeger's personal justiciable interest in the Applications included in the Dunbar Letter is a diagram marked as "Figure 1" excerpted from the Applications prepared by R.W. Harden & Associates, Inc., CRWA's hydrogeologists, showing, per District Rules, contour lines marking the levels of decline that the model predicts will occur in the Carrizo Aquifer if the Applications are granted and if all current permit holders pump their full permitted amounts for a 50-year period. The location of Mr. Ploeger's property and well(s) are not shown on "Figure 1." But even if they were shown, what "Figure 1" demonstrates is that pumping of groundwater in Gonzales County affects most landowners equally based on their distance from Well 14-Christian West. Impact reduces as distance from the pumping wells increases such that most landowners and well owners in the District are predicted to experience additional drawdowns

<sup>75</sup> City of Waco, 413 S.W. 2d at 417.

of less than two feet over a 50-year period, assuming all permittees pump their maximum permitted amounts 24 hours per day, seven days a week, for 50 years. <sup>76</sup>

Mr. Ploeger appears to have an interest as Trustee of the Dorothy B. Ploeger Estate in several tracts of land in Gonzales County. CRWA has reviewed information provided by the District and determined that the Dorothy B. Ploeger Estate owns Permit No. 01-06-02 authorizing production of up to 1,387 acre feet/year from the Carrizo Aquifer from a well located approximately 8.1 miles from Well 14-Christian West. This well has District Id. No. P018. CRWA reviewed the District records regarding the reported usage of this well for the period from 2005 through 2022 and determined that the amount of annual use ranged from a low in 2021 of about 164.81<sup>77</sup> acre-feet to a high in 2006 of 496.5 acre-feet.<sup>78</sup>

District information also indicates that Mr. Ploeger has, or had, two other exempt wells located in the Carrizo Aquifer, one having District Well Id. No. E115 (used primarily for livestock purposes), and the other having District Well Id. No. J233 (used primarily for domestic purposes), which is actually located outside the District in northern Wilson County. Well No. E115 is located approximately 8.2 miles from Well 14-Christian West. CRWA did not find any information indicating whether those wells are currently used, nor does the Dunbar Letter provide any information regarding those wells.

The District records also indicate that Mr. Ploeger owns two exempt Sparta wells (District Well Id. Nos. B006, B007), one exempt Queen City well drilled in 2020 (District Well Id. No.

<sup>&</sup>lt;sup>76</sup> See Applications, Tab 4, available online at <a href="https://gcuwcd.org/news-detail?item\_id=29075">https://gcuwcd.org/news-detail?item\_id=29075</a>. See also, EXHIBIT D, Memo re "Review of Groundwater Modeling for the CRWA Permit Amendment Applications," from Neil Blandford, PG and Todd Umstot, DBS&A, to Laura Martin, General Manager, GCUWCD, July 19, 2023.

<sup>&</sup>lt;sup>77</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

<sup>78</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

<sup>&</sup>lt;sup>79</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

<sup>80</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

0052), and three exempt wells whose depth and aquifer source are unknown (District Well Id. Nos. B008, F167, F168).<sup>81</sup> CRWA did not find any information indicating that those wells are currently used or that the wells completed in the unknown formation are Carrizo Aquifer wells, nor does the Dunbar Letter provide any information regarding those wells.

Even if all of Mr. Ploeger's wells were in the Carrizo Aquifer and were currently in use, CRWA has determined that the Applications, if granted, are predicted to cause additional drawdown of less than two feet in the Carrizo Aquifer in the vicinity of Mr. Ploeger's properties and the property of the Dorothy B. Ploeger Estate.<sup>82</sup> The District's geologist estimated the additional decline in Carrizo Aquifer water levels in the vicinity of those properties to be less than 1.25 feet over a 50-year period.<sup>83</sup>

Although the Dunbar Letter lists "issues of concern," it does not provide any information about how those general issues of concern relate to Mr. Ploeger individually or as Trustee. Those "issues of concern" are only generally stated as being concerns about the impact of the Applications on groundwater levels in the Carrizo Aquifer and "other aquifers," the use of the water requested in the Applications, groundwater quality, impact on surface water use, environmental issues, wildlife issues, whether the project is in the Regional and State Water Plan, and whether the additional pumping will exceed the MAG or the DFC. There is no information about how any of these issues of concern affect Mr. Ploeger personally or the estate for which he is the Trustee. The Wells Ranch Project water management strategy was initially approved in the 2012 State Water Plan and has continued to be included in every subsequent Plan. It is an existing

81 See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

See Applications, Tab 4, available online at <a href="https://gcuwcd.org/news-detail?item\_id=29075">https://gcuwcd.org/news-detail?item\_id=29075</a>
 See EXHIBIT D, Memo re "Review of Groundwater Modeling for the CRWA Permit Amendment Applications," from Neil Blandford, PG and Todd Umstot, DBS&A, to Laura Martin, General Manager, GCUWCD, July 19, 2023.

project. In the Applications, CRWA is proposing to optimize production from one of the wells in that existing project. The Applications and the DBS&A Memo address the additional impact of the Applications on groundwater levels, concluding that the effects on landowners in the vicinity of Mr. Ploeger and the Ploeger Estate are predicted to experience an additional drop in water levels in the Carrizo Aquifer of less than two feet over a 50-year period. The Dunbar Letter provides no evidence indicating that there will be any effect of the Applications on Mr. Ploeger's wells or the Ploger Estate's wells indicating any adverse effects on water quality, surface water use, environmental issues, or wildlife issues.

Regarding the effect of the Applications on the MAG and DFC, as explained above, even if the District has already issued permits in excess of the MAG, the MAG is not a cap on permitting and is only one of several factors a district considers in managing production on a long-term basis. Another factor to be considered in issuing permits, for example, is the amount of groundwater that is actually produced under permits issued by the District. <sup>84</sup> To that point, CRWA has determined that the actual use of groundwater by permittees is only about 46% of the amount of the MAG. <sup>85</sup> The District is required to manage the aquifers to achieve the DFC, not the MAG. <sup>86</sup> The District uses actual monitoring well data to track whether it is achieving the DFC on a long-term basis. <sup>87</sup> The District's rules include as Appendix C the amount of drawdown allowed in each aquifer while still meeting the DFC. <sup>88</sup> CRWA has reviewed the most recent monitoring well information

<sup>84</sup> Tex. Water Code § 36.1132(b)(4) ("In issuing permits, the district shall manage total groundwater production on a long-term basis to achieve an applicable desired future condition and consider ... a reasonable estimate of the amount of groundwater that is actually produced under permits issued by the district.)

85 See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.

<sup>86</sup> Tex. Water Code § 36.1132(a) and (b).

<sup>87</sup> See data at https://gcuwcd.org/water-level.

<sup>88</sup> See District Rules, Appendix C, available online at <a href="https://gcuwcd.org/rules-regulation-and-contracts">https://gcuwcd.org/rules-regulation-and-contracts</a>.

provided by the District and determined that the DFC is not being exceeded now, nor will it be as a result of granting the Applications.<sup>89</sup>

In summary, the Dunbar Letter does not demonstrate that Mr. Ploeger individually or as Trustee for the Dorothy B. Ploeger Estate has a "personal justiciable interest" in the Applications that is not common to the general public sufficient to confer standing and has not raised issues of fact or law that should be referred to a contested case hearing. Mr. Ploeger's interest in the Applications is no different from any other landowner in Gonzales County, and his request for a contested case hearing in his personal capacity and as Trustee for the Dorothy B. Ploeger Estate and his accompanying requests for party status should be denied.

# E. Mark Ploeger, as Representative of the Water Protection Association Has Not Demonstrated a Personal Justiciable Interest in the Applications, Lacks Standing, Its Request for Contested Case Hearing Should be Denied

The Dunbar Letter includes a request for a contested case hearing by Mark Ploeger as representative of the so-called "Water Protection Association" (the "Association"). Mr. Ploeger's request on behalf of the Association is legally deficient. To assert standing on behalf of a group or association, the standard adopted by the Texas Supreme Court requires the group to meet all of the following requirements:

- (a) its members would otherwise have standing to sue in their own right;
- (b) the interests it seeks to protect are germane to the organization's purpose; and
- (c) neither the claim asserted nor the relief requested requires the participation of individual members in the lawsuit.<sup>90</sup>

<sup>89</sup> See EXHIBIT C, Affidavit of Michael Keester, P.G., R.W. Harden & Associates, Inc.; see also data at <a href="https://gcuwcd.org/water-level">https://gcuwcd.org/water-level</a>.

<sup>&</sup>lt;sup>90</sup> Texas Ass'n of Business, 852 S.W.2d at 446–47 (citing Hunt v. Washington State Apple Advert. Comm'n, 432 U.S. 333, 343 (1977)).

The Dunbar Letter is not accompanied by a certificate of service as required by District Rule 25.B.3 and does not provide any information about the Association's purpose. The Dunbar Letter does not provide any information regarding the Association's members or whether they would have standing in their own right. For example, the Dunbar Letter does not provide any information about whether any member of the Association owns land in the District or has wells authorized by the District, the distance of any such land(s) or well(s) from Well 14-Christian West, or evidence that the Applications will have any concrete, particularized impact on those land(s) or well(s). Nor does the Dunbar Letter explain why the claim asserted and relief requested does not require the participation of the individual members of the Association. The Dunbar Letter does not provide any information addressing the factors enumerated by the Texas Supreme Court that are required to demonstrate associational standing.

Based on the fatal procedural deficiency of the Association's request, the Association has not demonstrated that it has standing in a contested case hearing on the Applications, and its request should be denied.

#### V. CONCLUSION

For the reasons stated herein, the Applicant CRWA respectfully requests the Hearing Examiner to deny all hearing requests and grant the Applications.

#### EXHIBIT LIST:

Exhibit A	Administrative Completeness Letter
Exhibit B	Boriack CCH Request
Exhibit C	Mike Keester R.W. Harden & Associates, Inc. Affidavit
Attachment 1	Boriack Location Map
Attachment 2	Ploeger/Menning Location Map
Attachment 3	Well Summary
Exhibit D	DBS&A Memo
Exhibit E	Dunbar Letter
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Respectfully submitted.

LAW OFFICES OF PATRICIA ERLINGER CARLS 3100 Glenview Avenue Austin TX 78703 (512) 567-0125 (phone) tcarls@tcarlslaw.com (email)

By:\_

PATRICIA ERLINGER CARLS State Bar No. 03813425

ATTORNEYS FOR CANYON REGIONAL WATER AUTHORITY

### CERTIFICATE OF SERVICE

This is to certify that a true and correct copy of the foregoing document has been served on all persons and counsel of record, as indicated on the attached Service List, via e-mail and/or via first class U.S. Mail, postage prepaid, on October 30, 2023.

By: PATRICIA ERLINGER CARLS

#### SERVICE LIST

## APPLICATIONS OF CANYON REGIONAL WATER AUTHORITY FOR PERMIT AMENDMENTS TO THE GONZALES COUNTY GROUNDWATER CONSERVATION DISTRICT TO PRODUCE AND TRANSPORT 920.05 ACRE-FEET/YEAR FROM THE CARRIZO AQUIFER

NAME:	REPRESENTING:
Honorable Judge Stephen B Ables	HEARING EXAMINER
700 Main St., Second Floor	
Kerrville TX 78028-5327	
Email: sables@co.kerr.tx.us	
Assistant:	
Becky Henderson	
Phone: (830) 792-2290	
Email: beckyh@co.kerr.tx.us	
Ted Boriack	Ted Boriack (Pro Se)
2984 FM 1296	
Waelder TX 78959	
Phone: (361) 443-2547	
Email: tedboriack@gmail.com	
Larry Dunbar	Mark Ploeger
DUNBAR LAW FIRM, PLLC	Sally Ploeger
13121 Louetta Road, #1240	Mary Ann Menning
Cypress TX 77429	Water Protection Association
Phone: (281) 868-7456	and the second s
Email: <u>ldunbar@/dunbarlawtx.com</u>	
6	
Laura Martin, General Manager	GCUWCD
Gonzales County Underground Water	
Conservation District	
522 Saint Matthew St.	
P.O. Box 1919	
Gonzales, TX 78629	
Phone: (830) 672-1047	
Email: generalmanager@gcuwcd.org	
Gregory M. Ellis	GCUWCD
GM Ellis Law Firm PC	
2104 Midway Court	
League City TX 77573	
Phone: (713) 705-4861	
Email: Greg@GMEllis.law	



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## **EXHIBIT A**

522 Saint Matthew P.O. Box 1919 Gonzales, Texas 78629 Phone 830 672 1047

July 27, 2023

Mr. John Kaufman General Manager Canyon Regional Water Authority 850 Lakeside Pass New Braunfels, Texas 78130-8233

Re:

**CRWA Permit Application Amendment to** 

Re-Equip for One Existing CRWA Well - # 14 Christian West

**Transportation Application Amendment** 

Dear Mr. Kaufman:

The Gonzales County Underground Water Conservation District (GCUWCD) has determined that the above referenced permit application amendment is administratively complete effective the date of this letter. Enclosed is a Notice of Permit Application which increases the production rate for one of its existing permitted wells in the Carrizo aquifer, "Well 14 - Christian West," from 495 gallons per minute (gpm) to 1,065 gpm. The proposed pumping rate increase of 570 gpm equates to an increase in production of 920.05 acre-feet per year (ac-ft/year). Pursuant to Rule 24A of the district, the Notice includes the name of the applicant, the location of the proposed well to be amended and the existing production facility, the proposed use, the requested amount of groundwater in the permit applications, and the route of the transportation pipeline. The Notice also references the applicable rules of the District as they apply to this matter and will allow a thirty (30) day comment period and/or the same 30-day period for persons to request a contested case hearing in the case of a person with justiciable interest.

Pursuant to Rule 24.A, CRWA must publish this Notice at the earliest available publication date of the Gonzales Inquirer and the Lockhart Post Register after receipt of the Notice from the General Manager.

Pursuant to Rule 24.A, CRWA must mail the Notice to adjacent landowners and well owners designated in Rules 10.D.10 and 10.D.11 within seven (7) days of CRWA's receipt of this notice from the General Manager. The GCUWCD has attached a form letter that can be used for this purpose.

Pursuant to Rule 24.A, CRWA must provide the District evidence of newspaper publication and mailed notice to landowners within twenty-one (21) days of CRWA's receipt of this Notice from the General Manager.

If you have any further questions about this matter, please do not hesitate to contact me by telephone at 830-672-1047 or by e-mail at <a href="mailto:generalmanager@gcuwcd.org">generalmanager@gcuwcd.org</a>.

Sincerely,

Laura Martin General Manager

Gonzales County UWCD

Enclosures: Sample Letter to Adjacent Landowners

Bruce Tieken President Kermit Thiele Vice-President Barry Miller Secretary Mark Ainsworth Director Mike St. John Director

## **EXHIBIT B**

#### **Ted Boriack**

### 2984 FM1296 Waelder TX 78959

### 361-443-2547 tedboriack@gmail.com

### September 12, 2023

TO: Gonzales County Underground Water Conservation GCUWCD

Laura Martin - General Manager <u>generalmanager@gcuwcd.org</u>

522 Saint Matthew Street Gonzales, Texas 78629

TO: Canyon Region Water Authority (CRWA)

John Kaufman - General Manager jkaufman@crwa.com, crwa@crwa.com

850 Lakeside Pass

New Braunfels, Texas 78130-8233

SUBJECT: Notice of Protest and Request for Contested Case Hearing to Canyon Regional

Water Authority Permit Application

FROM: Ted Boriack tedboriack@gmail.com

2984 FM1296 Waelder, TX 78959

361-443-2547

b. State the basis upon which the person is entitled to a contested case hearing;

It is my understanding that the GCUWCD has already issued permits in excess of the modeled available groundwater, and landowners within the GCUWCD boundary are experiencing declining water levels and pumps going dry. Further, the GCUWCD has issued permits far in excess of the recharge rate, meaning that the water extracted from the county will not be restored to the aquifer.

CRWA filed application to amend their existing permits to increase the production and export amount from CRWA Well 14 - Christian West from 495 gallons per minute (gpm) to 1,065 gpm. This over pumping is a massive taking of personal property (groundwater) from landowners in the county that are trying to earn a living by agriculture. CRWA has

already requested and obtained permits, now comes again for even more water. CRWA's water use should be fully evaluated for beneficial use, and use of water as described in the permit application with understanding of end users.

I have 300 acres of water rights in the GCUWCD boundary and the additional pumping requested by CRWA is not supported by any study on the local impacts, socio-economic impacts or environmental impacts. The study produced by DBS&A dated July 19, 2023 is not a local impact study and does not address in sufficient detail the various issues that are required to be addressed by Texas Water Code Chapter 36. The extreme pumping desired by CRWA will eventually damage the aquifer, and also damage the productive capacity of land owned by farmers and ranchers.

c. State the issues the requestor or protestant wishes to contest;

I am contesting the following including but not limited to:

CRWA's increased production of groundwater from an existing well.

I am contesting the CRWA permit application because it permits more groundwater at a time when the GCUWCD has already permitted excessive amounts of groundwater relative to the modeled available groundwater per the Region L plan. Further, the pumping rate requested by CRWA (1,065 gpm) is excessive and has a heavier drawdown impact than the originally permitted 495 gpm.

CRWA's drawdown maps show that they are taking significant groundwater from area farms and ranches.

I am contesting any CRWA transport/export permits or approvals related to the requested increase in production.

d. State whether the person requesting the contested case hearing is the applicant for that permit or an applicant for or holder of another groundwater withdrawal permit.

I have an existing domestic water well on my property and have plans to install a new Carrizo water well in the future for irrigation.

e. Request a contested case hearing;

I protest the CRWA permit application for the issues I stated herein.

I request a contested case hearing for the issues I stated herein.

f. Provide any other information requested in the notice of proposed action and technical summary;

The CRWA permit application requires further review -- not only on impact to landowners and their water rights, but also on the environment and the aquifer. The CRWA project needs an environmental impact study and socio-economic impact study on the area farms and ranches. We need to review CRWA's groundwater modeling, groundwater chemistry and groundwater levels over time and potential damage to the aquifer and to the surface. The study and examination of CRWA should also include federal environmental law and EPA information that covers protection of the environment and aquifers.

In addition, the increased pumping will permanently draw down the amount of water in the aquifer which is also owned by others, tional pumping on groundwater levels in other aquifers, additional pumping will degrade groundwater quality and possible cause intrusion of saltwater, lowering of aquifer levels causes subsidence of the land above, pumping has effects on streams and creeks and therefore wildlife.

Finally, I cannot find that the CRWA permit application is included in the state water plan.

#### Affidavit of Ted Boriack

My name is Ted Boriack. I am over the age of 18 years, have never been convicted of a felony or a crime of moral turpitude, and am competent to make this affidavit. I have personal knowledge of the facts contained herein and the facts are true and correct.

I prepared the above letter to the Gonzales County Underground Water Conservation District regarding a request for a contested case hearing on the CRWA permit application which requests additional permit capacity of an existing CRWA well.

Ted Boriack

September 12, 2023

## **EXHIBIT C**

#### AFFIDAVIT OF MICHAEL KEESTER

State of Texas

§

**County of Travis** 

§

BEFORE ME, the undersigned notary, personally appeared Michael Keester, the affiant, a person who is known to me. After administering an oath, the affiant testified that:

- My name is Michael Keester. I am over the age of eighteen years, of sound mind, and am capable of
  making this affidavit. The facts stated in this affidavit are within my personal knowledge and are true
  and correct.
- 2. I am a professional geoscientist licensed in the State of Texas employed by R.W. Harden & Associates, Inc.
- 3. I am familiar with Canyon Regional Water Authority's ("CRWA's") applications before the Gonzales County Underground Water Conservation District to amend their operating and transport permits to authorize the production and transport of an additional 920.05 acre-feet of water per year from its Well No. 14-Christian West (collectively, the "Applications").
- 4. I have read the requests for contested case hearing prepared by Ted Boriack (letter dated September 12, 2023) and by the Dunbar Law Firm (letter dated September 11, 2023) pertaining to the Applications.
- 5. I have reviewed the maps attached as **Attachment 1** and **Attachment 2** to my affidavit, which depict the locations of CRWA's existing wells, including Well No. 14-Christian West, and the property locations and well locations of people who have requested a contested case hearing on the Applications. These maps were prepared under my direction, supervision, and control, and the information reflected on them is accurate. The maps are based on information obtained from the Gonzales Underground Water Conservation District, the Gonzales Central Appraisal District, the Texas Water Development Board's Groundwater Database, Submitted Drillers Report Database, Public Water System Database, the groundwater availability models for the Carrizo-Wilcox aquifer, and Railroad Commission records.
- 6. I have reviewed the charts attached as **Attachment 3** to my affidavit, which summarizes information received from the Gonzales County Underground Water Conservation District about the wells owned by Ted Boriack, Mark Ploeger, Sally Ploeger, Mary Ann Menning, and the Estate of Dorothy B. Ploeger. The charts were prepared under my direction, supervision, and control, and the information reflected on them is accurate. The charts are based on information obtained from the Gonzales Underground Water Conservation District, the Gonzales Central Appraisal District, and the Texas Water Development Board's Groundwater Database.
- 7. I have reviewed information provided by the Gonzales County Underground Water Conservation District regarding the permitted amounts and reported actual usage of water from Carrizo Aquifer wells to analyze issues related to the Modeled Available Groundwater and the adopted Desired Future Condition applicable to the Gonzales County Underground Water Conservation District. I concluded that the District has permitted the production of 91,317 acre-feet of water per year from the Carrizo Aquifer and actual reported use for each year during the period from 2013 through 2022 is less than half the permitted amount and is less than the Modeled Available Groundwater. I have also reviewed the Summary Reports for Carrizo Outcrop Monitor Wells provided by the Gonzales County Underground Water Conservation District and determined that the Desired Future Condition for the Carrizo Aquifer is not being exceeded now and is not expected to be exceeded as a result of granting the Applications.

### AFFIDAVIT OF MICHAEL KEESTER

FURTHER AFFIANT SAYETH NOT.

SWORN TO AND SUE Michael Keester on

SUBSCRIBED TO on October 30

TO BE

**FORE** 

ME BY

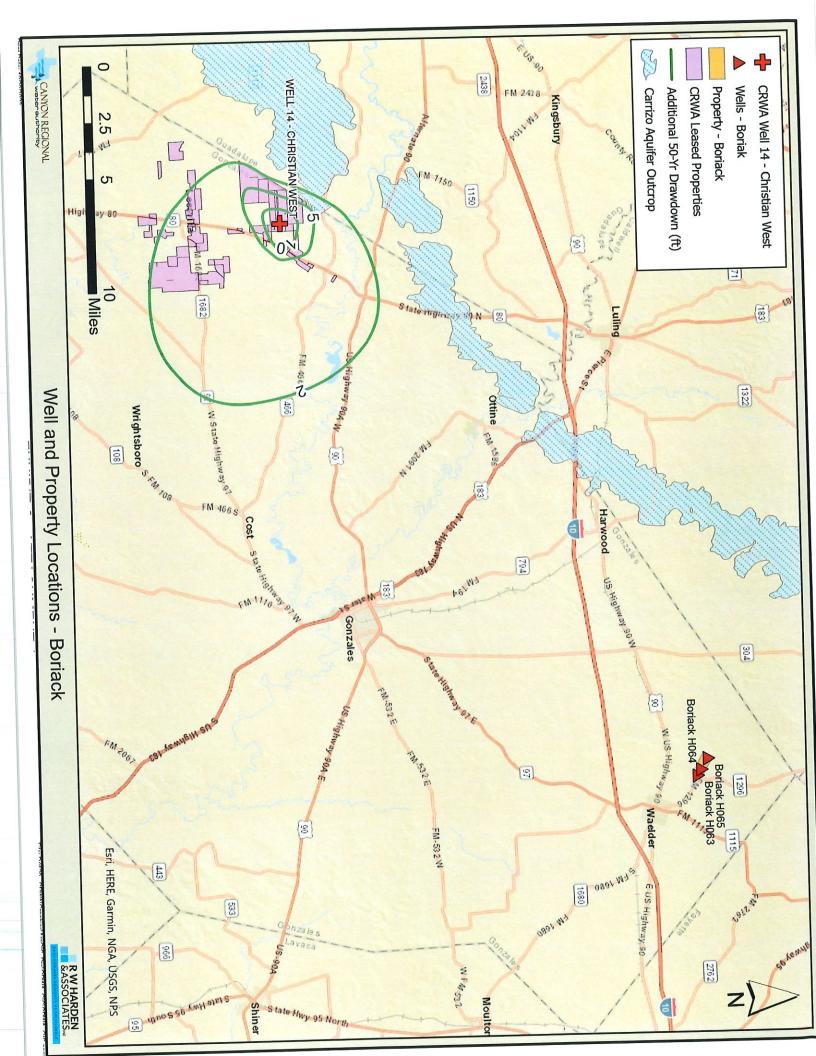
\_, 2023.

(seal)

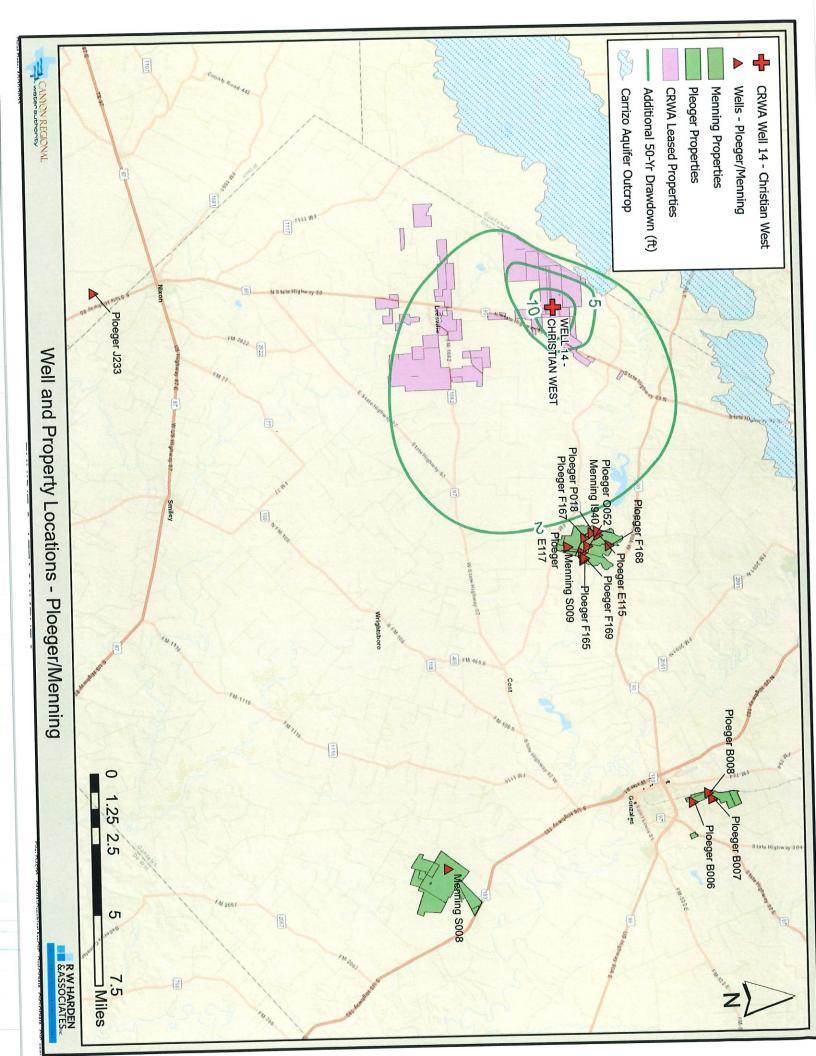
SARAH S. MORROW Notary Public, State of Texas Comm. Expires 10-30-2025 Notary ID 125470900 By:\_

Notary Public, State of Texas

### ATTACHMENT 1



# ATTACHMENT 2



# ATTACHMENT 3

			Distance from Well 14-Cili Sciali Vess	T-CILIDER I
		Amillor	Feet	Miles
District ID	Owner	Aduijei	161 730	30.6
H063	Boriack	Queen City	20.	000
H064	Boriack	Queen City	161,104	30.5
1005	Boriack	Queen City	160,044	30.3
0001	Dloeder	Sparta	96,183	18.2
8000		Sparta	96,582	18.3
B007	Floeder		95 294	18.0
B008	Ploeger		007.07	000
E115	Ploeger	Carrizo	43,403	
F117	Ploeger	Carrizo	46,208	χ. χ.
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Ploeder	Unknown	47,626	9.0
C01 L		Unknown	43,532	8.2
F167	i phoni		45 752	8.7
F168	Ploeger	Unknown		
7.60	Ploeder	Unknown	47,292	9.0
801 1	Science	Queen City	42,706	8.1
1940	Silling.		06.034	16.3
J233	Ploeger	Carrizo	100,00	
0062	Ploeder	Queen City	45,168	8.6
00032	200000	Carrizo	42,821	8.1
P018	i phaoil		106 010	20.2
8008	Menning	Unknown	618,001	
6000	Menning	Queen City	44,921	φ. Ω.Σ

## **EXHIBIT D**

### Memorandum

To:

Laura Martin, General Manager

Gonzales County Underground Water Conservation District

From:

Neil Blandford, PG and Todd Umstot

Subject:

Review of Groundwater Modeling for the CRWA Permit Amendment Applications

Canyon Regional Water Authority (CRWA) holds Aggregate Operating Permit No. 11-16-01 and Export Permit No. 11-09-01 with the Gonzales County Underground Water Conservation District (GCUWCD) for the production and transport of 7,400 acre-feet per year (ac-ft/yr) of Carrizo Aquifer water. The CRWA well field is located in southwestern Gonzales County and southeastern Guadalupe County (Figure 1). The well field consists of 13 existing wells and 1 proposed well at the CRWD Water Treatment Plant; 10 of the existing wells are in GCUWCD.

CRWA filed applications to amend their existing permits to increase the production and export amount from CRWA Well 14 - Christian West from 495 gallons per minute (gpm) to 1,065 gpm. The pumping rate increase of 570 gpm equates to an increase in production of 920.05 ac-ft/yr assuming 100 percent runtime for the well. If the permit amendments are approved, CRWA's total annual production and transport rights would increase from 7,400 ac-ft/year to 8,320.05 ac-ft/yr.

GCUWCD asked Daniel B. Stephens & Associates, Inc. (DBS&A) to review the groundwater modeling results submitted with the CRWA permit amendment applications. The results of our review are provided in this memorandum.

### Drawdown Due to the Requested Increase in Pumping

The groundwater modeling results provided with the CRWA applications were developed by R.W. Harden & Associates, Inc. (Harden) using the groundwater availability model (GAM) for the southern part of the Carrizo-Wilcox, Queen City, and Sparta Aquifers (Deeds et al., 2003; Kelly et al., 2004). Groundwater modeling results were provided as the net effect of the proposed increase in groundwater pumping and the overall effects relative to the Groundwater Management Area 13 desired future conditions and modeled available groundwater (DFC/MAG). The DFC/MAG simulations are documented in LRE Water (2022), Groundwater Management Area 13 Joint Planning Committee (2022), and Wade (2022). The net drawdown is

Date: July 19, 2023

applications is 0.5 foot at 2080. In this simulation, it was observed that a Carrizo Aquifer model cell that includes two CRWA wells (Well 5 - Littlefield and Well 13 - Bond West) goes dry during the simulation, and assigned pumping for these wells is not simulated at the end of the predictive simulation period. The cell that goes dry is model layer 5, row 62, column 174 (L5, R62, C174). This model cell and other Carrizo Aquifer cells that go dry in the DFC/MAG simulation are shown in Figure 4, along with the assigned pumping for each model cell as of 2080.

The same calculation was made using the Harden baseline pumping file used to calculate the net drawdown; this file is the same as the DFC/MAG pumping file, but has updated pumping at CRWA wells only. For this scenario, the average increased drawdown across the GCUWCD at 2080 is 1.25 feet. Figure 5 shows the dry cells as of 2080 and the assigned pumping for each model cell for the Harden baseline predictive simulation. Comparison of Figures 4 and 5 shows the differences in assigned CRWA pumping between the original DFC/MAG well field and the Harden updated baseline well file.

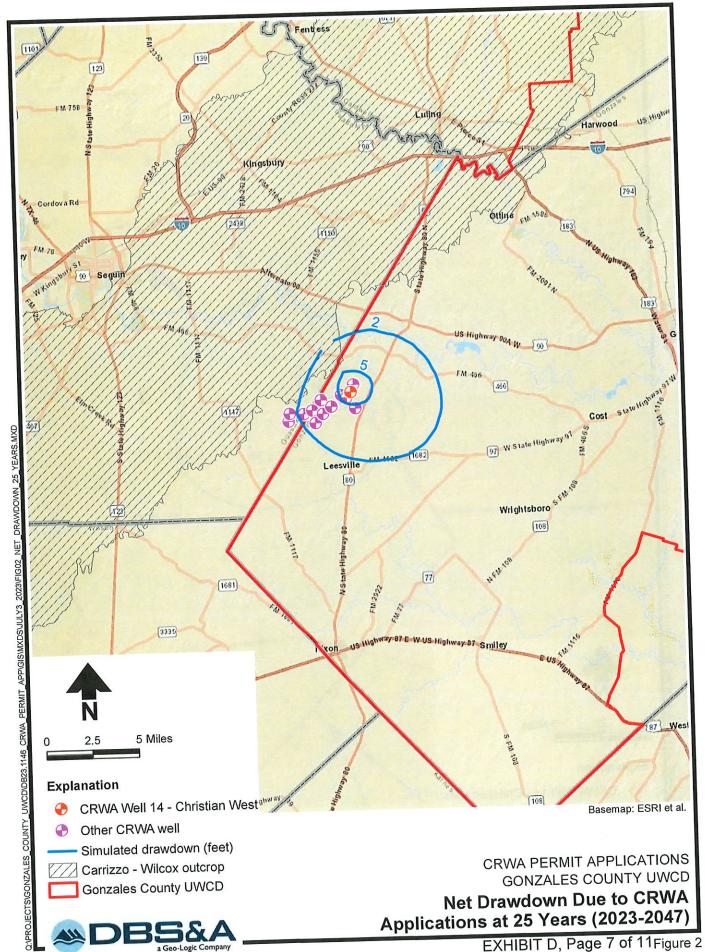
It is unclear why the results of the calculation conducted using the DFC/MAG pumping file is less than that obtained using the Harden baseline pumping file. At earlier times in the simulation (between 2060 and 2070), the average increased drawdown is nearly 1 foot in the DFC/MAG simulation. We suspect the difference is due to non-linear aspects of the simulation and flaws in the resaturation package used in the simulations, but further investigation of this issue related to the CRWA applications is not a good use of GCUWCD resources.

Figure 6 provides the total simulated drawdown from 2012 through 2080 for the DFC/MAG simulation that includes the CRWA pumping adjustments made by Harden. The increased CRWA pumping of 920.05 ac-ft/yr is included in this simulation. As indicated in the figure, the maximum simulated drawdown at the CRWA well field is about 220 feet.

### **Increased Pumping Amount in the Applications**

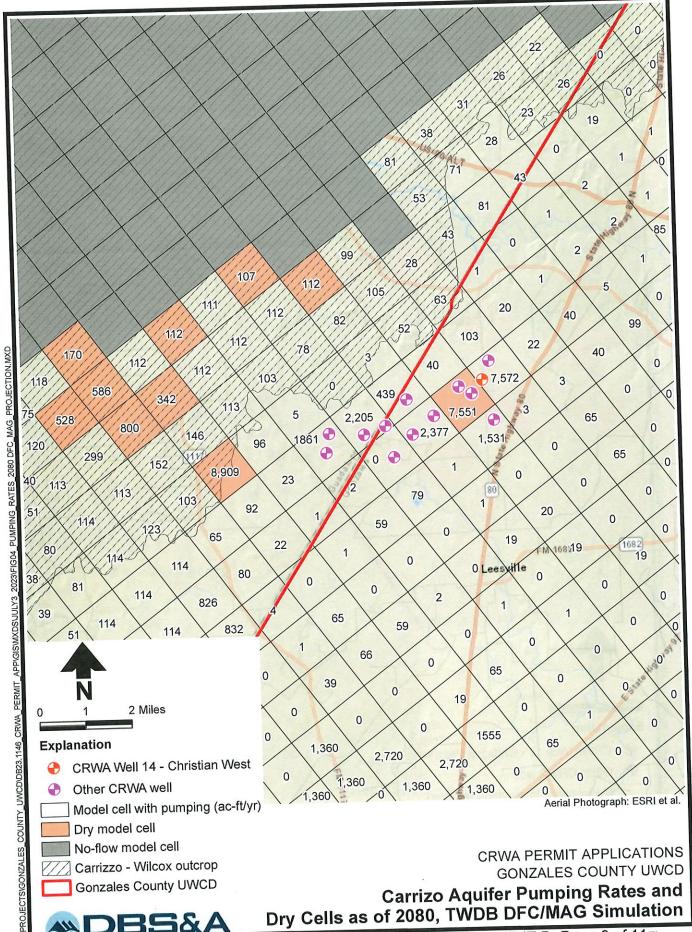
The increased pumping of 920.05 ac-ft/yr (570 gpm) at Well 14 in the CRWA applications assumes 100 percent runtime. In reality, the well cannot be operated 100 percent of the time over extended periods of time. A typical well operational time over the course of a year might be 60 or 70 percent. Simulated drawdown due to the requested increase in pumping is therefore overestimated in the simulations presented above because the long-term extraction rate will necessarily be less than the rate used in the modeling.

### Figures



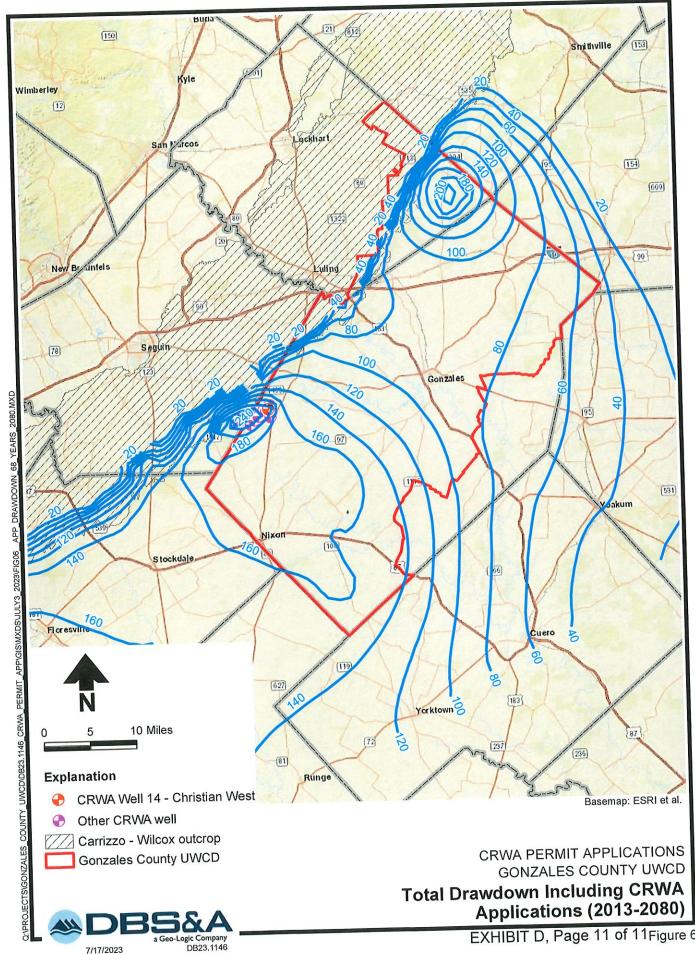
DB23.1146

7/3/2023



a Geo-Logic Company DB23.1146

7/3/2023



7/17/2023

# **EXHIBIT E**

## **DUNBAR LAW FIRM, PLLC**

13121 Louetta Road, #1240 Cypress, Texas 77429 281-868-7456 281-868-7463 (fax) Idunbar@dunbarlawtx.com

To: GCUWCD 522 St. Matthew Street Gonzales, Texas 78629 September 11, 2023

To: Canyon Regional Water Authority c/o John Kaufman, General Manager 850 Lakeside Pass New Braunfels, Texas 78130

Re: Request for Contested Case Hearing on Canyon Regional Water Authority (CRWA) Permit Amendment Application for Additional Pumping and Export of Carrizo Groundwater

The Dunbar Law Firm, PLLC represents Mark Ploeger, both individually and as representative of the Water Protection Association (WPA), along with Sally Ploeger and Mary Ann Menning, in protesting the Canyon Regional Water Authority (CRWA)'s permit application for additional pumping and export of Carrizo groundwater, which is pending before the GCUWCD.

Our clients are entitled to a contested case hearing because they will be adversely impacted by the granting of the CRWA Permit Application Amendment. For example, they own land and have registered wells within the limits of the impact that this additional pumping by CRWA will have on groundwater levels in the Carrizo Aquifer, as depicted Figure 1 from the CRWA Permit Amendment Application (PAA) attached hereto. This projected additional drawdown from this PAA will adversely impact most of the GCUWCD area, especially the western portion of the District where our clients have their wells.

The issues of concern include, but not limited to, the following:

- The impact of the additional pumping on groundwater levels in the Carrizo Aquifer, and the associated uses of groundwater in this aquifer;
- 2. The impact of the additional pumping on groundwater levels in other aquifers, and the associated uses of groundwater in those aquifers;
- 3. The impact of the additional pumping on groundwater quality, including intrusion of more saline water, and the associated impacts;
- 4. The impact of the additional pumping on surface water, and its associated impacts;
- 5. The impact of the additional pumping on environmental issues, including wildlife;

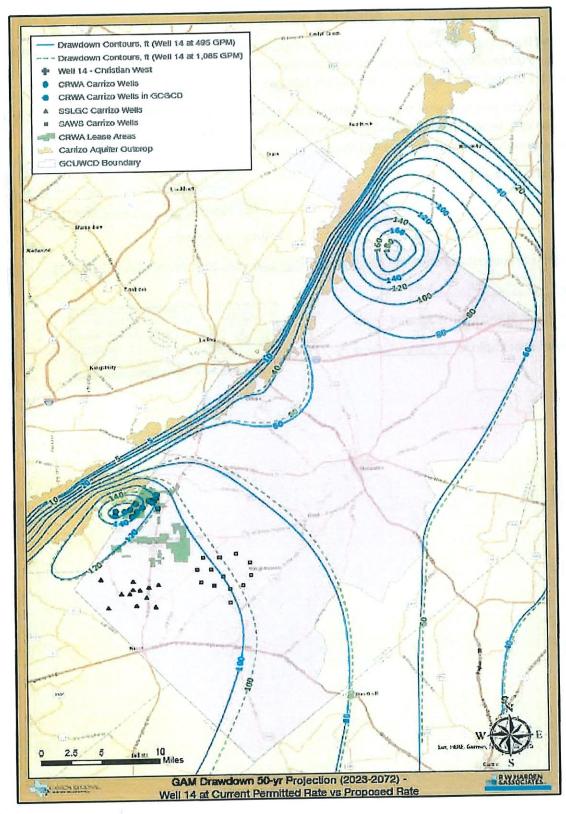


Figure 1. Drawdown Map from CRWA PAA showing impacts for most of the GCUWCD

## CRWA PUBLIC HEARING NOTICE AND PERMIT AMENDMENT APPLICATION

## GONZALES COUNTY UNDERGROUND WATER CONSERVATION DISTRICT

## NOTICE OF MAJOR PERMIT AMENDMENT APPLICATIONS FILED BY CANYON REGIONAL WATER AUTHORITY AND NOTICE OF PUBLIC HEARING

Canyon Regional Water Authority (CRWA) submitted permit amendment applications to the Gonzales County Underground Water Conservation District (GCUWCD) to increase the production rate for one of its existing permitted wells in the Carrizo aquifer, "Well 14 - Christian West," from 495 gallons per minute (gpm) to 1,065 gpm. The proposed pumping rate increase of 570 gpm equates to an increase in production of 920.05 acre-feet per year (ac-ft/year). If the permit amendment is granted, CRWA's total annual production and transport rights would increase from 7,400 ac-ft/year to 8,320.05 ac-ft/year. All of CRWA's wells are used for public water supply purposes and its wellfield is located approximately 13 miles southeast of Seguin, Texas. Additional information regarding the application is available online at: https://www.gcuwcd.org/recent-news-and-legislative-updates

The GCUWCD Rules in effect at the time of this permit application submittal are the April 14, 2020 Rules. Permit notice and hearing procedures are included in Rule 24. Copies of the GCUWCD's April 14, 2020 rules are available at the GCUWCD office or online at the GCUWCD website at www.gcuwcd.org.

## PUBLIC HEARING CONTINUATION:

GCUWCD will conduct a public hearing continuation on CRWA's permit amendment applications before its regular meeting at the following time and place:

> Tuesday, September 12, 2023 Commencing at 5:30 PM Gonzales County Underground Water Conservation District 522 Saint Matthew Street Gonzales, Texas 78629

### PUBLIC COMMENT:

Anyone interested in the permit applications may submit written comments about the applications to GCUWCD, or attend the public hearing and make oral comments. The address for submitting written public comments is GCUWCD, Attn: General Manager, 522 Saint Matthew St., Gonzales, Texas 78629. Written comments should be received by GCUWCD not later than the end of the meeting.

## REQUESTS FOR CONTESTED CASE HEARINGS:

Interested persons may also request a contested case hearing on the applications no later than the end of the public hearing. All requests for contested case hearings must be in writing and meet the other requirements of GCUWCD Rule 25.B. The address for submitting requests for a contested case hearing is GCUWCD, Attn: General Manager, 522 Saint Matthew St., Gonzales, Texas 78629. Copies must also be provided to CRWA at 850 Lakeside Pass, New Braunfels, Texas 78130. Requests for contested case hearings should be received by GCUWCD and CRWA no later than the end of the meeting.

If no timely and compliant contested case hearing requests are received, or if all contested case hearing requests are withdrawn prior to the close of the public hearing; the GCUWCD Board may proceed with final action on the permit applications at its September 12, 2023 meeting. If a request for contested case hearing is received, the Board will schedule subsequent hearings or meetings to consider any such requests.

Copies of CRWA's applications and GCUWCD's Rules are available for review at GCUWCD's Administrative Office located at 522 Saint Matthew Street, Gonzales, Texas, and on GCUWCD's website at www.gcuwcd.org.

## GONZALES COUNTY UNDERGROUND WATER CONSERVATION DISTRICT

## NOTICE OF MAJOR PERMIT AMENDMENT APPLICATIONS FILED BY CANYON REGIONAL WATER AUTHORITY AND NOTICE OF PUBLIC HEARING

## MEETING AGENDA:

The meeting agenda is as follows:

- 1. Call to order.
- 2. Announcements regarding hearing procedures.
- 3. Presiding Officer to take evidence on the applications and contested case requests.
- 4. Board consideration of and action on contested case requests or action on the permit applications.
- 5. Adjourn.

POSTED AUG 25 2023 LONA ACKMAN COUNTY CLERK, GONZALES COUNTY TEXAS
BY DEPUTY

## CANYON REGIONAL WATER AUTHORITY DRILLING/OPERATING PERMIT AMENDMENT APPLICATION AND TRANSPORT PERMIT AMENDMENT APPLICATION SUPPORTING INFORMATION

Canyon Regional Water Authority (CRWA) is requesting permit amendments to increase production and transport/export rights from one of its ten existing municipal public water supply wells located in the western Gonzales County portion of the Gonzales County Underground Water Conservation District (GCUWCD or District). Production and transport/export of water from these wells is currently permitted under Aggregate Operating Permit No. 11-16-01 and Export Permit No. 11-09-01, which authorize production and transport of 7,400 acre-feet per year (ac-ft/yr) from the Carrizo aquifer. This permit amendment would increase CRWA's production and transport/export rights by 920.05 ac-ft/yr to meet the increased needs of its member entities.

Long-term monitoring of the performance of CRWA's wells indicates that the production rate of CRWA's existing Well 14 – Christian West can be safely increased from the currently permitted rate of 495 gallons per minute (gpm) to 1,065 gpm. The proposed increase of 570 gpm equates to an additional 920.05 ac-ft/yr, which would increase CRWA's total annual production and transport rights from 7,400 ac-ft/yr to 8,320.05 ac-ft/yr from the Carrizo aquifer. CRWA has leased sufficient surface acres and groundwater rights in the District to support this amendment.

A completed GCUWCD Drilling and Production Application Form and a completed Transportation Application form for Well 14 – Christian West are provided under Tab 1. The following sections address the CRWA's responses to the provisions of GCUWCD Rule 10 and Rule 15.

## RULE 10 - APPLICATION FOR DRILLING AND OPERATING PERMITS

10.D.1. Name and mailing address of the applicant and the owner of land on which the water well will be located;

## Applicant:

CRWA
c/o John Kaufman, General Manager
850 Lakeside Pass
New Braunfels, Texas 78130
jkaufman@crwa.com

Well 14 – Christian West Landowner (property is leased by CRWA, see Lease No. 77):

William Brent Christian 1046 HWY 90A W. Gonzales TX 78629 10.D.2. If the applicant is other than the owner of the property, documentation establishing the applicable authority to construct and operate a water well for the proposed use;

Well 14 – Christian West is located on land previously leased by CRWA (Lease No. 77). As listed on the lease schedule provided under Tab 3, water rights leases totaling 7,406.80 ac-ft/yr are included in CRWA's current permits, while water rights leases totaling 8,331.54 ac-ft/yr are included in the proposed amended permits. To support the increased well-to-property spacing requirements associated with the additional production requested in this amendment, CRWA is adding Lease No. 29, from Jessie D. Perez, Jr., to its Carrizo rights in the District. The Memorandum of Lease with Mr. Perez is provided under Tab 3.

10.D.3. The location of the water well expressed in Latitude and Longitude in degrees of arc and minutes of arc and seconds of arc to the first decimal place;

Well 14 - Christian West is located at the following coordinates:

Latitude: 29°28'14.3"N (29.470628°)

Longitude: 97°44'26.0"W (-97.740546°)

10.D.4. The current landowner as listed on the tax rolls with the Gonzales County Deed Records and the number of feet to the nearest public road, property line or other legal description and a survey in which the land is located;

Well 14 – Christian West is located approximately 160 feet from County Road 102 on the land parcel described by the following:

Geo-ID: 10340-81000-00000-000000

Property ID: 24658 Owner: William Christian

Abstract/Survey: 34 Jose De La Baume

10.D.5. A statement of the nature and purpose of the proposed use and the amount of water to be used for each purpose;

The proposed increased pumping rate for Well 14 – Christian West will result in production of an additional 920.05 ac-ft/year. This will augment CRWA's production of groundwater for municipal public water supply purposes. In total, if this amendment is granted, CRWA will produce and export 8,320.05 ac-ft/yr from its ten Carrizo aquifer wells in the District, all of which will be used for municipal public water supply purposes.

10.D.6. The proposed maximum rate at which water will be withdrawn;

CRWA proposes to increase the production rate of Well 14 – Christian West from 495 gpm to 1,065 gpm. The pumping rates for the other wells in CRWA's well field in the District will not change.

10.D.7. The number of surface acres owned by the applicant or the amount of surface acres for which the applicant has groundwater rights within the aquifer management unit;

A CRWA has leased a total of 8,331.54 surface acres of land in the District. A lease schedule and the lease memoranda are included under Tab 3. A map showing the footprint of CRWA's water rights leased areas is provided under Tab 2.

10.D.8. The name and address of the driller or contractor, if known;

Well 14 - Christian West was constructed by:

Alsay, Inc. 6615 Gant Rd. Houston, TX 77066

10.D.9. The date proposed drilling operations are to commence;

Construction of Well 14 - Christian West was completed on November 24, 2017. CRWA will commence the procurement process to acquire the pumps and other equipment needed to increase the pumping rate in Well 14 - Christian West to 1,065 gpm as soon as practicable after approval of this permit amendment.

10.D.10. The name and address of adjacent property owners as shown on the County Tax Rolls as of the date the application is filed;

There are several properties adjacent to the property on which Well 14 – Christian West is located. All of the adjacent properties have been leased by CRWA. A map showing the locations of CRWA's water rights leased areas is provided under Tab 2 and a complete landowner list (including addresses) and memorandums of leases are provided under Tab 3.

10.D.11. The name and address of all existing and registered and permitted well owners within one-half mile of the proposed water well as shown in the records of the District;

All of the registered/permitted wells within one-half mile of Well 14 — Christian West are located on properties leased by CRWA. Maps showing the location of registered/permitted wells in relation to Well 14 — Christian West are included under Tab 2. A water rights lease schedule that includes the names and addresses of lessors with

registered/permitted wells within one-half mile of Well 14 - Christian West properties is included under Tab 3.

There are four landowners within the ½ mile radius of Well 14 - Christian West that do not have lease agreements with CRWA. None have wells. CRWA will provide certified mail notification of this permit amendment application to the following four non-leased landowners within one-half mile of Well 14 – Christian West:

Frank & Merrie Monaco P O Box 10248 San Antonio, TX 78210

Robert Kreis & Carol Alyea 314 CR 109 W Leesville, TX 78122

Susan Metcalf Loomis 13668 N HWY 80 Leesville, TX 78122

QSTS Ranch Partnership Ltd. 239 Alta Ave. San Antonio, TX 78209

10.D.12. An acknowledgment by the applicant that required information will be furnished to the District by the applicant upon completion of the water well and prior to production of water therefrom;

All information required by the District was submitted when Well 14 – Christian West was completed in 2017.

10.D.13. A drought contingency plan if the application involves a public water utility;

CRWA's drought contingency plan is included under Tab 5.

 $10.D.14.\ A$  water conservation plan or a declaration that the applicant will comply with the District's management plan;

CRWA's water conservation plan is included under Tab 6.

10.D.15. A water well closure plan or a declaration that the applicant will comply with well plugging guidelines and report closure to the TCEQ and the District;

CRWA will comply with District well plugging guidelines and report well closures to the District and the TCEQ.

10.D.16. A map of the property upon which the water well is located and an indication of all other water wells on the property or a map of the city limits of any incorporated city in Gonzales County in which a water well is proposed to be drilled;

Well location maps are provided under Tab 2.

10.E.1. Include in the application a public-domain numerical groundwater availability model accepted by the District. The model shall demonstrate the effects of the proposed groundwater development upon the water table or artesian pressure of the Carrizo, Wilcox, Queen City and Sparta aquifers, as applicable, within and outside of the proposed well field over a 50 year modeling period...

On September 8, 2022, CRWA met with the District's General Manager and hydrogeological consultant to discuss this proposed amendment and the groundwater flow modeling to be performed as part of the amendment application process. As established during the meeting, the aquifer's response to the proposed increase in Well 14 – Christian West pumpage rate was modeled using the currently-approved Carrizo-Wilcox-Queen City-Sparta Groundwater Availability Model (GAM) maintained by the Texas Water Development Board (TWDB).

The currently adopted Desired Future Condition/Modeled Available Groundwater (DFC/MAG) simulation pumpage input files generated by Groundwater Management Area No. 13 (GMA-13) were used as a baseline for the model runs performed for this proposed amendment. However, the DFC/MAG model inputs include pumpage attributed to CRWA from 2012 through 2022 do not accurately reflect CRWA's actual groundwater production rates and volumes; consequently, for the purposes of this application, the model pumpage assigned to CRWA in the DFC/MAG simulation was replaced with CRWA's actual recorded groundwater withdrawals from 2012 through 2022. Therefore, the predictive portion of the model runs discussed herein (2023 through 2080) include all CRWA permitted pumpage plus the proposed increase in the pumpage rate of Well 14 – Christian West, in addition to the regional pumpage included in the DFC/MAG simulation.

CRWA was directed by the District's General Manager and hydrogeological consultant to perform the following simulations to evaluate the impacts associated with this proposed amendment:

- 1. The 25-year drawdown due to the proposed increase in Well 14 Christian West pumpage (920.05 acre-feet per year).
- 2. The 50-year drawdown due to the proposed increase in Well 14 Christian West pumpage (920.05 acre-feet per year).

This work was performed, and two contour plots of the model results are provided under Tab 4. The results indicate that the predicted drawdown associated with this amendment is modest. Only approximately five to ten feet of additional drawdown is expected in the CRWA well field area following 50 years of production.

10.E.2. Include in the application a monitoring plan to assess the effects of the project on the aquifer(s)

> The District has established an extensive monitoring well network in the CRWA area that may be used to monitor the aquifer's response to the proposed increase in Well 14 - Christian West pumpage rate.

See "Summary Report Carrizo Outcrop Monitor Wells Guadalupe, Gonzales, and Caldwell Counties, Texas," Daniel B. Stephens & 2021, available online Associates Inc., February 22, https://www.dropbox.com/s/crjevkb4nu9xvw5/Summary%20Report%20 No additional monitor wells are needed to 2-22-21 rsp.pdf?dl=0 monitor the effects of this amendment as Well No. 14 - Christian West is already in existence and being monitored by the District's current monitoring well network.

10.E.3 In order to ensure no unreasonable effects on existing groundwater and surface water resources or existing permit holders, the District shall require a mitigation plan, acceptable to the District...

> CRWA will continue to participate in the mitigation program managed by the GCUWCD per the "Amended Participation Agreement in the Western Gonzales County Dedicated Mitigation Fund," by and between CRWA and the District, executed to be effective December 17, 2012; and the "Monitoring Wells System Construction, Operation, and Maintenance Agreement," by and among the District, ARWA, CRWA, SSLGC, and GBRA," executed to be effective on December 30, 2016. At the District's request, CRWA will work with the District to amend the existing mitigation agreement on mutually agreeable terms which are substantially similar to the terms and conditions required by the District of similarly-situated exporters.

10.E.4 Include in the application:

10.E.4.a. A demonstration that the proposed well field is consistent with the District's approved management plan

> The proposed increase in the Well 14 - Christian West production rate is a small increase in pumpage, representing approximately 1.5% of the 2020 MAG for the Carrizo aquifer in Gonzales County (60,431 ac-ft/yr) and about 1.2% of the 76,265 ac-ft/yr MAG listed for 2030.

> The additional impacts associated with the proposed Well 14 -Christian West production rate increase were compared to the average simulated drawdown within GCUWCD output by the currently adopted DFC/MAG simulation generated by GMA-13. The adopted DFCs in GMA-13 are calculated for the period between the beginning of 2013 through the end of 2080. The average drawdown in GCUWCD output

by the DFC/MAG simulation over that interval is 127.21 feet, while the average drawdown in GCUWCD resulting from the proposed increase in the Well 14 — Christian West production rate increase is approximately 0.5 feet. This simulated average drawdown represents an increase of 0.39% of the drawdown predicted by the DFC/MAG simulation.

Given the beneficial use to which the water will be put, the modest increase in pumpage and small impacts are consistent with the goals outlined in the District's management plan.

10.E.4.b. A map indicating the proposed area in which the other water wells in the proposed well field will be drilled.

Well location maps are provided under Tab 2.

10.E.4.c. The existing or proposed general route of the pipeline transporting the water.

Maps and descriptions of CRWA's infrastructure are provided under Tab 7. No new pipelines or other infrastructure is needed to support the additional water authorized to be produced and transported under this amendment.

10.E.4.d. A demonstration that the proposed water to be produced is consistent with the regional water plan that has been approved by the TWDB at the time the permit application is submitted.

CRWA's Wells Ranch Phase 3 Project is included in Section 5.2.19 of the 2021 State Water Plan. This water management strategy contemplates developing new Carrizo-Wilcox aquifer supplies in Guadalupe County and treating the produced groundwater at CRWA's existing water treatment facility, which currently accepts water from 15 wells including Well 14 – Christian West. While not specifically described in the 2021 State Water Plan, the proposed amendment will augment the capacity of the Wells Ranch well field and represents one component of CRWA's multi-faceted strategy to meet future demands.

CRWA has recorded water level data in the Wells Ranch well field since 2012. The results of ongoing groundwater flow modeling that incorporate these data indicate that increased system efficiency can be achieved by tailoring individual well rates to site-specific hydrogeologic conditions. By taking advantage of the increased productivity of the Carrizo beneath Well 14 – Christian West, additional production can be obtained from existing infrastructure while minimizing the resultant hydrogeologic impacts.

As stated in Section 16.053(a) of the Texas Water Code, the purpose of the regional water planning effort is to "provide for the orderly development, management, and conservation of water resources..." The goal of this proposed amendment is to efficiently utilize existing groundwater resources by developing additional public supplies from wells that are proven to cause less drawdown per gallon produced. In this way, orderly development and management of groundwater resources is achieved, while promoting conservation by delaying the need to expand well field infrastructure to accommodate forecasted increases in demand.

10.E.4.e. The proposed schedule of water usage and the ultimate production amount of the water wells connected to the well field for which a permit application has been filed

CRWA intends to increase the production rate of Well 14 – Christian West to 1,065 gpm following upgrades to the electrical and pumping equipment promptly after approval of this permit amendment (subject to CRWA's procurement policies and procedures). The ten CRWA wells in the District are currently permitted to produce 7,400 ac-ft/yr and total production and transport will increase to 8,320.05 ac-ft/yr if this permit amendment is approved.

10.G. Each application for a drilling and operating permit shall be accompanied by a certified check or postal money order based on an amount, set by the Board, per acre/foot proposed to be produced annually and payable to the District for the permit application processing fee...

A check for \$1,840.10 is included with this application packet, which is intended to provide for both drilling/operating and transport permit application amendment fees (2 \* \$920.05 = \$1,840.10).

## RULE 15 - EXPORTATION OF GROUNDWATER FROM THE DISTRICT

- 15.C. The following information will be provided to the General Manager with a registration of an existing facility or an application for a permit to export water:
- 15.C.1. The name and address of the owner or operator of the export facility.

Export facility owner/operator:

**CRWA** c/o John Kaufman, General Manager 850 Lakeside Pass New Braunfels, Texas 78130 jkaufman@crwa.com

15.C.2. The legal description of the location of the water well or wells from which water to be exported is to be produced.

> Well location maps are provided under Tab 2. Legal descriptions of the well site tracts are included in the Memorandums of Lease under Tab 3.

15.C.3. The name and address of the water right owner of the proposed or existing well or wells used to produce water to be exported.

CRWA's water rights lease information is provided under Tab 3.

15.C.4. The permit number or registration number of the water well or wells used to produce water to be exported.

CRWA's currently holds Aggregate Operating Permit No. 11-16-01 and Export Permit No. 11-09-01, which authorize CRWA to produce and export 7,400 ac-ft/yr from ten wells in Gonzales County. Copies of the permits are included in Tab 1.

- 15.C.5. A technical description of the water well or wells that are producing water for export and the formation they are producing from including, but not limited to:
  - 15.C.5. a. A copy of the driller's log.
  - 15.C.5. b. A completion record showing the depth of the water well, the casing diameter, type and setting, and the perforated interval.
  - 15.C.5. c. The size of the pump or pumps used to produce water to be exported.
  - 15.C.5. d. The date the water well was drilled.
  - 15.C.5. e. Electric logs including a spontaneous potential log and a resistivity log.

All technical data and descriptions of the ten wells authorized under Aggregate Operating Permit No. 11-16-01 have been previously provided to the District with the original application for those wells.

15.C.6. The use of water exported.

All of the produced water will be used for municipal public water supply purposes.

15.C.7. The volume of water exported during the previous calendar year.

CRWA exported 6,234.38 ac-ft in 2021 and 7,426.57 ac-ft in 2022.

15.C.8. A technical description of the facilities used to export water.

Technical descriptions of CRWA's infrastructure and facilities are included under Tab 7. No changes to those facilities are necessary to support this amendment.

15.C.9. The proposed volumes of water to be exported outside the District, on a per annum basis for a thirty (30) year period commencing upon (expected) permit issuance.

CRWA anticipates producing and exporting 8,320.05 ac-ft/yr.

15.C.10. The availability of water in the District and in the proposed receiving area during the period for which the water supply is requested.

The availability of water in the GCUWCD and the receiving area is described in the DFC/MAG documents maintained by the TWDB: https://www.twdb.texas.gov/groundwater/management\_areas/gma13.a sp.

15.C.11. The projected effect of the proposed transfer on aquifer conditions, depletion, subsidence, or effects on existing permit holders or other groundwater users within the District.

The estimated aquifer response to the proposed pumpage is included under Tab 4. The proposed transfer will not exceed the current MAG and groundwater modeling indicates that the proposed increase in the Well 14 – Christian West's production rate will result in approximately six inches of additional artesian pressure decline in the District over the next several decades. The predicted drawdown impacts are not expected to cause aquifer depletion or significantly adversely affect aquifer conditions or existing permit holders or other groundwater users. Per the District's Management Plan, subsidence is not a relevant factor in the District. (See District Management Plan, Section 8.9).

15.N. An application for an export permit shall be accompanied by a certified check or postal money order in an amount, set by the Board, per acre/foot requested to be exported in a year and payable to the District for a permit application processing fee.

A check for \$1,840.10 is included with this application packet, which is intended to provide for both drilling/operating and transport permit application amendment fees (2 \* \$920.05 = \$1,840.10).

## GONZALES COUNTY UNDERGROUND WATER CONSERVATION DISTRICT DRILLING AND PRODUCTION APPLICATION FORM

Permit Type: Drill New Equip New Re-work Re-equip Alter  Proposed Use: Irrigation Public Supply Industrial Injection Other (specify)				
Owner/Operator Information  Facility Owner: Canyon Regional Water Authority Owner Address: 850 Lakeside Pass New Braunfels, TX 78130 Facility Operator: C/O John Kaufman Operator Address: Same as owner				
Well Location Information				
Survey Name: Jose De La Baume  Abstract Number: 34  Latitude: North 29.470628°  Well Address/Location: Approx. 15 miles SE of Seguin, TX  This well is located: 1,820ft from the nearest property line				
List all other wells located on the property upon which this well is to be located and all wells located on the contiguous acres which shall be considered for the production of this well.  A list of existing wells within the CRWA well field properties is included under Tab 1 of this submittal packet. Attach a map of all property owners adjacent to the property upon which this well will be located and list all owners of the property as recorded in the Gonzales County or Caldwell County tax rolls and identify all well owners located on the adjacent properties.  Well location and water rights lease/property maps are included under Tab 2 of this submittal packet.				
Well Construction/Completion Information				
Name of Driller: Alsay, Inc.  Proposed/Completed Depth of Well: 576ft Aquifer: Carrizo Drilling Start Date: March 16, 2017 Proposed/Completed Casing Size: 18 in dia. Proposed/Completed Screen/Perforation Depths: 432 ft - 566 ft Proposed/Completed Screen/Perforation Depths: 432 ft - it will require an exception to the District's spacing If the well is to be drilled, completed or equipped such that it will require an exception.				
Well Production Information				
Total Contiguous Acres within Management Area Owned/Leased by Applicant: 8,331.539 acres				
Total Amount of Water requested in Permit Application: 8,320.05 ac-ft/yr				
Maximum well pumping capacity based on fenceline spacing chart: 1,820 gpm				
Production for peaking is allowed to exceed the well permitted capacity in any monthly period, however, the actual calendar year production from January $1^{\rm st}$ and ending on December $31^{\rm st}$ shall not exceed the permitted production for that year.				

CRWA Well 14 - Christian West

## GONZALES COUNTY UNDERGROUND WATER CONSERVATION DISTRICT DRILLING AND PRODUCTION APPLICATION FORM

### Acknowledgments

I agree that this well will be drilled within 50 feet of the location specified, and that I will furnish the District a complete State of Texas Well Report and any geophysical log that might be made within 60 days of completion of this well. I agree to abide by the District Rules, Management Plan, and orders of the Board of Directors. Furthermore, I agree not to produce this well in a wasteful manner.

Signature: San Kan Genom Printed Name: John Kaufman	Date: March 2	27, 2023		
	Title: Genera			
Printed Name:				
remension នេះបានក្រោយ នេះបានក្រោយ នេះបានក្រោយ នេះបានក្រាយ នេះបានក្រាយ នេះបានក្រាយ នេះបានក្រាយ នេះបានក្រាយ នេះប District Use Only				
Date Application Received:	Date Fee Received:	Check No.:		
Field Inspection Date:	Field Inspector:			

## GONZALES COUNTY UNDERGROUND WATER CONSERVATION DISTRICT TRANSPORTATION APPLICATION/REGISTRATION FORM

Owner/Operator Information				
Facility Owner: Canyon Regional Water Authority Owner Address: 850 Lakeside Pass New Braunfels, TX 78130 Facility Operator: c/o John Kaufman Operator Address: same as owner	Phone: 830-609-0543 Phone:			
Location of Transportation Fa	cility			
Facility Address: 383 High Point Ridge Seguin, TX 78155 Survey Name: T.G. Weeks Latitude: North 29.452703°	Abstract Number: 344 Longitude: West -97.822858°			
Transportation Facility Information				
Total capacity of transportation system: 13,800gpm Capacity and size of pipeline(s): 24-inch diameter, 13,800gpm Number of proposed wells to be connected to facility: 16 Date facility construction scheduled to start: 2007 Date facility construction scheduled to be completed: 2010				
Attach a map showing the location of the proposed treatment facility with interconnected water wells and pipelines. Also attach a map of the proposed transportation pipeline from treatment facility to proposed end				
crwA infrastructure descriptions and maps are provided under Tab 7 of this submittal packet.				
Volume of Water Requested from the District				
Does the owner/operator currently have any production permits with the District:  Total amount permitted: 7,400 ac-ft/yr				
Does the owner/operator currently have an existing transportation permit with the District; Total amount permitted: 7,400 ac-ft/yr				
Is this an amendment to an existing transportation permit: Yes				
Current proposed amount of water to be transported out of the District: additional 920.05ac-ft/yr				
Total amount of water to be transported out of the District: 8,320.05 ac-ft/yr (existing and proposed amounts)				
Acknowledgments  All of the above information is true and correct to the best of my knowledge. I agree to abide by the District's Rules, Management Plan, and orders of the Board of Directors.  Detail March 27, 2023				
Printed Name:	te: March 27, 2023 General Manager			
emmanamanamanamanamanamanamanamanamanama				
Date Application Received: Date Fee Received	d: Check No.:			
Field Inspection Date: Field Inspector: _				



## Canyon Regional Water Authority Permit Amendment Workshop

Gonzales County Underground Water Conservation District (GCUWCD)

August 8<sup>th</sup>, 2023

James Bené, P.G. R. W. Harden & Associates Inc.



## Who is CRWA?

- > Canyon Regional Water Authority is a subdivision of the State of Texas created by the Texas Legislature in 1989
- > It is a partnership of water supply corporations, cities, and districts responsible for acquiring, treating, and transporting potable water for public supply.
- City of Cibolo
- City of Converse
- City of La Vernia

Green Valley SUD

Martindale WSC

❖ Maxwell SUD

- City of Marion
- County Line SUD

Springs Hill WSC

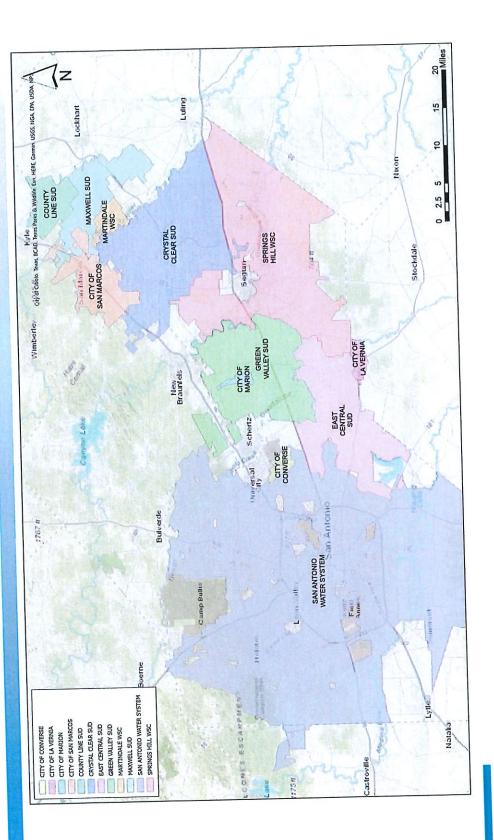
Crystal Clear SUD

East Central SUD

- San Antonio Water System (wholesale customer)
- City of San Marcos (wholesale customer).

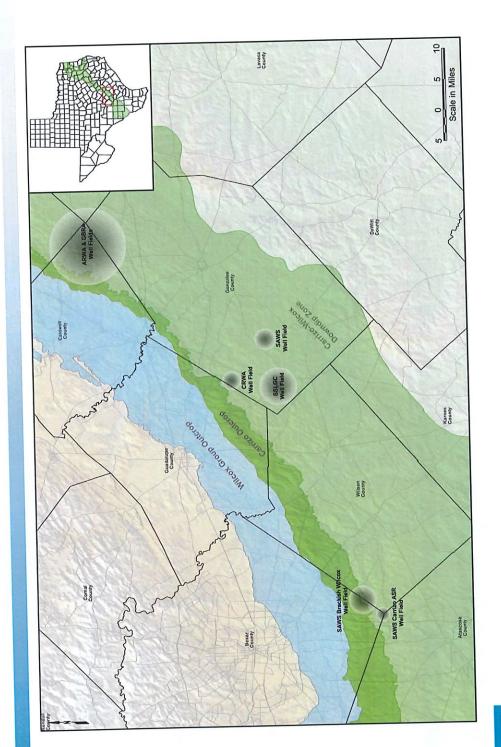
## CANYON REGIONAL waterauthority

## CRWA Service Area





## Regional Overview







## Current CRWA Permits

GCUWCD - Gonzales County

o Current - 7,400 acre-feet per year from the Carrizo aquifer

➤ GCGCD - Guadalupe County

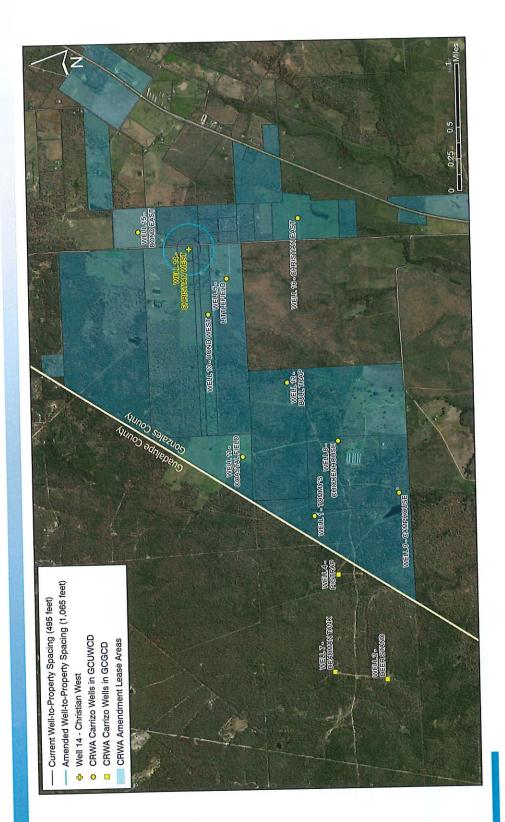
o 2,603 acre-feet per year from the Carrizo aquifer

o 3,026 acre-feet per year from the Wilcox aquifer

Total 5,629 acre-feet per year



## **CRWA Well Field**

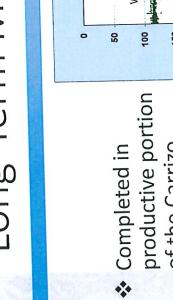


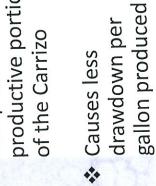
RWHARDEN &ASSOCIATES™

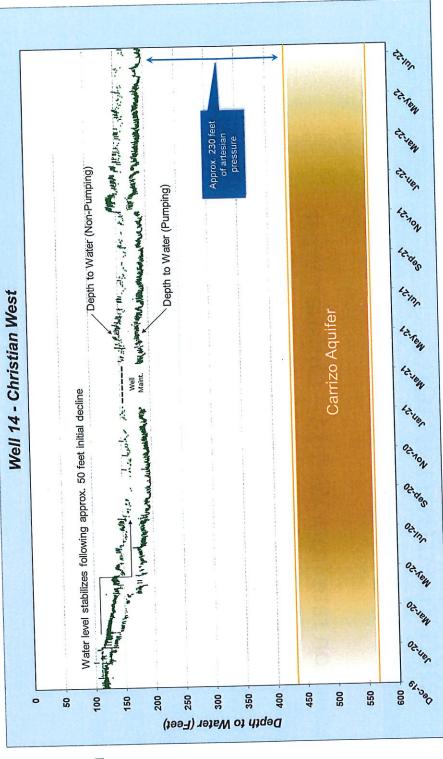


## CANYON REGIONAL water authority

## Long-Term Monitoring











# Proposed Permit Amendment

➤Increase production rate from Well 14 – Christian West

Currently permitted for 495 gallons per minute (gpm)

Increase to 1,065 gpm

> Increase aggregate CRWA withdrawals by(920.05) acre-feet per year

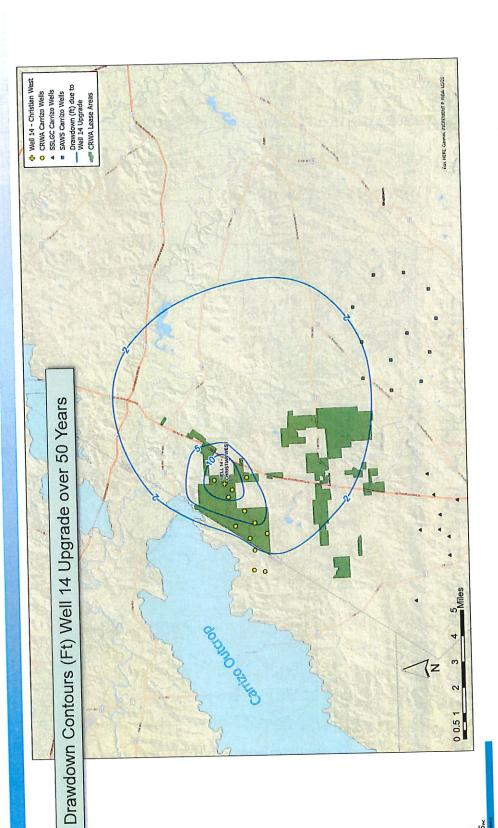
Current permit allows 7,400 acre-feet per year

Amendment allows 8,320.05 acre-feet per year

1,065 gpm - 495 gpm = 570 gpm 570 gpm = 920.05 acre-feet per year

# Model Results – Well 14

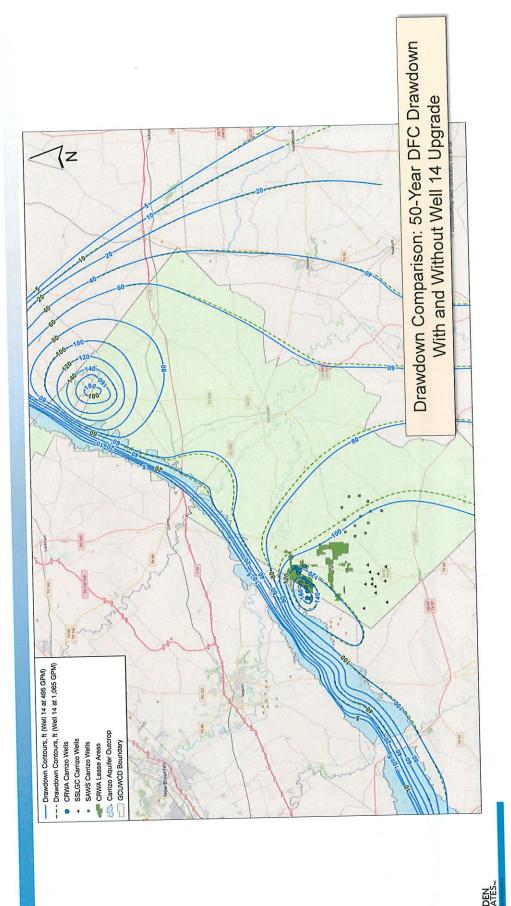
CANYON REGIONAL water authority







# Model Results – All Pumpage





## Summary

- > Well 14 Christian West is completed in a productive portion of the Carrizo and is proven to cause less drawdown per gallon produced.
- > CRWA proposes to increase the Well 14 Christian West yield from 495 gpm to 1,065 gpm. There will be no changes to the well other than a pumping equipment upgrade.
- CRWA proposes to increase the aggregate production from its wells in Gonzales County from 7,400 to 8,320.05 acre-feet per year
- > The additional artesian pressure drawdown associated with the proposed amendment is relatively minor.

522 Saint Matthew P,O. Box 1919 Gonzales, Texas 78629 Phone 830 672 1047

July 27, 2023

Mr. John Kaufman General Manager Canyon Regional Water Authority 850 Lakeside Pass New Braunfels, Texas 78130-8233

Re: CRWA Permit Application Amendment to

Re-Equip for One Existing CRWA Well - # 14 Christian West

Transportation Application Amendment

Dear Mr. Kaufman:

The Gonzales County Underground Water Conservation District (GCUWCD) has determined that the above referenced permit application amendment is administratively complete effective the date of this letter. Enclosed is a Notice of Permit Application which increases the production rate for one of its existing permitted wells in the Carrizo aquifer, "Well 14 - Christian West," from 495 gallons per minute (gpm) to 1,065 gpm. The proposed pumping rate increase of 570 gpm equates to an increase in production of 920.05 acre-feet per year (acft/year). Pursuant to Rule 24A of the district, the Notice includes the name of the applicant, the location of the proposed well to be amended and the existing production facility, the proposed use, the requested amount of groundwater in the permit applications, and the route of the transportation pipeline. The Notice also references the applicable rules of the District as they apply to this matter and will allow a thirty (30) day comment period and/or the same 30-day period for persons to request a contested case hearing in the case of a person with justiciable interest.

Pursuant to Rule 24.A, CRWA must publish this Notice at the earliest available publication date of the Gonzales Inquirer and the Lockhart Post Register after receipt of the Notice from the General Manager.

Pursuant to Rule 24.A, CRWA must mail the Notice to adjacent landowners and well owners designated in Rules 10.D.10 and 10.D.11 within seven (7) days of CRWA's receipt of this notice from the General Manager. The GCUWCD has attached a form letter that can be used for this purpose.

Pursuant to Rule 24.A, CRWA must provide the District evidence of newspaper publication and mailed notice to landowners within twenty-one (21) days of CRWA's receipt of this Notice from the General Manager.

If you have any further questions about this matter, please do not hesitate to contact me by telephone at 830-672-1047 or by e-mail at <a href="mailto:generalmanager@gcuwcd.org">generalmanager@gcuwcd.org</a>.

Laura Martin

Sincerely.

General Manager

Gonzales County UWCD

Enclosures: Sample Letter to Adjacent Landowners

Bruce Tieken President Kermit Thiele Vice-President Barry Miller Secretary Mark Ainsworth Director Mike St. John Director



## Memorandum

To:

Laura Martin, General Manager

Date: July 3, 2023

Gonzales County Underground Water Conservation District

From:

Neil Blandford, PG and Todd Umstot

Subject:

Review of Groundwater Modeling for the CRWA Permit Amendment Applications

Canyon Regional Water Authority (CRWA) holds Aggregate Operating Permit No. 11-16-01 and Export Permit No. 11-09-01 with the Gonzales County Underground Water Conservation District (GCUWCD) for the production and transport of 7,400 acre-feet per year (ac-ft/yr) of Carrizo Aquifer water. The CRWA well field is located in southwestern Gonzales County and southeastern Guadalupe County (Figure 1). The well field consists of 13 existing wells and 1 proposed well at the CRWD Water Treatment Plant; 10 of the existing wells are in GCUWCD.

CRWA filed applications to amend their existing permits to increase the production and export amount from CRWA Well 14 - Christian West from 495 gallons per minute (gpm) to 1,065 gpm. The pumping rate increase of 570 gpm equates to an increase in production of 920.05 ac-ft/yr assuming 100 percent runtime for the well. If the permit amendments are approved, CRWA's total annual production and transport rights would increase from 7,400 ac-ft/year to 8,320.05 ac-ft/yr.

GCUWCD asked Daniel B. Stephens & Associates, Inc. (DBS&A) to review the groundwater modeling results submitted with the CRWA permit amendment applications. The results of our review are provided in this memorandum.

## Drawdown Due to the Requested Increase in Pumping

The groundwater modeling results provided with the CRWA applications were developed by R.W. Harden & Associates, Inc. (Harden) using the groundwater availability model (GAM) for the southern part of the Carrizo-Wilcox, Queen City, and Sparta Aquifers (Deeds et al., 2003; Kelly et al., 2004). Groundwater modeling results were provided as the net effect of the proposed increase in groundwater pumping and the overall effects relative to the Groundwater Management Area 13 desired future conditions and modeled available groundwater (DFC/MAG). The DFC/MAG simulations are documented in LRE Water (2022), Groundwater Management Area 13 Joint Planning Committee (2022), and Wade (2022). The net drawdown is



the amount of water level decline in the Carrizo Aquifer due to the increased pumping amount only (i.e., 570 gpm, or 920.05 ac-ft/yr), and the DFC/MAG simulation considered the increased drawdown due to the CRWA applications relative to the effects of all future pumping in and adjacent to GCUWCD.

### Net Drawdown

The simulated net effects of increased CRWA Carrizo Aquifer pumping of 920.05 ac-ft/yr at 25 and 50 years are shown in Figures 2 and 3, respectively. The maximum simulated drawdown exceeds 5 feet at 25 years (Figure 2) and 10 feet at 50 years (Figure 3) over a limited region at the CRWA well field. The simulated drawdown provided in Figures 2 and 3 was generated using model files provided by Harden. The model files were confirmed to be the same as the DFC/MAG model files, except that the CRWA pumping file was modified by Harden for the period 2012 through 2022 based on CRWA metered values. In addition, Harden adjusted CRWA pumping amounts for the predictive simulation period 2023 through 2080 to better reflect anticipated CRWA pumping in Gonzales and Guadalupe Counties.

The drawdown presented in Figures 2 and 3 is consistent with the drawdown provided by Harden in two figures submitted with the permit amendment applications. Differences in the contours between Figures 2 and 3 and the Harden figures are due to differences in contouring methods. It should be noted that the title of the Harden figures lists a pumping rate of 1,065 gpm (the total applied for pumping amount from Well 14), but the drawdown contours presented are due to a pumping amount of 570 gpm only (the amount of the requested pumping increase).

## Drawdown Due to All Pumping

The DFC/MAG simulation considers the increased drawdown due to the CRWA applications relative to the effects of all future pumping simulated in the GAM. This calculation was made by running the DFC/MAG predictive simulation without the increased pumping due to CRWA, and then running the same simulation with the increased CRWA pumping of 920.05 ac-ft/yr. The results are then provided in terms of the increase in average drawdown across the GCUWCD due to the CRWA applications as of 2080, which is the last year of the DFC/MAG predictive simulation.

The average simulated Carrizo Aquifer drawdown simulated in the original DFC/MAG run (Wade, 2022) is 127.3 feet, nearly identical to the value of 127.2 feet provided in the CRWA applications.

DRAFT





The average increase in simulated drawdown across the GCUWCD attributable to the CRWA applications is 0.5 foot at 2080. In this simulation, it was observed that a Carrizo Aquifer model cell that includes two CRWA wells (Well 5 - Littlefield and Well 13 - Bond West) goes dry during the simulation, and assigned pumping for these wells is not simulated at the end of the predictive simulation period. The cell that goes dry is model layer 5, row 62, column 174 (L5, R62, C174). This model cell and other Carrizo Aquifer cells that go dry in the DFC/MAG simulation are shown in Figure 4, along with the assigned pumping for each model cell as of 2080.

The same calculation was made using the same Harden baseline pumping file used to calculate the net drawdown; this file has updated pumping at CRWA wells only. For this scenario, the average increased drawdown across the GCUWCD at 2080 is 1.25 feet. Figure 5 shows the dry cells as of 2080 and the assigned pumping for each model cell for the Harden baseline predictive simulation. Comparison of Figures 4 and 5 shows the differences in assigned CRWA pumping between the original DFC/MAG well field and the Harden updated baseline well file.

It is unclear why the results of the calculation conducted using the DFC/MAG pumping file is less than that obtained using the Harden baseline pumping file. At earlier times in the simulation (between 2060 and 2070), the average increased drawdown is nearly 1 foot in the DFC/MAG simulation. We suspect the difference is due to non-linear aspects of the simulation and flaws in the resaturation package used in the simulations, but further investigation of this issue related to the CRWA applications is not a good use of GCUWCD resources.

## Increased Pumping Amount in the Applications

The increased pumping of 920.05 ac-ft/yr (570 gpm) at Well 14 in the CRWA applications assumes 100 percent runtime. In reality, the well cannot be operated 100 percent of the time over extended periods of time. A typical well operational time over the course of a year might be 60 or 70 percent. Simulated drawdown due to the requested increase in pumping is therefore overestimated in the simulations presented above because the long-term extraction rate will necessarily be less than the rate used in the modeling.

### Conclusions

Our conclusions are as follows:

**DRAFT** 



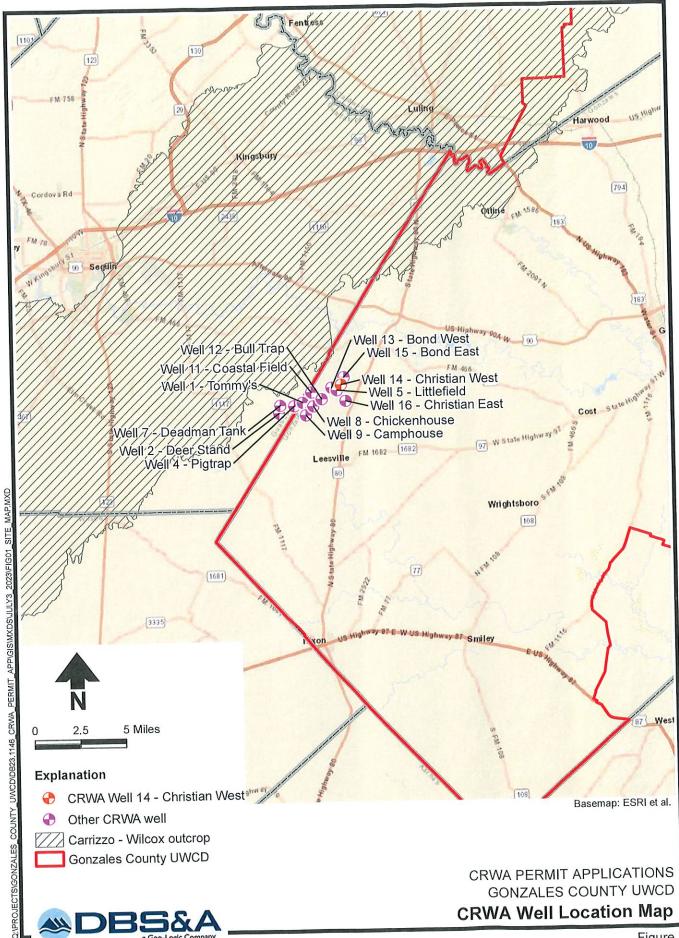
- The simulated net Carrizo Aquifer drawdown provided in the CRWA applications is correct, and is a maximum of a little more than 10 feet at 50 years (year 2072) over a small region.
   Drawdown amounts and extents are reproduced as Figures 2 and 3.
- The average increased drawdown across the GCUWCD as of 2080 is 0.5 foot for the DFC/MAG model run and 1.25 feet for the run that used the updated Harden baseline pumping file. The simulation that used the Harden baseline pumping file is believed to be the more accurate of the two simulations.

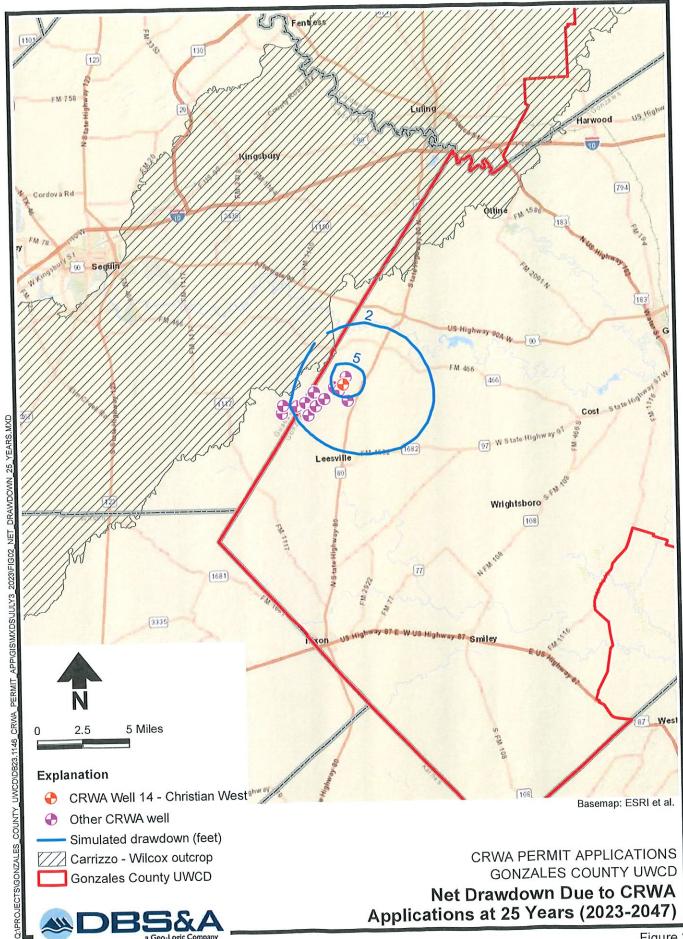
### References

- Deeds, N., V. Kelley, D. Fryar, T. Jones, A.J. Whallon, and K.E. Dean. 2003. *Groundwater availability model for the southern Carrizo-Wilcox Aquifer*. Contract report to the Texas Water Development Board.
- Groundwater Management Area 13 Joint Planning Committee. 2022. 2021 Joint planning desired future conditions explanatory report. Prepared with technical assistance by Jordan Furnans and Michael Keester. LRE Water. January 14, 2022.
- Kelley, V.A., N.E. Deeds, D.G. Fryar, and J.P. Nicot. 2004. *Groundwater availability models for the Queen City and Sparta aquifers*. Contract report to the Texas Water Development Board.
- LRE Water. 2022. Technical memorandum from Jordan Furnans to Groundwater Management Area 13 regarding Groundwater availability modeling technical elements. January 14, 2022.
- Wade, S.C. 2022. GAM Run 21-018 MAG: Modeled available groundwater for the Carrizo-Wilcox, Queen City, Sparta, and Yegua-Jackson aquifers in Groundwater Management Area 13. Texas Water Development Board Groundwater Division. July 25, 2022.

# Figures







gic Company DB23.1146

### GONZALES COUNTY UNDERGROUND WATER CONSERVATION DISTRICT TRANSPORTATION APPLICATION/REGISTRATION FORM

Owner/Operator Information	1	
Facility Owner: Canyon Regional Water Authority Owner Address: 850 Lakeside Pass New Braunfels, TX 78130 Facility Operator: c/o John Kaufman Operator Address: same as owner	Phone: 830-609-0543 Phone:	
Location of Transportation Facility		
Facility Address: 383 High Point Ridge Seguin, TX 78155 Survey Name: T.G. Weeks Latitude: North 29.452703°	Abstract Number: 344 Longitude: West -97.822858°	
Transportation Facility Inform	ation	
Total capacity of transportation system: 13,800gpm Capacity and size of pipeline(s): 24-inch diameter, 13,800gpm Number of proposed wells to be connected to facility: 16 Date facility construction scheduled to start: 2007 Date facility construction scheduled to be completed: 2010		
Attach a map showing the location of the proposed treatment facility pipelines. Also attach a map of the proposed transportation pipeline	from treatment from for Francisco	
users. CRWA infrastructure desriptions and maps are provided	under Tab 7 of this submittal packet.	
Volume of Water Requested from t	he District	
Does the owner/operator currently have any production permits w Total amount permitted: 7,400 ac-ft/yr	rith the District:	
Does the owner/operator currently have an existing transportation Total amount permitted: $7,400\text{ac-ft/yr}$	n permit with the District:	
Is this an amendment to an existing transportation permit: Yes		
Current proposed amount of water to be transported out of the D	istrict: additional 920.05ac-ft/yr	
Total amount of water to be transported out of the District: 8,320	0.05 ac-ft/yr (existing and proposed amounts)	
Acknowledgments  All of the above information is true and correct to the best of my District's Rules, Management Plan, and orders of the Board of Di	rectors.	
Signature Managinar Dat	March 27, 2023 General Manager	
Printed Name:		
remembrane และและและและและและและและและและและและและแ		
Date Application Received: Date Fee Received:	Check No.:	

Field Inspection Date: \_\_\_\_\_ Field Inspector: \_\_\_\_

### Gonzales County Underground Water Conservation District

522 Saint Matthew Street P.O. Box 1919 Gonzales, TX 78629 Phone: 830.672.1047 Fax: 830.672.1387

Danyon Regioner Water Authority

NOV 1 \$ 2021

Aggregate Operating Permit For Public Water Supply Permit No.: 11-16-01

Permit Issued To: Canyon Regional Water Authority/ Howard Williamson III

Mailing Address: 850 Lakeside Pass

New Braunfels, TX 78130

Phone: 830.609.0543 Fax: 830.609.0740

Date Permit Amendment Filed: March 9, 2016 Date Amended Permit Approved: November 8, 2016 Date of Next Permit Renewal: November 8, 2021

Date First Permit Renewal Request Granted: November 9, 2021

Current Permit Expiration Date: November 9, 2026

This permit supersedes CRWA Permits 15-10-04 and 11-12-2, which are now void.

Operating Permit Provisions: Total production is limited to 7,400 acre-feet per year from 10 wells as depicted on the attached map (ATTACHMENT A).

Maximum Withdrawal Rate of Wells: The maximum withdrawal rate of the wells based on fenceline spacing

Well ID	Maximum Withdrawal Rate	
	(gpm)	
Well #1 Tommy's	3,975	
Well #5 Littlefield	690	.,
Well #8 Chickenhouse	2,910	
	495	
Well #9 Camphouse	3,525	
Well #11 Coastal Field	580	
Well #12 Bull Trap	1,550	
Well #13 Bond West	495	
Well # 14 Christian West	1,005	/"-
Well #15 Bond East	900	
Well #16 Christian East	700	

The rate of production from a well or well field may vary throughout the year; however, the total production in a calendar year beginning on January 1st and ending on December 31st shall not exceed the permitted

production for that year. Individual well production rates are allowed to increase up to 150% of the permitted production rate during peak demand periods

Aquifer Production Allocation: 1.0 acre-foot per acre from the Carrizo Aquifer

Operation and Exportation Schedule: Permittee is authorized to produce and export from the District a total annual amount of 7,400 acre-feet per year of groundwater in accordance with the following production schedule:

- Interim Stage 1 During the period from November 14, 2012 through November 13, 2017, Permittee is authorized to produce and transport no more than 2,000 acre feet per year of groundwater.
- Interim Stage II During the period from November 14, 2017 through November 13, 2032, Permittee is authorized to produce and transport no more than 7,400 acre feet per year of groundwater.

All groundwater production and exportation authorized by this permit is in addition to such amounts as are authorized by the District pursuant to other permits granted to Permittee.

The Permittee may request from the General Manager a modification of the Operation and Exportation Schedule during any Interim Stage. Permittee's request for modification of the Operation and Exportation Schedule must include an explanation for the modification. If the Desired Future Condition is not in imminent danger of not being achieved or the Desired Future Condition is being achieved, the Board shall amend the Operation and Exportation Schedule and such action shall not be subject to a contested case hearing.

Term of Production Permit: 5 years

A permittee holding a drilling and production permit due to expire shall file a written request to reissue the permit to the General Manager no later than 30 days prior to the expiration date of the permit. The permit will be administratively renewed for a period of five years in accordance to the rules in effect at the time of renewal. Requests to renew a permit shall be subject to review for substantial compliance with the rules of the District by the General Manager. The District is not required to renew a permit under this section if the applicant:

a. is delinquent in paying a fee required by the district;

b. is subject to a pending enforcement action for a substantive violation of a district permit, order, or rule that has not been settled by agreement with the district or a final adjudication; or

has not paid a civil penalty or has otherwise failed to comply with an order resulting from a final adjudication of a violation of a district permit, order, or rule.

An application for renewal of a permit that also requests a major amendment is subject to notice and hearing, and final approval by the Board. During consideration of a contested renewal application, the permit shall remain effective until final Board action on renewal of the permit.

### Additional Conditions Applicable to Production Permit:

### **Special Provisions** A.

This production permit was granted with the following special provisions:

1. Amended Participation Agreement in the Western Gonzales County Dedicated Mitigation Fund, by and between Canyon Regional Water Authority (CWRA) and the District, executed to be effective on December 17, 2012 (see Attachment 1).

2. Monitoring Well System Construction, Operation, and Maintenance Agreement, by and among the District, Alliance Regional Water Authority (formerly Hays Caldwell Public Utility Agency), Canyon Regional Water Authority, Schertz/Seguin Local Government Corporation, and Guadalupe Blanco River Authority (formerly Texas Water Alliance) Agreement, executed to be effective on December 30, 2016 (see Attachment 2), which wholly superseded and replaced the Monitoring Well Agreement between Canyon Regional Water Authority and the District dated to be effective on December 17, 2012.

### B. General Conditions

Acceptance of the permit by the person to whom it is issued constitutes acknowledgment of and agreement to comply with all of the terms, provisions, conditions, limitations, and restrictions of these rules including, but not limited to, the following:

- Permits are granted in accordance with the provisions of the Texas Water Code and the Rules,
  Management Plan and Orders of the District, and acceptance of the permit constitutes an
  acknowledgment and agreement that the permittee will comply with the Texas Water Code, the
  District Rules, Management Plan, Orders of the District Board, and all the terms, provisions,
  conditions, requirements, limitations and restrictions embodied in a permit.
- 2. A permit confers no vested rights in the holder, and it may be revoked or suspended, or its terms may be modified or amended pursuant to the provisions of the District's Rules.
- 3. The operation of a well for the authorized withdrawal must be conducted in a non-wasteful manner. In the event the groundwater is to be transported a distance greater than one-half mile from the well, it must be transported by pipeline to prevent waste caused by evaporation and percolation.
- 4. The permittee must keep records of the amount of groundwater produced and exported and the purpose of the production, and such records shall be available for inspection by District representatives. Immediate written notice must be given to the District in the event production exceeds the quantity authorized by a permit, or the water well is either polluted or causing pollution of the aquifer. Reports of withdrawal amounts shall be filed annually by any permittee with authorized withdrawal up to 3,000 acre feet per year. Reports of monthly withdrawal amounts shall be filed within thirty (30) days of the end of each month.
- A well site and transportation facility must be accessible to District representatives for inspection, and the permittee agrees to fully cooperate in any reasonable inspection of the well, well site, and transportation facility by District representatives.
- 6. Applications for which a permit is issued are incorporated in the permit and thus permits are granted on the basis of and contingent upon the accuracy of the information supplied in the application and any amendments to the application. A finding that false information has been supplied is grounds for immediate revocation of a permit. In the event of conflict between the provisions of a permit and the contents of the application, the provisions of the permit shall control.
- 7. Suspension or revocation of a permit may require immediate cessation of all activities granted by the permit.
- 8. Violation of a permit's terms, conditions, requirements or special provisions is punishable by civil penalties provided by the District's Rules.

9. Where ever special provisions in a permit are inconsistent with other provisions or District Rules, the

special provisions prevail.

10. In order to preserve and protect the aquifer(s) of the District, water wells connected or to be connected to a common gathering/transportation piping system capable of producing greater than or equal to 3,000 acre-feet of groundwater from permitted wells per calendar year, shall be required to assess the effects of the project on the aquifer(s). Water quality sampling and analysis shall be conducted by the well field owner/operator annually in at least two production wells to assess any changes in water quality that may be attributed to the large-scale pumping project. Samples shall be collected and analyzed by a laboratory, acceptable to the District, for major cations (sodium, potassium, calcium, magnesium) and anions (chloride, sulfate, carbonate, bicarbonate) and total dissolved solids. In addition, specific conductance, pH, and temperature measurements shall be made in the field during each annual sampling event. The sampling results shall be submitted to the District annually.

### C. Change of Ownership

A drilling or production permit may be transferred to another person through change of ownership of the well provided all permit conditions remain in compliance with District Rules and the District is notified, in advance, of the proposed change in ownership. The General Manager is authorized to effectuate the permit transfer,

### Penalties D.

Failure to comply with District rules may subject the permittee to a civil penalty to be determined by the Board not to exceed \$10,000 per day of violation, and each day of continued violation constitutes a separate violation.

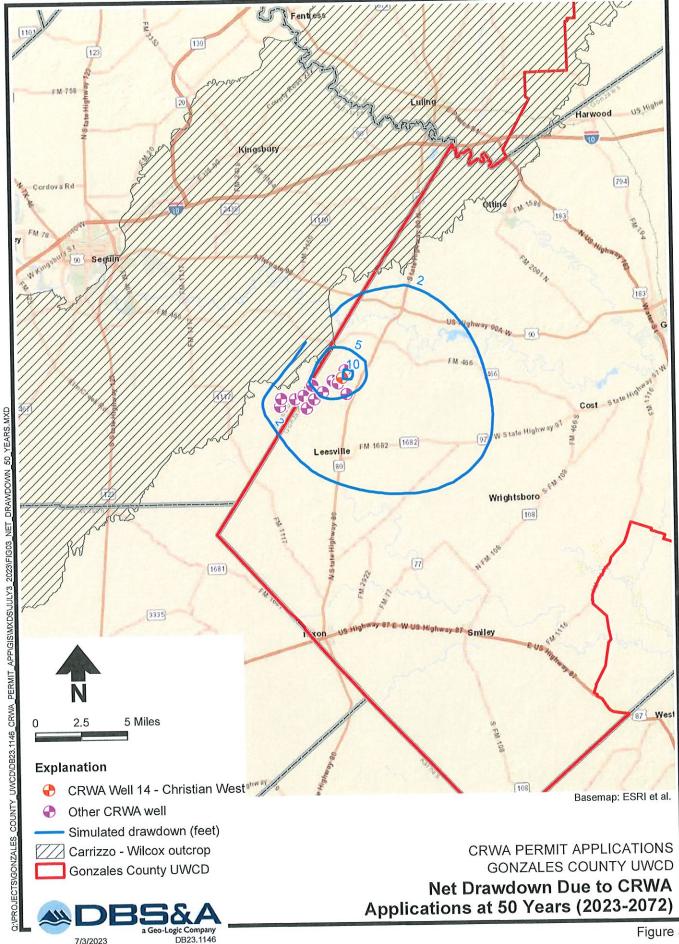
Gonzales County UWCD

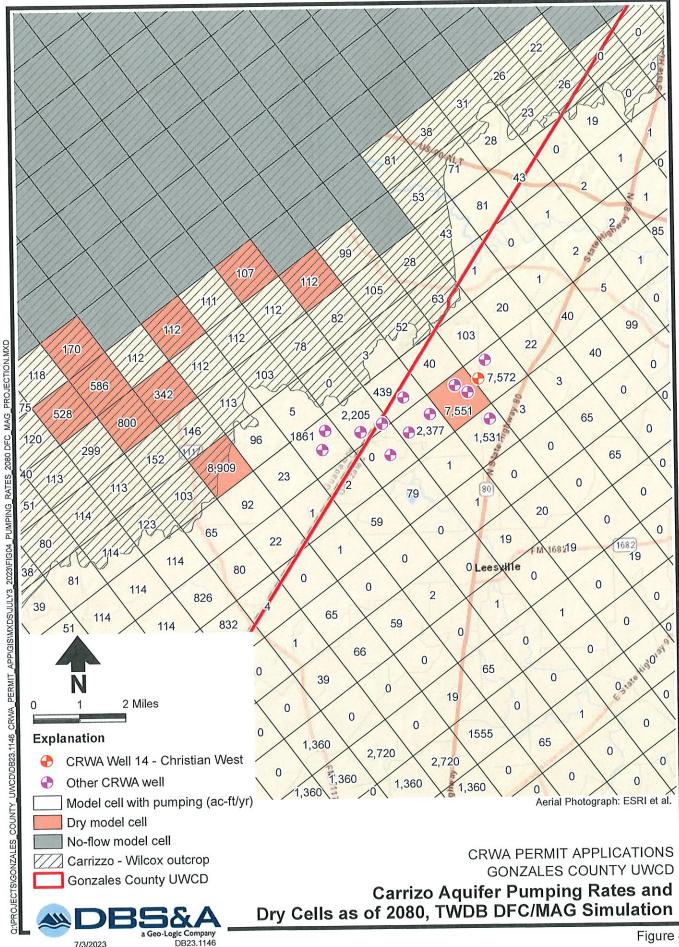
11.9.2021 Date

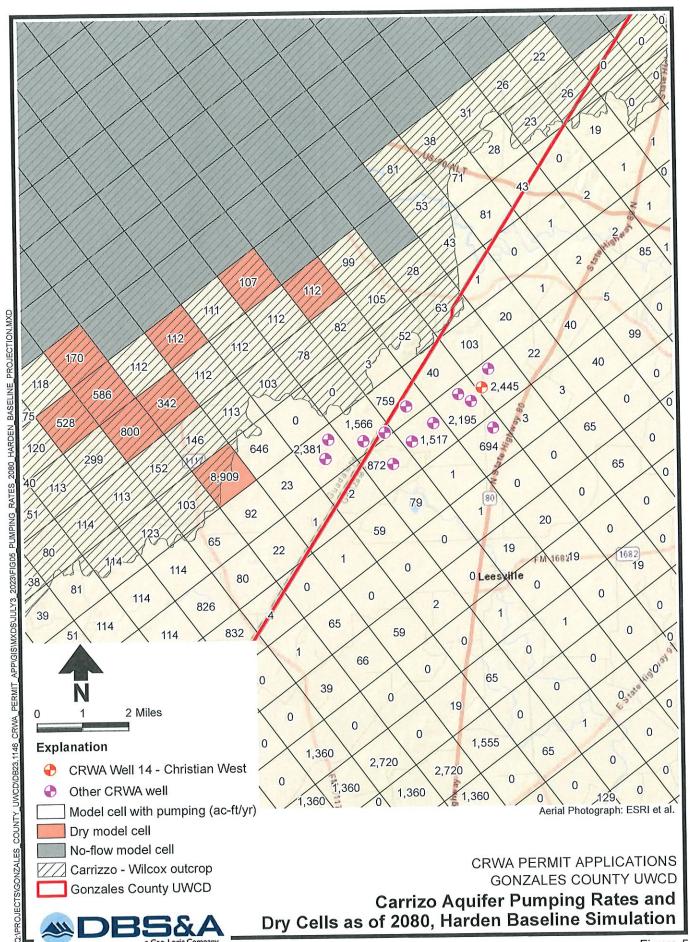
Attachments:

Attachment 1 - Amended Participation Agreement in the Western Gonzales County Dedicated Mitigation Fund, by and between Canyon Regional Water Authority (CWRA) and the District, executed to be effective on December 17, 2012

Attachment 2 - Monitoring Well System Construction, Operation, and Maintenance Agreement, by and among the District, Alliance Regional Water Authority (formerly Hays Caldwell Public Utility Agency), Canyon Regional Water Authority, Schertz/Seguin Local Government Corporation, and Guadalupe Blanco River Authority (formerly Texas Water Alliance) Agreement, executed to be effective on December 30, 2016, which wholly superseded and replaced the Monitoring Well Agreement between Canyon Regional Water Authority and the District dated to be effective on December 17, 2012.







### **General Manager**

From:

General Manager

Sent:

Tuesday, August 29, 2023 12:44 PM

To:

Haley Stakes

Subject:

RE: David from CRWA/static water level readings

I spoke with him. Thank you.

Sent from my Verizon, Samsung Galaxy smartphone

----- Original message -----

From: Haley Stakes <admin@gcuwcd.org> Date: 8/29/23 11:42 AM (GMT-06:00)

To: General Manager < generalmanager@gcuwcd.org > Subject: David from CRWA/static water level readings

Laura,

David with CRWA contacted me about wells that were supposed to be turned off to get a static water level reading. He called me this morning to let me know that it cannot be done, being that they are public supply wells. I told him that if the District needed the reading we would have to get the static readings. He asked if he could have your phone number so he could speak with you. I did provide your cellphone number to him.

David: CRWA: 512-581-8544

Please let me know if you need anything from me on this matter. 🕲

Thank you,

Haley Stakes
Administrative Assistant
Gonzales County UWCD
522 Saint Matthew St.
P.O. Box 1919
Gonzales, TX 78629
830.672.1047
www.gcuwcd.org

# CRWA PERMIT AMENDMENT APPLICATION REQUESTS FOR CONTESTED CASE BY PROTESTANTS

### **Ted Boriack**

### 2984 FM1296 Waelder TX 78959

### 361-443-2547 tedboriack@gmail.com

### September 12, 2023

TO: Gonzales County Underground Water Conservation GCUWCD

Laura Martin - General Manager generalmanager@gcuwcd.org

522 Saint Matthew Street Gonzales, Texas 78629

TO: Canyon Region Water Authority (CRWA)

John Kaufman - General Manager jkaufman@crwa.com, crwa@crwa.com

850 Lakeside Pass

New Braunfels, Texas 78130-8233

SUBJECT: Notice of Protest and Request for Contested Case Hearing to Canyon Regional

Water Authority Permit Application

FROM: Ted Boriack tedboriack@gmail.com

2984 FM1296 Waelder, TX 78959

361-443-2547

b. State the basis upon which the person is entitled to a contested case hearing;

It is my understanding that the GCUWCD has already issued permits in excess of the modeled available groundwater, and landowners within the GCUWCD boundary are experiencing declining water levels and pumps going dry. Further, the GCUWCD has issued permits far in excess of the recharge rate, meaning that the water extracted from the county will not be restored to the aquifer.

CRWA filed application to amend their existing permits to increase the production and export amount from CRWA Well 14 - Christian West from 495 gallons per minute (gpm) to 1,065 gpm. This over pumping is a massive taking of personal property (groundwater) from landowners in the county that are trying to earn a living by agriculture. CRWA has

already requested and obtained permits, now comes again for even more water. CRWA's water use should be fully evaluated for beneficial use, and use of water as described in the permit application with understanding of end users.

I have 300 acres of water rights in the GCUWCD boundary and the additional pumping requested by CRWA is not supported by any study on the local impacts, socio-economic impacts or environmental impacts. The study produced by DBS&A dated July 19, 2023 is not a local impact study and does not address in sufficient detail the various issues that are required to be addressed by Texas Water Code Chapter 36. The extreme pumping desired by CRWA will eventually damage the aquifer, and also damage the productive capacity of land owned by farmers and ranchers.

c. State the issues the requestor or protestant wishes to contest;

I am contesting the following including but not limited to:

CRWA's increased production of groundwater from an existing well.

I am contesting the CRWA permit application because it permits more groundwater at a time when the GCUWCD has already permitted excessive amounts of groundwater relative to the modeled available groundwater per the Region L plan. Further, the pumping rate requested by CRWA (1,065 gpm) is excessive and has a heavier drawdown impact than the originally permitted 495 gpm.

CRWA's drawdown maps show that they are taking significant groundwater from area farms and ranches.

I am contesting any CRWA transport/export permits or approvals related to the requested increase in production.

d. State whether the person requesting the contested case hearing is the applicant for that permit or an applicant for or holder of another groundwater withdrawal permit.

I have an existing domestic water well on my property and have plans to install a new Carrizo water well in the future for irrigation.

e. Request a contested case hearing;

I protest the CRWA permit application for the issues I stated herein.

I request a contested case hearing for the issues I stated herein.

f. Provide any other information requested in the notice of proposed action and technical summary;

The CRWA permit application requires further review -- not only on impact to landowners and their water rights, but also on the environment and the aquifer. The CRWA project needs an environmental impact study and socio-economic impact study on the area farms and ranches. We need to review CRWA's groundwater modeling, groundwater chemistry and groundwater levels over time and potential damage to the aquifer and to the surface. The study and examination of CRWA should also include federal environmental law and EPA information that covers protection of the environment and aquifers.

In addition, the increased pumping will permanently draw down the amount of water in the aquifer which is also owned by others, tional pumping on groundwater levels in other aquifers, additional pumping will degrade groundwater quality and possible cause intrusion of saltwater, lowering of aquifer levels causes subsidence of the land above, pumping has effects on streams and creeks and therefore wildlife.

Finally, I cannot find that the CRWA permit application is included in the state water plan.

### Affidavit of Ted Boriack

My name is Ted Boriack. I am over the age of 18 years, have never been convicted of a felony or a crime of moral turpitude, and am competent to make this affidavit. I have personal knowledge of the facts contained herein and the facts are true and correct.

I prepared the above letter to the Gonzales County Underground Water Conservation District regarding a request for a contested case hearing on the CRWA permit application which requests additional permit capacity of an existing CRWA well.

Ted Boriack

September 12, 2023

### DUNBAR LAW FIRM, PLLC

13121 Louetta Road, #1240 Cypress, Texas 77429 281-868-7456 281-868-7463 (fax) Idunbar@dunbarlawtx.com

September 11, 2023

To: GCUWCD 522 St. Matthew Street Gonzales, Texas 78629

To: Canyon Regional Water Authority c/o John Kaufman, General Manager 850 Lakeside Pass New Braunfels, Texas 78130

Re: Request for Contested Case Hearing on Canyon Regional Water Authority (CRWA) Permit Amendment Application for Additional Pumping and Export of Carrizo Groundwater

The Dunbar Law Firm, PLLC represents Mark Ploeger, both individually and as representative of the Water Protection Association (WPA), along with Sally Ploeger and Mary Ann Menning, in protesting the Canyon Regional Water Authority (CRWA)'s permit application for additional pumping and export of Carrizo groundwater, which is pending before the GCUWCD.

Our clients are entitled to a contested case hearing because they will be adversely impacted by the granting of the CRWA Permit Application Amendment. For example, they own land and have registered wells within the limits of the impact that this additional pumping by CRWA will have on groundwater levels in the Carrizo Aquifer, as depicted Figure 1 from the CRWA Permit Amendment Application (PAA) attached hereto. This projected additional drawdown from this PAA will adversely impact most of the GCUWCD area, especially the western portion of the District where our clients have their wells.

The issues of concern include, but not limited to, the following:

- The impact of the additional pumping on groundwater levels in the Carrizo Aquifer, and the associated uses of groundwater in this aquifer;
- The impact of the additional pumping on groundwater levels in other aquifers, and the associated uses of groundwater in those aquifers;
- 3. The impact of the additional pumping on groundwater quality, including intrusion of more saline water, and the associated impacts;
- 4. The impact of the additional pumping on surface water, and its associated impacts;
- 5. The impact of the additional pumping on environmental issues, including wildlife;

- 6. The failure of this additional pumping to be included in the Regional and State Water Plan;
- 7. This additional pumping request exceeding the approved Managed Available Groundwater;
- 8. This additional pumping request exceeding the approved Desired Future Conditions.

If additional information is required or desired, feel free to contact either Lawrence G. Dunbar or Autumn L. Selman at the Dunbar Law Firm, PLLC.

Lawrence D. Dumbar

Lawrence G. Dunbar, Attorney, Dunbar Law Firm, PLLC

AND

Autumn L. Selman

Paralegal and Executive Legal Assistant to Lawrence G. Dunbar,

Case Manager, Dunbar Law Firm, PLLC

Cc: Mark Ploeger, Sally Ploeger, Mary Ann Menning

Attachment

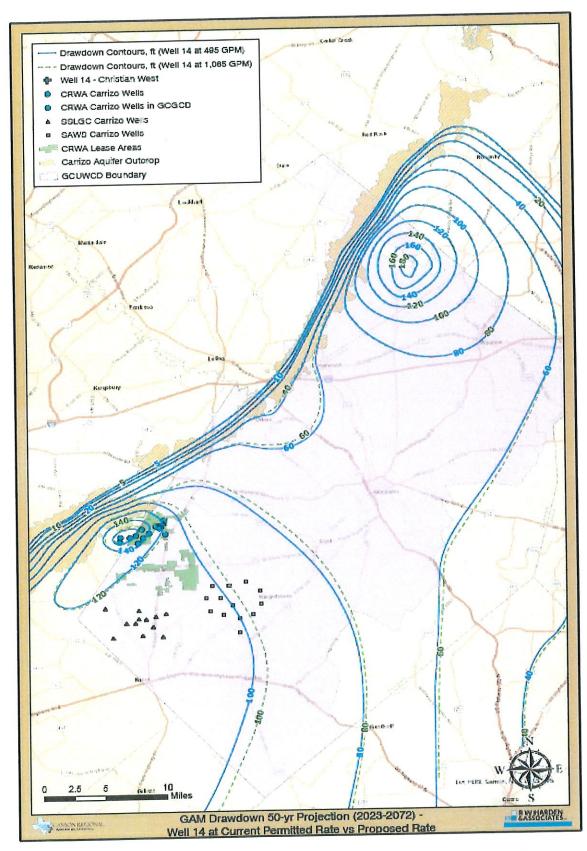


Figure 1. Drawdown Map from CRWA PAA showing impacts for most of the GCUWCD

### Affidavit of Autumn L. Selman

My name is Autumn L. Selman. I am over the age of eighteen (18) years, have never been convicted of a felony or a crime of moral turpitude, and am competent to make this affidavit. I have personal knowledge of the facts contained herein and the facts are true and correct.

I assisted in the preparation of the above letter to the GCUWCD and to CRWA regarding a request for a contested case hearing on the CRWA permit application for additional groundwater pumping and export, currently pending before the GCUWCD.

Further affiant sayeth not.

Autumn L. Selman

Sworn to and subscribed before me by Autumn Selmon on this 11th day of September, 2023.

Notary Public in and for The State of Texas

My Commission Expires: 11/04/2023

MICHELLE VAUGHN Notary Public, State of Texas Comm. Expires 11-04-2023 Notary ID 130430229

# DRAFT CRWA PERMIT AMENDMENTS

### Gonzales County Underground Water Conservation District

522 Saint Matthew Street P.O. Box 1919 Gonzales, TX 78629 Phone: 830.672.1047

Fax: 830.672.1387

## Export Permit for Public Water Supply Permit No.: 11-09-01

Permit Issued to: Canyon Regional Water Authority (CRWA) Mailing Address: 850 Lakeside Pass, New Braunfels, TX 78130

**Phone:** 830.609.0543 **Fax:** 830.609.0740

Date Permit Amendment Filed: March 9, 2016

Date Amended Permit Approved: November 8, 2016

Date of Permit Renewal: November 8, 2021

**Date Permit Renewal Granted:** November 9, 2021 **Date Permit Amendment Filed:** March 27, 2023

**Date Permit Amendment Granted:** 

Current Permit Expiration Date: November 9, 2051

**Export Permit Provisions:** Total export of groundwater from the District is limited to 8,320.05 acre-feet per year, subject to the following Operation and Exportation Schedule:

**Operation and Exportation Schedule**: Permittee is authorized to produce and export from the District a total annual amount of 8,320.05 acre-feet per year of groundwater in accordance with the following production schedule:

- A. <u>Interim Stage I</u> During the period from November 14, 2012 through November 13, 2017, Permittee is authorized to produce and transport no more than 2,000 acre feet per year of groundwater.
- B. <u>Interim Stage II</u> During the period from November 14, 2017 through November 13, 2032, Permittee is authorized to produce and transport no more than 8,320.05 acre feet per year of groundwater.

The Permittee may request from the General Manager a modification of the Operation and Exportation Schedule during any Interim Stage. Permittee's request for modification of the Operation and Exportation Schedule must include an explanation for the modification. If the Desired Future Condition is not in imminent danger of not being achieved or the Desired Future Condition is being achieved, the Board shall amend the Operation and Exportation Schedule and

such action shall not be subject to a contested case hearing.

### Term of Export Permit: 30 years

Permittee previously demonstrated that construction of the conveyance system was begun before expiration of the original permit term; therefore, the term of the export permit was extended to a term of thirty (30) years after the date of the last permit renewal.

The District may, every five years, review the amount of water that may be transferred out of the District under a permit and may limit the amount of water which may be transferred, after consideration of the factors set forth in Rule 15.D. and all relevant and current data for conservation of groundwater resources in the District. At any time during the term of an export permit, the District may revise or amend the permit if the use of water unreasonably affects existing groundwater and surface water resources or existing Permit Holders.

A permittee holding a transportation permit shall submit an application to reissue the permit to the General Manager no later than thirty (30) days prior to the expiration of the permit. The permit shall remain effective until final Board action on the reissue of the permit. In its determination of whether to reissue the transportation permit, the Board shall consider relevant and current data for the conservation of groundwater. Requests to reissue a permit shall be subject to the notice and hearing requirements applicable to permit applications.

### Transportation Facility Requirements A.

Acceptance of the permit by the person to whom it is issued constitutes acknowledgment of an agreement to comply with all of the terms, provisions, conditions, limitations and restrictions of these rules including but not limited to the following:

- Permits are granted in accordance with the provisions of the Texas Water Code and the 1. Rules, Management Plan and Orders of the District and acceptance of the permit constitutes an acknowledgment and agreement that the permittee will comply with the Texas Water Code, the District Rules, Management Plan, Orders of the District Board, and all the terms, provisions, conditions, requirements, limitations and restrictions embodied in the permit.
- A permit confers no vested rights in the holder, and it may be revoked or suspended, or its 2. terms may be modified or amended pursuant to the provisions of the District rules.
- The operation of the transportation facility must be conducted in a non-wasteful manner. 3.
- The permittee must keep records of the amount of groundwater produced and exported and 4. such records shall be available for inspection by District representatives. Immediate written notice must be given to the District in the event export exceeds the quantity authorized by a permit.
- A transportation facility must be accessible to District representatives for inspection and 5. the permittee agrees to fully cooperate in any reasonable inspection of the transportation facility by District representatives.
- Applications for which a permit is issued are incorporated in the permit and thus permits 6.

are granted on the basis of and contingent upon the accuracy of the information supplied in the application and any amendments to the application. A finding that false information has been supplied is grounds for immediate revocation of a permit. In the event of conflict between the provisions of a permit and the contents of the application the provisions of the permit shall control.

- 7. Suspension or revocation of a permit may require immediate cessation of all activities granted by the permit.
- 8. Violation of the permit's terms, conditions, requirements or special provisions is punishable by civil penalties provided by the District rules.
- 9. Wherever special provisions in a permit are inconsistent with other provisions or District rules, the special provisions prevail.
- 10. Changes in the amount of water exported or the water wells associated with the transportation facility may not be made without the prior approval of a permit amendment issued by the District.
- All transportation facilities subject to registration or permitting shall be equipped with flow monitoring devices approved by the District and shall be available at all reasonable times for inspection by District personnel. The operator of a transportation facility shall be required to keep records and make reports to the District as to the operation of the transportation facility.
- 12. Permittees shall submit reports to the District on a monthly basis, beginning at the time a permit is issued to operate. Monthly reports are due in the District office by the 30<sup>th</sup> day of the following month.
- 13. Such reports shall include the volume of water exported during the preceding month and the production for each water well associated with the transportation facility.
- 14. Permittee shall pay the District fees in accordance with the Amended and Restated Negotiated Export Fee Agreement, by and among the District, Alliance Regional Water Authority, and Guadalupe Blanco River Authority, dated to be effective on March 9, 2020 (see <u>Attachment 1</u>).
- 15. The owner of a transportation facility shall be responsible for the prevention of pollution and waste, and with guarding the public's health in relation to water produced from such facility as required by these rules, and by reason of operations of said facility.

Bruce Tieken, President Gonzales County UWCD	Date	

Attachments:

**Attachment 1** – Amended and Restated Negotiated Export Fee Agreement, by and among the District, Alliance Regional Water Authority, and Guadalupe Blanco River Authority, dated to be effective on March 9, 2020.

### **Gonzales County Underground Water Conservation District**

522 Saint Matthew Street P.O. Box 1919 Gonzales, TX 78629

Phone: 830.672.1047 Fax: 830.672.1387

# Aggregate Operating Permit for Public Water Supply Permit No.: 11-16-01

Permit Issued to: Canyon Regional Water Authority (CRWA)
Mailing Address: 850 Lakeside Pass, New Braunfels, TX 78130

Phone: 830.609.0543 Fax: 830.609.0740

Date Permit Amendment Filed: March 9, 2016

Date Amended Permit Approved: November 8, 2016

Date of Permit Renewal: November 8, 2021

Date Permit Renewal Granted: November 9, 2021 Date Permit Amendment Filed: March 27, 2023

**Date Permit Amendment Granted:** 

Current Permit Expiration Date: November 9, 2026

This permit supersedes CRWA Permits 15-10-04 and 11-12-2, which are now void.

**Operating Permit Provisions:** Total production is limited to 8,320.05 acre-feet per year from 10 wells as depicted on the attached map (ATTACHMENT A).

Maximum Withdrawal Rate of Wells: The maximum withdrawal rate of the wells based on fenceline spacing.

Well ID	Maximum Withdrawal Rate (gpm)
Well #1 Tommy's	3,975
Well #5 Littlefield	690
Well #8 Chickenhouse	2,910
Well #9 Camphouse	495
Well #11 Coastal Field	3,525
Well #12 Bull Trap	580
Well #13 Bond West	1,550
Well# 14 Christian West	1,065
Well #15 Bond East	1,005
Well #16 Christian East	900

The rate of production from a well or well field may vary throughout the year; however, the total

production in a calendar year beginning on January 1st and ending on December 31st shall not exceed the permitted production for that year. Individual well production rates are allowed to increase up to 150% of the permitted production rate during peak demand periods.

Aquifer Production Allocation: 1.0 acre-foot per acre from the Carrizo Aquifer

**Operation and Exportation Schedule**: Permittee is authorized to produce and export from the District a total annual amount of 8,320.05 acre-feet per year of groundwater in accordance with the following production schedule:

- A. <u>Interim Stage I</u> During the period from November 14, 2012 through November 13, 2017, Permittee is authorized to produce and transport no more than 2,000 acre feet per year of groundwater.
- B. <u>Interim Stage II</u> During the period from November 14, 2017 through November 13, 2032, Permittee is authorized to produce and transport no more than 8,320.05 acre feet per year of groundwater.

All groundwater production and exportation authorized by this permit is in addition to such amounts as are authorized by the District pursuant to other permits granted to Permittee.

The Permittee may request from the General Manager a modification of the Operation and Exportation Schedule during any Interim Stage. Permittee's request for modification of the Operation and Exportation Schedule must include an explanation for the modification. If the Desired Future Condition is not in imminent danger of not being achieved or the Desired Future Condition is being achieved, the Board shall amend the Operation and Exportation Schedule and such action shall not be subject to a contested case hearing.

### Term of Production Permit: 5 years

A permittee holding a drilling and production permit due to expire shall file a written request to reissue the permit to the General Manager no later than 30 days prior to the expiration date of the permit. The permit will be administratively renewed for a period of five years in accordance to the rules in effect at the time of renewal. Requests to renew a permit shall be subject to review for substantial compliance with the rules of the District by the General Manager. The District is not required to renew a permit under this section if the applicant:

- a. is delinquent in paying a fee required by the District;
- b. is subject to a pending enforcement action for a substantive violation of a District permit, order, or rule that has not been settled by agreement with the District or a final adjudication; or
- c. has not paid a civil penalty or has otherwise failed to comply with an order resulting from a final adjudication of a violation of a District permit, order, or rule.

An application for renewal of a permit that also requests a major amendment is subject to notice and hearing, and final approval by the Board. During consideration of a contested renewal application, the permit shall remain effective until final Board action on renewal of the permit.

### Additional Conditions Applicable to Production Permit:

### A. Special Provisions

This production permit was granted with the following special provisions:

- 1. Amended Participation Agreement in the Western Gonzales County Dedicated Mitigation Fund, by and between Canyon Regional Water Authority and the District, executed to be effective on December 17, 2012 (see <u>Attachment 1</u>).
- 2. Monitoring Well System Construction, Operation, and Maintenance Agreement, by and among the District, Alliance Regional Water Authority, Canyon Regional Water Authority, Schertz/Seguin Local Government Corporation, and Guadalupe Blanco River Authority, executed to be effective on December 30, 2016, as amended by the First Amendment to the Monitoring Well System Construction, Operation, and Maintenance Agreement, executed to be effective on October 16, 2018 (see Attachment 2).

### B. General Conditions

Acceptance of the permit by the person to whom it is issued constitutes acknowledgment of and agreement to comply with all of the terms, provisions, conditions, limitations, and restrictions of these rules including, but not limited to, the following:

- 1. Permits are granted in accordance with the provisions of the Texas Water Code and the Rules, Management Plan and Orders of the District, and acceptance of the permit constitutes an acknowledgment and agreement that the permittee will comply with the Texas Water Code, the District Rules, Management Plan, Orders of the District Board, and all the terms, provisions, conditions, requirements, limitations and restrictions embodied in a permit.
- 2. A permit confers no vested rights in the holder, and it may be revoked or suspended, or its terms may be modified or amended pursuant to the provisions of the District's Rules.
- 3. The operation of a well for the authorized withdrawal must be conducted in a non-wasteful manner. In the event the groundwater is to be transported a distance greater than one-half mile from the well, it must be transported by pipeline to prevent waste caused by evaporation and percolation.
- 4. The permittee must keep records of the amount of groundwater produced and exported and the purpose of the production, and such records shall be available for inspection by District representatives. Immediate written notice must be given to the District in the event production exceeds the quantity authorized by a permit, or the water well is either polluted or causing pollution of the aquifer. Reports of withdrawal amounts shall be filed annually by any permittee with authorized withdrawal up to 3,000 acre feet per year. Reports of monthly withdrawal amounts shall be filed within thirty (30) days of the end of each month.
- 5. A well site and transportation facility must be accessible to District representatives for inspection, and the permittee agrees to fully cooperate in any reasonable inspection of the well, well site, and

transportation facility by District representatives.

- 6. Applications for which a permit is issued are incorporated in the permit and thus permits are granted on the basis of and contingent upon the accuracy of the information supplied in the application and any amendments to the application. A finding that false information has been supplied is grounds for immediate revocation of a permit. In the event of conflict between the provisions of a permit and the contents of the application, the provisions of the permit shall control.
- 7. Suspension or revocation of a permit may require immediate cessation of all activities granted by the permit.
- 8. Violation of a permit's terms, conditions, requirements or special provisions is punishable by civil penalties provided by the District's Rules. Where ever special provisions in a permit are inconsistent with other provisions or District Rules, the special provisions prevail.
- 9. In order to preserve and protect the aquifer(s) of the District, water wells connected or to be connected to a common gathering/transportation piping system capable of producing greater than or equal to 3,000 acre-feet of groundwater from permitted wells per calendar year, shall be required to assess the effects of the project on the aquifer(s). Water quality sampling and analysis shall be conducted by the well field owner/operator annually in at least two production wells to assess any changes in water quality that may be attributed to the large-scale pumping project. Samples shall be collected and analyzed by a laboratory, acceptable to the District, for major cations (sodium, potassium, calcium, magnesium) and anions (chloride, sulfate, carbonate, bicarbonate) and total dissolved solids. In addition, specific conductance, pH, and temperature measurements shall be made in the field during each annual sampling event. The sampling results shall be submitted to the District annually.

### C. Change of Ownership

A drilling or production permit may be transferred to another person through change of ownership of the well provided all permit conditions remain in compliance with District Rules and the District is notified, in advance, of the proposed change in ownership. The General Manager is authorized to effectuate the permit transfer.

### D. Penalties

Failure to comply with District rules may subject the permittee to a civil penalty to be determined by the Board not to exceed \$10,000 per day of violation, and each day of continued violation constitutes a separate violation.

Bruce Tieken, President	Date	
Gonzales County UWCD		

### Attachments:

### ATTACHMENT A – Well Location Map

**Attachment 1** – Amended Participation Agreement in the Western Gonzales County Dedicated Mitigation Fund, by and between Canyon Regional Water Authority and the District, executed to be effective on December 17, 2012.

Attachment 2 - Monitoring Well System Construction, Operation, and Maintenance Agreement, by and among the District, Alliance Regional Water Authority, Canyon Regional Water Authority, Schertz/Seguin Local Government Corporation, and Guadalupe Blanco River Authority, executed to be effective on December 30, 2016, as amended by the First Amendment to the Monitoring Well System Construction, Operation, and Maintenance Agreement, executed to be effective on October 16, 2018.